The following additional items will be considered at a closed meeting on Tuesday, July 21, 1987, at 2:30 p.m.

Institution of administrative proceeding of an enforcement nature.

Regulatory matter bearing enforcement implications.

An open meeting scheduled for Wednesday, July 22, 1987, at 10:00 a.m. has been changed to Wednesday, July 22, 1987, at 9:15 a.m.

Commissioner Fleischman, as duty officer, determined that Commission business required the above changes.

At times changes in Commission priorities require alterations in the scheduling of meeting items. For further information and to ascertain what, if any, matters have been added, deleted or postponed, please contact: Nancy Morris at (202) 272–3085.

July 20, 1987.

Shirley E. Hollis,

Assistant Secretary

[FR Doc. 87–16717 Filed 7–20–87; 1:22 pm]
BILLING CODE 8010-01-M

TENNESSEE VALLEY AUTHORITY

(Meeting No. 1390)

TIME AND DATE: 9 a.m. (EDT), Friday, July 24, 1987.

PLACE: TVA West Tower Auditorium, 400 West Summit Hill Drive, Knoxville, Tennessee.

STATUS: Open.

Agenda

Approval of minutes of meeting held on June 24, 1987.

Discussion Item

1. Preliminary rate review.

Action Items

A-Budget and Financing

A1. Modification of Fiscal Year 1987 Capital Budget Financed from Power Proceeds and Borrowings.

A2. Revision to Fiscal Year 1987 Capital Budget Financed from Appropriations.

A3. Revision to Fiscal Year 1987 Operating Budget Financed from Appropriations.

A4. Revision to Fiscal Year 1987 Operating Budget Financed from Nonpower Proceeds.

B-Purchase Awards

¹ B1. Invitation SD-732067 Second Reissue—Indefinite Quantity Term Agreement for Office Furniture for the Division of Property and Services.

B2. Invitation KA-466381—Stacker/ Reclaimer System, Including Installation, for Shawnee Fossil Plant.

D-Personnel Items

D1. Personal Services Contract with Coopers & Lybrand, Knoxville, Tennessee, for Professional Accounting Services, Requested by the Office of the Inspector General.

D2. Supplement to Personal Services
Contract No. TV-67884A with Digital
Engineering, Inc., Huntsville, Alabama,
Providing for Additional Services in
Connection with the Environmental
Qualification Evaluation of SafetyRelated Electrical Equipment at TVA
Nuclear Plants, Requested by the Office
of Nuclear Power.

D3. Supplement to Personal Services
Contract No. TV-69831A with
DiBenedetto Associates, North Andover,
Massachusetts, for Assistance in
Connection with Nuclear Plant Licensing
Activities, Requested by the Office of
Nuclear Power.

D4. Supplement to Personal Services Contract No. TV-65374A with United Engineers and Constructors, Inc., Philadelphia, Pennsylvania, Providing for the Performance of General Engineering, Design, and Architectural Services, Requested by the Office of Nuclear Power.

D5. Supplement to Personal Services
Contract with Duke Engineering &
Services, Inc., Charlotte, North Carolina,
for Technical Assistance in Connection
with Piping Analysis and Pipe Support
Design Update Program for Watts Bar
Nuclear Plant Unit 1, Requested by the
Office of Nuclear Power.

D6. Supplement to Personal Services Contract No. TV-69450A with Cataract, Incorporated, Newtown, Pennsylvania, to Provide for Resources to Support the Browns Ferry Configuration Baseline Effort, Requested by the Office of Nuclear Power.

D7. Personal Services Contract for Engineering Services at Sequoyah Nuclear Plant—General Design and Field Support, Requested by the Office of Nuclear Power.

E-Real Property Transactions

E1. Grant and Conveyance of Easements and Highway Rights of Way to State of Mississippi, Affecting Approximately 7.7 Acres of Land Acquired for Construction of the Yellow Creek Distribution Center Access Roads and Railroads.

E2. Sales of Permanent Sewerline
Easement to the Metropolitan
Government of Nashville and Davidson
County, Affecting a .25-Acre Portion of

TVA's South Nashville 161-kV Substation Property at Nashville.

F-Unclassified

¹ F1. Memorandum of Understanding Between National Rural Electric Cooperative Association and TVA Covering Arrangements for Cooperation in Rural Job Creation and Community Development Activities.

F2. Supplement to Contract No. TV-62329A with Middle Tennessee Industrial Development Association to Provide Assistance under TVA's Special Opportunities Counties Program.

F3. Supplement to Contract No. TV-69460A with Chattanooga State
Technical Community College for
Cooperation in a Project to Conduct Job-Search Workshops and Provide for
Training, Job Placement, and Relocation
Assistance to Dislocated Tennessee
Chemical Company Workers in Copper
Hill, Tennessee.

F4. Supplement to Contract No. TV-68199A with W.S. Fleming & Associates, Inc., Providing for Research Activities by TVA in Support of the Mountain Cloud Chemistry/Forest Exposure Study.

F5. Contract No. TV-72467A with U.S. Department of the Air Force, Engineering and Services Center, Covering Arrangements for TVA to Conduct Hydrogeologic Investigations in Support of Bioreclamation at Columbus Air Force Base in Columbus, Mississippi.

F6. Contract No. TV-72468A with U.S. Department of the Army, Corps, of Engineers, Memphis District, for Performance by TVA of Distributional Surveys of Mussel Species *Potamilus capax* in the St. Francis River Basin.

F7. Subagreement to Memorandum of Agreement No. TV-23928A between TVA and U.S. Department of the Army. Corps of Engineers, Covering Arrangements for Removal of Concrete in Miter Gate Machinery Recess Bays at Pickwick Main Lock.

F8. Interagency Agreement (Contract No. TV-72473A) with U.S. Department of Energy (DOE) Covering Arrangements for TVA to Provide Technical Assistance in DOE's Alcohol Fuel Loan Guarantee Program.

¹ F9. Amendment to Administrative Cost Recovery Regulations Providing for Recovery of Certain Administrative Costs in Processing Quota Deer Hunt Permit Applications at Land Between the Lakes.

F10. Revised Organization Bulletin for TVA.

CONTACT PERSON FOR MORE

INFORMATION: Alan Carmichael, Director of Information, or a member of his staff

Items approved by individual Board members. This would give formal ratification to the Board's action.

can respond to requests for information about this meeting. Call (615) 632–8000, Knoxville, Tennessee. Information is also available at TVA's Washington Office (202) 245–0101.

Dated: July 17, 1987.

John G. Stewart,

Manager of Policy, Planning and Budget.

[FR Doc. 87–16681 Filed 7–20–87 9:23 am]

BILLING CODE 8120-01-M

Corrections

Federal Register

Vol. 52, No. 140

Wednesday, July 22, 1987

This section of the FEDERAL REGISTER contains editorial corrections of previously published Presidential, Rule, Proposed Rule, and Notice documents and volumes of the Code of Federal Regulations. These corrections are prepared by the Office of the Federal Register. Agency prepared corrections are issued as signed documents and appear in the appropriate document categories elsewhere in the issue.

2. On page 21009, in the first column, in paragraph (3), in the 15th line, "preparation" was misspelled.

3. On the same page, in the second column, in the sixth line, after "control" insert "take necessary corrective action to eliminate the problem. Following"; and in the eighth line, after "or" insert "RAA to determine whether the CEMS is operating properly. A".

BILLING CODE 1505-01-D

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 60

[AD-FRL-2921-7]

Standards of Performance for New Stationary Sources; Quality Assurance Requirements for Gaseous Continuous Emission Monitoring Systems Used for Compliance Determination

Correction

In rule document 87-12564 beginning on page 21003 in the issue of Thursday, June 4, 1987, make the following corrections:

Appendix F to Part 60 [Corrected]

1. On page 21008, in the second column, in paragraph 4.3, in the second line, "for" should read "or".

FEDERAL MARITIME COMMISSION

46 CFR Part 581

[Docket No. 86-6]

Service Contracts

Correction

In rule document 87-14583 beginning on page 23989 in the issue of Friday, June 26, 1987, make the following corrections:

§ 581.1 [Corrected]

- 1. On page 24006, in the first column, in § 581.1(i), in the first line, "Non-vessel-operation" should read "Non-vessel-operating".
- 2. On the same page, in the second column, in § 581.1(n), in the second line,

"shipper" was misspelled, and in the 12th line "portion" should read "port".

3. On the same page, in the second column, in § 581.1(q), in the third line, "distributes" was misspelled.

For a Federal Maritime Commission correction to this document, see the Notices Section of this issue.

BILLING CODE 1505-01-D

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Food and Drug Administration

[Docket No. 87F-0153]

The Dow Chemical Co.; Filing of Food Additive Petition

Correction

In notice document 87-12660 appearing on page 21122 in the issue of Thursday, June 4, 1987, make the following correction:

On page 21122, in the second column, in the **SUPPLEMENTARY INFORMATION**, in the seventh line, "458674" should read "48674".

BILLING CODE 1505-01-D



Wednesday July 22, 1987

Part II

Department of Transportation

National Highway Traffic Safety Administration

23 CFR Part 1309

Incentive Grant Criteria for Alcohol Traffic Safety Programs; Final Rule and Notice of Proposed Rulemaking

DEPARTMENT OF TRANSPORTATION

National Highway Traffic Safety Administration

23 CFR Part 1309

[Docket No. 82-18; Notice 10]

Incentive Grant Criteria for Alcohol **Traffic Safety Programs**

AGENCY: National Highway Traffic Safety Administration (NHTSA). Department of Transportation.

ACTION: Final rule.

SUMMARY: On April 2, 1987, Congress enacted the Surface Transportation and Uniform Relocation Assistance Act of 1987. Section 203 of the Act amends section 408 of the Highway Safety Act, 23 U.S.C. 408, by extending from three to five, the number of fiscal years in which a State may receive section 408 incentive grants.

The amendments made in today's final rule revise portions of the agency's regulation implementing section 408 of the Highway Safety Act of 1966, to reflect this statutory change. These amendments do not change the substantive requirements for qualifying a State for incentive grant funds; they merely implement the change mandated by section 203. Revisions to other portions of this regulation, relating to supplemental alcohol incentive grants. are being proposed under a separate rulemaking action which is published in a Notice of Proposed Rulemaking elsewhere in this issue of the Federal Register.

EFFECTIVE DATE: The amendments made by this final rule are effective on July 22,

FOR FURTHER INFORMATION CONTACT:

Mr. George Reagle, Associate Administrator for Traffic Safety Programs, Room 5125, National Highway Traffic Safety Administration, 400 Seventh Street, SW., Washington, DC 20590; telephone (202) 366-1755

SUPPLEMENTARY INFORMATION: On April 2, 1987, the Surface Transportation and Uniform Relocation Assistance Act of 1987. Pub. L. 100-17, was enacted by Congress. Section 203 of the Act amends section 408 of the Highway Safety Act, 23 U.S.C. 408, Incentive Grant Criteria for Alcohol Traffic Safety Programs (the 408 program). The Act extends from three to five, the number of fiscal years in which a State may receive section 408 grants. This extension applies to basic, supplemental and special grants, awarded under the section 408 program.

Background

The 408 program was enacted in 1982, Pub. L. 97-364, as a two-tier grant program, providing Federal funds (basic and supplemental grants) to States that qualify by implementing certain programs designed to reduce the drunk driving problem. The amount received as a basic grant equals 30 percent of the State's FY 1983 section 402 apportionment. The amount received as a supplemental grant may not exceed 20 percent of the State's FY 1983 section 402 apportionment. Section 402 apportionments are made to the States under a grant program established by the Highway Safety Act of 1966, 23 U.S.C. 402, to aid the States in conducting highway safety programs.

In 1984, section 408 was amended, Pub. L. 98-363, to expand the scope of the 408 program to include drugged as well as drunk driving countermeasures and to establish a third grant for which States may qualify (special grants) to encourage the States to enact tough minimum sentencing standards. The amount received as a special grant may not exceed 5 percent of the State's FY 1984 sections 402 and 408

apportionments.

Under the 1982 Act, as amended in 1984. States could receive section 408 incentive grants in no more than three fiscal years although, as discussed in the NPRM published elsewhere in today's Federal Register, the years in which a basic grant is received need not be the same years as those in which a supplemental grant is received. Similarly, a special grant could be received in different years than those in which a basic or supplemental grant is received. The Act also provided that in the first fiscal year the State receives a grant, the Federal share could not exceed 75 percent of the cost of implementing and enforcing the State's alcohol and controlled substance traffic safety program. The Federal share could not exceed 50 percent of such cost in the second fiscal year, and 25 percent in the

Extension From Three Years to Five

Section 203 of Pub. L. 100-17 amends section 408 by extending from three to five, the number of fiscal years in which a State may receive section 408 incentive grants. The section also provides that the Federal share in the fourth and fifth fiscal year may not exceed 25 percent of the cost of implementing and enforcing the State's alcohol and controlled substance traffic safety program. This revision implements these changes.

Because this regulation relates to grants, the requirements of the Administrative Procedure Act, 5 U.S.C. 553, are not applicable. Moreover, the legislative change addressed in this final rule involves no discretion on the part of the agency. As a result, the agency does not believe it would benefit by the notice and comment procedures with regard to the amendments made by today's final rule. These amendments merely implement the legislation by making the changes to the agency's regulations about which the agency has no discretion. They do not change the substantive requirements for qualifying a State for incentive grant funds. Therefore, even if the notice and comment provisions of the Administrative Procedure Act did apply, the agency would have good cause to dispense with notice and comment as unnecessary.

By contrast, the agency has discretion in implementing those changes in the legislation which pertain to supplemental grants. The agency believes that it would benefit by affording interested parties with notice and an opportunity to comment on revisions to the portions of the agency's Incentive Grant Criteria for Alcohol Traffic Safety Programs regulation, 23 CFR Part 1309, relating to supplemental alcohol incentive grants. A Notice of Proposed Rulemaking on this subject is being published elsewhere in this issue of the Federal Register. (See that notice for details.)

There are a number of States that first qualified for basic grants in FY 1984, and that may be eligible for a fourth year basic grant in FY 1987. Such States may apply immediately for a fourth year basic grant in FY 1987 in accordance with the procedures established in 23 CFR 1309.4. The Notice of Proposed Rulemaking published elsewhere in this issue of the Federal Register explains when such States may apply for a fourth and fifth year of supplemental grant funds.

Section 203 of Pub. L. 100-17 also amends section 408 of the Highway Safety Act by providing that "sums authorized by this subsection shall remain available until expended." The period of availability of 408 funds is not stated in the Agency's Incentive Grant Criteria for Alcohol Traffic Safety Programs regulations. This legislative change is therefore not inconsistent with the agency's current regulation, and will require no regulatory revisions.

This final rule includes a technical correction to § 1309.4(a)(2) of the regulation, to reflect a reorganization that recently took place within the

Section 1309.4(a)(3) is being amended to reflect that a State may submit an alcohol safety plan which covers as many as five years. States continue to have the option of submitting either single year or multiple year plans. The agency believes the other amendments to § 1309.4 require no explanation.

Economic and Other Effects

NHTSA has analyzed the effect of this action and has determined that it is not "major" within the meaning of Executive Order 12291 or "significant" within the meaning of Department of Transportation regulatory policies and procedures. State participation in the 408 program is voluntary. Accordingly, a full regulatory evaluation is not necessary. Moreover, this rule merely implements the non-discretionary aspects of the new law. Thus, if there were any economic impacts associated with this action, they would flow from the law, not this rule.

When the agency promulgated regulations to implement the section 408 program on February 7, 1983 (48 FR 5545), it determined that the rulemaking should be classified as significant under the Department's regulatory policies and procedures. A regulatory evaluation was prepared at that time and placed in the public docket (Docket No. 82–18; Notice 5). Persons interested in reviewing this document should request it from the docket section.

As discussed above, since this matter relates to grants, the notice and comment requirements established in the Administrative Procedure Act, 5 U.S.C. 553, are not applicable. Moreover, the agency does not believe it is necessary to afford the public with notice and an opportunity to comment.

The revisions in this document merely reflect statutory changes mandated by section 203 of the Surface

Transportation and Uniform Relocation Assistance Act of 1987. They require no interpretation and provide the agency with no discretion.

Because the agency is not required to publish a notice of proposed rulemaking regarding this rule, the agency is not required to analyze the effect of this rule on small entities, in accordance with the Regulatory Flexibility Act. The agency has nonetheless evaluated the effects of this rule on small entities. Based on the evaluation, I certify that this rule will not have a significant economic impact on a substantial number of small entities. States will be recipients of any funds awarded under the regulation and, accordingly, no regulatory flexibility analysis is necessary.

The requirements in this rule that States retain and report to the Federal government information which demonstrates compliance with alcohol incentive grant criteria are considered to be information collection requirements as that term is defined by the Office of Management and Budget (OMB) in 5 CFR Part 1320. Accordingly, these requirements have been submitted to and approved by OMB, pursuant to the Paperwork Reduction Act (44 U.S.C. 3501 et seq.). These requirements have been approved through April 30, 1990; OMB No. 2127–0501.

The Agency has also analyzed this action for the purpose of the National Environmental Policy Act. The Agency has determined that this action will not have any effect on the human environment.

Effective date

Because the amendments are not covered by the Administrative

Procedure Act, and since they only contain technical changes or merely implement legislative changes and do not impose any additional requirements, the amendments are effective upon publication in the Federal Register.

List of Subjects in 23 CFR Part 1309

Alcohol, Drugs, Grant programs, Transportation, Highway safety.

PART 1309-[AMENDED]

In accordance with the foregoing, Part 1309 of Title 23 of the Code of Federal Regulations is revised as follows:

1. The authority citation for Part 1309 continues to read as follows:

Authority: 23 U.S.C. 408; delegation of authority at 49 CFR 1.50.

§ 1309.4 [Amended]

- 2. Section 1309.4(a)(2) is revised to read as follows:
- (2) Submit a certification to the Director, Office of Alcohol and State Programs, NTS-20, NHTSA, 400 Seventh Street, SW., Washington, DC 20590 that:
- 3. In § 1309.4(a)(3), the phrase "for one, two or three years, as applicable" is replaced with the phrase "up to five years, as applicable".
- 4. In § 1309.4(b), line 2, the word "three" is replaced with the word "five".
- 5. In § 1309.4(b)(6), the phrase ", fourth and fifth" is inserted after the word "third" and an "s" is added to the word "year".

Issued on July 17, 1987.

Diane K. Steed,

National Highway Traffic Safety Administrator.

[FR Doc. 87-16611 Filed 7-17-87; 2:12 pm]
BILLING CODE 4910-59-M

DEPARTMENT OF TRANSPORTATION

National Highway Traffic Safety Administration

23 CFR Part 1309

[Docket No. 82-18; Notice 9]

Incentive Grant Criteria for Alcohol Traffic Safety Programs

AGENCY: National Highway Traffic Safety Administration (NHTSA), Department of Transportation.

ACTION: Notice of proposed rulemaking.

SUMMARY: On April 2, 1987, Congress enacted the Surface Transportation and Uniform Relocation Assistance Act of 1987. Section 203 of the Act amends section 408 of the Highway Safety Act, 23 U.S.C. 408, by extending from three to five, the number of fiscal years in which a State may receive alcohol incentive grants

This Notice of Proposed Rulemaking (NPRM) proposes revisions to portion of the agency's regulation implementing section 408 of the Highway Safety Act of 1966, relating to supplemental alcohol incentive grants, to reflect this statutory change. Other portions of the regulation are being amended under a separate rulemaking action which is published elsewhere in this issue of the Federal Register. The agency requests comments on the proposed changes discussed in this notice.

DATE: Comments must be received by August 21, 1987. The rule will be effective upon publication of the final rule in the Federal Register.

ADDRESS: Written comments should refer to the docket number and the number of this notice and be submitted (preferably in ten copies) to: Docket Section, National Highway Traffic Safety Administration, Room 5109, Nassif Building, 400 Seventh Street SW., Washington, DC 20590. (Docket hours are from 8 a.m. to 4 p.m.)

FOR FURTHER INFORMATION CONTACT:

Mr. George Reagle, Associate Administrator for Traffic Safety Programs, NTS-01, National Highway Traffic Safety Administration, 400 Seventh Street SW., Washington, DC 20590; telephone (202) 366-1755.

SUPPLEMENTARY INFORMATION: On April 2, 1987, the Surface Transportation and Uniform Relocation Assistance Act of 1987, Pub. L. 100–17, was enacted by Congress. Section 203 of the Act amends section 408, of the Highway Safety Act, 23 U.S.C. 408, Incentive Grant Criteria for Alcohol Traffic Safety Programs (the 408 program).

Background

The 408 program was enacted in 1982. Pub. L. 97-364, as a two-tier grant program, providing Federal funds (basic and supplemental grants) to States that qualify by implementing certain programs designed to reduce the drunk driving problem. The amount received as a basic grant equals 30 percent of the State's FY 1983 section 402 apportionment. The amount received as a supplemental grant may not exceed 20 percent of the State's FY 1983 section 402 apportionment. Section 402 apportionments are made to the States under a grant program established by the Highway Safety Act of 1966, 23 U.S.C. 402, to aid the States in conducting highway safety programs.

In 1984, section 408 was amended, Pub. L. 98–363, to expand the scope of the 408 program to include drugged as well as drunk driving countermeasures and to establish a third grant for which States may qualify (special grants) to encourage States to enact tough minimum sentencing standards. The amount received as a special grant may not exceed 5 percent of the State's FY 1984 section 402 and 408 apportionments.

Under the 1982 Act, as amended in 1984. States could receive section 408 incentive grants in no more than three fiscal years although, as discussed in further detail below, the years in which a supplemental grant is received need not be the same years as those in which a basic grant is received. Similarly, a special grant could be received in different years than those in which a basic or supplemental grant is received. The Act also provided that in the first fiscal year the State receives a grant, the Federal share could not exceed 75 percent of the cost of implementing and enforcing the State's alcohol and controlled substance traffic safety program. The Federal share could not exceed 50 percent of such cost in the second fiscal year, and 25 percent in the

Section 203 of Pub. L. 100–17 amends section 408 by extending from three to five, the number of fiscal years in which a State my receive section 408 incentive grants. The section also provides that the Federal share in the fourth and fifth fiscal year may not exceed 25 percent of the cost of implementing and enforcing the State's alcohol and controlled substance traffic safety program. In a separate rulemaking action published elsewhere in this issue of the Federal Register, the Agency is issuing a final rule to implement these changes. (See that rule for details.)

Supplemental Grants

Congress provided in section 408 that a State is eligible for a supplemental grant if the State is eligible for a basic grant and provides for some or all of the criteria established by the Secretary of Transportation. By regulation, a total of twenty-two supplemental criteria have been promulgated. Under the agency's current regulation, in addition to showing that it has a license suspension system in which the average time from arrest to susspension of a license does not exceed an average of 45 days, a State must demonstrate compliance with eight of the twenty-two criteria to qualify for a 20 percent supplemental grant in the first year, or with four of these criteria to qualify for a 10 percent supplemental grant. To qualify for a supplemental grant for a second and a third year, a State must show that it has increased its performance for each of the requirements previously adopted, and adopt two more requirements for each subsequent year, except that a State does not have to implement more than a total of fifteen criteria.

The agency is seeking comments on the manner in which a State must demonstrate that it qualifies for a supplemental grant in the fourth and fifth years. In extending the grant availability for two additional fiscal years, Congress did not provide any guidance on whether it expected an increase in the stringency of requirements to qualify a State for a grant, either as to the number of criteria to be met or the performance level of criteria already adopted.

The agency proposes that a State would not have to adopt any additional requirements in the fourth and fifth years. For example, if a State qualifies for a supplemental grant by implementing eight supplemental criteria in the first year, the State would be required to adopt two additional supplemental criteria in the second and third fiscal years, for a total of twelve. In the fourth and fifth years, the State would be required to adopt no additional supplemental criteria. The agency is concerned that requiring a State to adopt additional criteria to qualify for a supplemental grant in the fourth and fifth fiscal years could diminish the effectiveness of criteria adopted in the first three fiscal years by diverting resources from implementation of those criteria. The agency requests comments from the public on this proposal.

The agency believes it may be difficult for a State to demonstrate increased performance for all previously adopted criteria in each of the four fiscal years following the first year of qualification. However, we wish to ensure that each State continues to maintain the performance that it has achieved. Accordingly, we are proposing that, in the fourth and fifth fiscal years, a State need not show increased performance for criteria adopted in previous fiscal years. The State would only be required to demonstrate that performance has been maintained in the criteria previously adopted. The agency requests comments on this tentative conclusion.

There are a number of States which first qualified for basic and supplemental grants in FY 1984, and which may be eligible for a fourth year of these grants in FY 1987. The final rule published elsewhere in this issue of the Federal Register permits eligible States, which received basic grants in FY's 1984-86, to apply immediately for a fourth year basic grant in FY 1987 in accordance with the procedures established in 23 CFR 1309.4. The agency is making every effort to promulgate a final rule on these amendments regarding supplemental grants by the end of the fiscal year to allow eligible States to apply also for a fourth year of supplemental grant funds

In the event that a final rule is issued after the end of FY 1987, eligible States may apply for a fourth year supplemental grant and a fifth year basic grant in FY 1988. They may apply for a fifth year supplemental grant in FY 1989, provided the State continues to meet the basic criteria during that year. This is consistent with a previous interpretation of the agency that section 408 does not require a State to qualify for grants in consecutive years, and that the five year limitation on a State receiving grants applies separately to each type of grant.

Comments

Interested persons are invited to comment on this proposal. All comments must be limited to 15 pages in length. Necessary attachments may be appended to those submissions without regard to the 15 page limit. (49 CFR 553.21.) This limitation is intended to encourage commenters to detail their primary arguments in a concise fashion.

Written comments to the public docket must be received by August 21, 1987. The agency has not provided a longer comment period because it wishes to expedite the implementation of the new law that extends from three

to five, the number of fiscal years in which a State may receive Alcohol Incentive grants. The agency's current regulation establishes procedures for States to qualify for such funds in only three years. Fourteen States may already be eligible to receive a fourth year of grant money in this fiscal year, which ends on September 30, 1987. In order to expedite the submission of comments, simultaneous with the issuance of this notice NHTSA will mail copies to all Governors and Governors' Representatives for Highway Safety.

All comments received before the close of business on the comment closing date, will be considered and will be available for examination in the docket at the above address before and after that date. To the extent possible, comments filed after the closing date will also be considered. However, the rulemaking action may proceed at any time after that date. NHTSA will continue to file relevant material in the docket as it becomes available after the closing date, and it is recommended that interested persons continue to examine the docket for new material.

Those persons desiring to be notified upon receipt of their comments in the docket should enclose, in the envelope with their comments, a self-addressed stamped postcard. Upon receiving the comments, the docket supervisor will return the postcard by mail.

Copies of all comments will be placed in Docket 82–18; Notice 9 of the NHTSA Docket Section in Room 5109, Nassif Building, 400 Seventh Street SW., Washington, DC 20590.

Economic and Other Effects

NHTSA has analyzed the effect of this action and has determined that it is not "major" within the meaning of Executive Order 12291 or "significant" within the meaning of Department of Transportation regulatory policies and procedures. State participation in the 408 program is voluntary. Accordingly, neither a draft Regulatory Analysis nor a Preliminary Evaluation is required.

When the agency promulgated regulations to implement the section 408 program on February 7, 1983 (48 FR 5545), it determined that the rulemaking should be classified as significant under the Department's regulatory policies and procedures. A regulatory evaluation was prepared at that time and placed in the public docket (Docket No. 82–18; Notice 5). Persons interested in reviewing this document, should request it from the docket section.

In compliance with the Regulatory
Flexibility Act, the agency has
evaluated the effects of this rule on
small entities. Based on the evaluation, I
certify that this rule will not have a
significant economic impact on a
substantial number of small entities.
States will be recipients of any funds
awarded under the regulation and,
accordingly, the preparation of an Initial
Regulatory Flexibility Analysis is
unnecessary.

The requirements in this proposal that States retain and report to the Federal government information which demonstrates compliance with alcohol incentive grant criteria, are considered to be information collection requirements as that term is defined by the Office of Management and Budget (OMB) in 5 CFR Part 1320. Accordingly, these proposed requirements have been submitted to and approved by OMB, pursuant to the Paperwork Reduction Act (44 U.S.C. 3501 et seq.). These requirements have been approved through April 30, 1990; OMB No. 2127-0501.

The agency has also analyzed this action for the purpose of the National Environmental Policy Act. The agency has determined that this action will not have any effect on the human environment.

List of Subjects in 23 CFR Part 1309

Alcohol, Drugs, Grant programs, Transportation, Highway safety.

PART 1309-[AMENDED]

In accordance with the foregoing, NHTSA proposes the revision of Part 1309 of Title 23 of the Code of Federal Regulations as follows:

1. The authority citation for Part 1309 continues to read as follows:

Authority: 23 U.S.C. 408; delegation of authority at 49 CFR 1.50.

§ 1309.6 [Amended]

2. Section 1309.6(e) is added to read as follows:

(e) To qualify for a supplemental grant for a fourth and fifth year, a State must show that it has maintained its performance for each of its previously adopted requirements.

Issued on July 17, 1987.

Diane K. Steed,

National Highway Traffic Safety Administrator.

[FR Doc. 87-16612 Filed 7-17-87; 2:12 pm]
BILLING CODE 4910-59-M



Wednesday July 22, 1987

Part III

Environmental Protection Agency

40 CFR Part 300

National Priorities List for Uncontrolled Hazardous Waste Sites; Final Rule and Proposed Rule Concerning Federal Facility Sites



ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 300

[FRL-3187-6]

National Priorities List for Uncontrolled Hazardous Waste Sites

AGENCY: Environmental Protection Agency.

ACTION: Final rule.

SUMMARY: The Environmental Protection Agency ("EPA") is amending the National Oil and Hazardous Substances Contingency Plan ("NCP"), which was promulgated on July 16, 1982, pursuant to section 105 of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 ("CERCLA"), as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA), and Executive Order 12580 (52 FR 2923, January 29, 1987). CERCLA requires that the NCP include a list of national priorities among the known releases or threatened releases of hazardous substances, pollutants, and contaminants throughout the United States, and that the list be revised at least annually. The National Priorities List ("NPL"), initially promulgated as Appendix B of the NCP on September 8, 1983, constitutes this list and is being revised today by the addition of 67 sites to the final NPL and 32 Federal facility sites to the Federal section of the NPL. EPA has reviewed public comments on the listing of these sites and has decided that they meet the eligibility requirements of the NPL.

EFFECTIVE DATE: The effective date for this amendment to the NCP shall be August 21, 1987. CERCLA section 305 provides for a legislative veto of regulations promulgated under CERCLA. Although INS v. Chadha, 462 U.S. 919, 103 S. Ct. 2764 (1983), cast the validity of the legislative veto into question, EPA has transmitted a copy of this regulation to the Secretary of the Senate and the Clerk of the House of Representatives. If any action by Congress calls the effective date of this regulation into question, the Agency will publish a notice of clarification in the Federal Register.

ADDRESSES: Addresses for the Headquarters and Regional dockets follow. For further details on what these dockets contain, see Section I of the "Supplementary Information" portion of this preamble.

Tina Maragousis, Headquarters, U.S. EPA CERCLA Docket Office, Waterside Mall Subbasement, 401 M Street, SW., Washington, DC; 20460, 202/382-3046

Peg Nelson, Region 1, U.S. EPA Library, Room 1500, John F. Kennedy Federal Bldg., Boston, MA 02203, 617/565-3300

Carole Petersen, Region 2, Site Investigation and Compliance Branch, 26 Federal Plaza, 7th Floor, Room 737, New York, NY 10278, 212/264-8677

Diane McCreary, Region 3, U.S. EPA Library, 5th Floor, 841 Chestnut Streets, Philadelphia, PA 19106, 215/ 597–0580

Gayle Alston, Region 4, U.S. EPA Library, Room G-6, 345 Courtland Street, NE., Atlanta, GA 30365, 404/ 347-4216

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Connie McKenzie, Region 7, U.S. EPA Library, 726 Minnesota Avenue, Kanasa City, KS 66101, 913/236–2828

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DC, metropolitan area).

SUPPLEMENTARY INFORMATION:

Table of Contents

. Introduction

II. Purpose and Implementation of the NPL III. Process for Establishing and Updating the NPL

IV. Eligibility

V. Disposition of All Proposed Sites/ Federal Facility Sites

VI. Disposition of Sites in Today's Final Rule

VII. Contents of the NPL

VIII. Regulatory Impact Analysis

IX. Regulatory Flexibility Act Analysis

I. Introduction

Organization of the Preamble

Section I of the preamble to this final rule, which adds 67 sites and 32 Federal facility sites to the National Priorities List (NPL), provides a guide to information in this preamble, explains the historical background of the NPL, and provides information on the public docket for sites included in this rule.

Sections II through IX are self-explanatory.

Background of the NPL

Pursuant to section 105 of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, 42 U.S.C. 9601 through 9657 ("CERCLA" or the "Act"), and Executive Order 12316 (46 FR 42237, August 20, 1981), the Environmental Protection Agency ("EPA" or "Agency" promulgated the revised National Contingency Plan ("NCP"), 40 CFR Part 300, on July 16, 1982 (47 FR 31180) and amendments to the NCP on September 16, 1985 (50 FR 37624) and November 20, 1985 (50 FR 47912). The NCP and its amendments implement responsibilities and authorities created by CERCLA to respond to releases and threatened releases of hazardous substances, pollutants, and contaminants.

Section 105(8)(A) of CERCLA requires that the NCP include criteria for determining priorities among releases or threatened releases throughout the United States for the purpose of taking remedial action and, to the extent practicable, take into account the potential urgency of such action for the purpose of taking removal action. Removal action involves cleanup or other actions that are taken in response to releases or threats of releases on a short-term or temporary basis (CERCLA section 101(23)). Remedial action tends to be long-term in nature and involves response actions which are consistent with a permanent remedy for a release (CERCLA section 101(24)).

Criteria for determining priorities for possible remedial actions financed by the Fund established under CERCLA are included in the Hazard Ranking System ("HRS"), which EPA promulgated as Appendix A of the NCP (47 FR 31219, July 16, 1982).

Section 105(8)(B) of CERCLA required that the criteria provided by the HRS be used to prepare a list of national priorities among the known releases or threatened releases of hazardous substances, pollutants, or contaminants throughout the United States, and that to the extent practicable, at least 400 sites be designated on this National Priorities List (NPL). An original NPL of 406 sites was promulgated on September 8, 1983 (48 FR 40658). The NPL has been expanded since then (see 49 FR 19480, May 8, 1984; 49 FR 37070, September 21, 1984; 50 FR 6320, February 14, 1985; 50 FR 37630, September 16, 1985; and 51 FR 21054, June 10, 1986). On March 7, 1986

(51 FR 7935), EPA published a notice to delete eight sites from the NPL. The Agency has also had a number of proposed rulemakings regarding site listing (see 48 FR 9311, March 4, 1983; 48 FR 40674, September 8, 1983; 49 FR 40320, October 15, 1984; 50 FR 14115, April 10, 1985; 50 FR 37950, September 18, 1985; 51 FR 21099, June 10, 1986; and 52 FR 2492, January 22, 1987).

Section 105 of CERCLA has been amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA) by the addition of subsection (c). This subsection requires that the Agency promulgate amendments to the hazard ranking system in effect as of September 1, 1984. The effective date for the amended hazard ranking will be no later than 24 months after the enactment of SARA. The amended hazard ranking system shall be applied to any site or facility to be newly listed on the NPL after the effective date for the amended hazard ranking system. Until such effective date of the regulations, the hazard ranking system in effect on September 1, 1984, shall continue to be used to evaluate sites for the NPL. In addition, section 105(c) specifies that the Agency will not be required to reevaluate, after the date of enactmenf of SARA, the hazard ranking of any site which was evaluated in accordance with the existing criteria required by section 105(c) and which was assigned a national priority under the NCP.

The Agency will continue to use the existing HRS until the revised HRS becomes effective. The 67 sites and 32 Federal facility sites added to the final NPL today were ranked with the existing HRS. These additions bring the total number of final NPL sites to 802. In addition, EPA has proposed to add 149 sites to the NPL, making the total number of proposed and final NPL sites to 951.

This final rule addresses sites proposed in NPL Update #2 (October 15, 1984), Update #3 (April 10, 1985), Update #4 (September 18, 1985), Update #5 (June 10, 1986), and Update #6 (January 22, 1987). EPA has carefully considered public comments submitted for the sites proposed in Updates #2, #3, and #4, and made some modifications in this final rule in response to those comments. For this final rule, EPA also considered only those sites proposed as part of Update #5 and Update #6 for which the Agency received no comments.

Responses to site-specific HRS comments are presented in the "Support Document for the Revised National Priorities List—Final Rule #3/#4," which is a separate document available in the EPA dockets in Washington, DC,

and the Regional Offices (see Addresses).

Information Available to the Public

The Headquarters and Regional public dockets for the NPL will contain HRS score sheets for each final site, a Documentation Record for each site describing the information used to compute the scores, a list of document references, comments received, and the 'Support Document for the Revised National Priorities List-Final Rule #3/ #4." The Regional public docket will also include the documents referenced in the Documentation Record which contain the background data EPA relied upon in calculating or evaluating the HRS scores. In addition, documents with some relevance to the scoring of each site, but which were not used as references, are also retained by the appropriate Regional offices. All of these documents will be available when this notice is published in the Federal

The Headquarters public docket is available for viewing by appointment only from 9:00 a.m. to 4:00 p.m., Monday through Friday excluding holidays.

Requests for copies of HRS score sheets, documentation records, background documents, and the Support Document should be directed to either the Headquarters or appropriate Regional docket (see Addresses). An informal written request, rather than a formal request, should be the ordinary procedure for obtaining copies.

A statement of EPA's information release policy, describing what information the Agency discloses in response to Freedom of Information Act requests from the public, was printed in the Federal Register (52 FR 5578, February 25, 1987).

II. Purpose and Implementation of the NPL

Purpose

The primary purpose of the NPL is stated in the legislative history of CERCLA (Report of the Committee on Environment and Public Works, Senate Report No. 96–848, 96th Cong., 2d, Sess. 60 (1980)):

The NPL serves primarily informational purposes, identifying for the States and the public those facilities and sites or other releases which appear to warrant remedial actions. Inclusion of a facility or site on the list does not in itself reflect a judgment of the activities of its owner or operator, it does not require those persons to undertake any action, nor does it assign liability to any person. Subsequent government action in the form of remedial actions or enforcement actions will be necessary in order to do so.

and these actions will be attended by all appropriate procedural safeguards.

The purpose of the NPL, therefore, is primarily to serve as an informational tool for use by EPA in identifying sites that appear to present a significant risk to public health or the environment. The initial identification of a site for the NPL is intended primarily to guide EPA in determining which sites warrant further investigation, to assess the nature and extent of the public health and environmental risks associated with the site, and to determine what CERCLAfinanced remedial action(s), if any, may be appropriate. Inclusion of a site on the NPL does not establish that EPA necessarily will undertake response actions. Moreover, listing does not require any action of any private party, not does it determine the liability of any party for the cost of cleanup at the site. A site need not be on the NPL to be the subject of CERCLA-financed removal actions, actions brought pursuant to sections 106 or 107(a)(4)(b) of CERCLA, or remedial investigations/feasibility

Federal facility sites are now eligible for inclusion on the NPL pursuant to § 300.66(e)(2) of the NCP. However, section 111(e)(3) of CERCLA as amended by SARA limits the expenditure of Superfund monies at Federally-owned facilities. Federal facility sites are subject to the requirements of section 120 of SARA.

Implementation

EPA's policy is to pursue cleanup of hazardous waste sites using the appropriate response and/or enforcement actions which are available to the Agency, including authorities other than CERCLA. Publication of sites on the NPL will serve as notice to any potentially responsible party that the Agency may initiate Fund-financed response action. The Agency will decide on a site-by-site basis whether to take enforcement or other action under CERCLA or other authorities, or whether to proceed directly with Superfundfinanced CERCLA response actions and seek recovery of response costs after cleanup. To the extent feasible, once sites are listed on the NPL, EPA will determine high-priority candidates for either Superfund-financed response action or enforcement action through both State and Federal initiatives. These determinations will take into account which approach is more likely to most expeditiously accomplish cleanup of the site while using the Superfund's limited resources as efficiently as possible.

Funding of response actions for sites will not necessarily take place in the same order as a site's ranking on the NPL. In addition, although the HRS scores used to place sites on the NPL may be helpful to the Agency in determining priorities for cleanup and other response activities among sites on the NPL, EPA does not rely on the scores as the sole means of determining such

The information collected to develop HRS scores is not sufficient in itself to determine the appropriate remedy for a particular site. EPA relies on further, more detailed studies to determine what response, if any, is appropriate. These studies will take into account the extent and magnitude of contaminants in the environment, the risk to affected populations and environment, the cost to correct problems at the site, and the response actions that have been taken by potentially responsible parties or others. Decisions on the type and extent of action to be taken at these sites are made in accordance with the criteria contained in Subpart F of the NCP. After conducting these additional studies, EPA may conclude that it is not desirable to conduct an Agency response action at some sites on the NPL because of more pressing needs at other sites, or because an enforcement action may instigate or force private party cleanup. Given the limited resources available in Superfund, the Agency must carefully balance the relative needs for response at the numerous sites it has studied. It is also possible that EPA will conclude after further analysis that the site does not warrant response action.

Revisions to the NPL such as today's rulemaking may move some previously listed sites to a lower position on the NPL. If EPA has initiated action such as a remedial investigation/feasibility study (RI/FS) at a site, the Agency does not intend to cease such actions in order to determine if a subsequently listed site should have a higher priority for funding. Rather, the Agency will continue funding site studies and remedial actions once they have been initiated, regardless of whether higher-scoring sites are later added to the NPL.

The NPL does not determine priorities for removal actions; EPA may take removal actions at any site, whether listed or not, that meets the criteria of §§ 300.65 through 300.67 of the NCP. Likewise, EPA may take enforcement actions under applicable statutes against responsible parties regardless of

whether the site is on the NPL, although, as a practical matter, the focus of EPA's enforcement actions has been and will continue to be on NPL sites.

A site cannot undergo Superfundfinanced remedial action until it is placed on the final NPL. However, an RI/FS can be performed at proposed sites pursuant to the Agency's removal authority under CERCLA, as outlined in § 300.68(a)(1) of the NCP. Section 101(23) of CERCLA defines "remove" or "removal" to include "such actions as may be necessary to monitor, assess and evaluate the release or threat of release * * *". The definition of "removal" also includes "action taken under section 104(b) of this Act * * *" Section 104(b) authorizes the Agency to perform studies, investigations, and other information-gathering activities.

The Agency may elect to conduct an RI/FS at a proposed NPL site in preparation for a possible Superfundfinanced remedial action in a number of circumstances, such as when the Agency believes that delay in commencing the studies may create unnecessary risks to human health or the environment. In making such a decision, the Agency assumes the risk that after consideration of public comments and the consistent application of the HRS, it is possible that the proposed site might not qualify for the NPL. In assuming this risk, the Agency has determined that the desirability of expediting remedial action through the initiation of the investigational stage prior to placing a site on the NPL outweighs the risk of expending a limited amount of Superfund monies for the RI/FS. In addition, information obtained from an RI/FS can assist the Agency in determining whether to conduct a removal action at the site.

III. Process for Establishing and Updating the NPL

There are three mechanisms for placing sites on the NPL. The principal mechanism is the application of the HRS. The HRS serves as screening device to evaluate the relative potential of uncontrolled hazardous substances to cause human health or safety problems, or ecological or environmental damage. The HRS takes into account "pathways" to human or environmental exposure in terms of numerical scores. Those sites that score 28.50 or greater on the HRS,

and which are otherwise eligible, are proposed for listing.

In addition, States may designate a single site as the State top priority. In rare instances, EPA may utilize the listing provision promulgated as § 300.66(b)(4) of the NCP (50 FR 37624, September 16, 1985).

Section 300.66(b)(4) of the NCP allows certain sites with HRS scores below 28.50 to be eligible for the NPL. These sites may qualify for the NPL if all of the following occur:

 The Agency for Toxic Substances and Disease Registry of the U.S.
 Department of Health and Human Services has issued a health advisory which recommends dissociation of individuals from the release.

 EPA determines that the release poses a significant threat to public health.

 EPA anticipates that it will be more cost-effective to use its remedial authority than to use its removal authority to respond to the release.

States have the primary responsibility for identifying sites, computing HRS scores, and submitting candidates sites to the EPA Regional Offices. EPA Regional Offices conduct a quality control review of the States' candidate sites, and may assist in investigating, sampling, monitoring, and scoring sites. Regional Offices may consider candidate sites in addition to those submitted by States. EPA Headquarters conducts further quality assurance audits to ensure accuracy and consistency among the various EPA and State offices participating in the scoring. The Agency then proposes the new sites that meet the criteria for listing and solicits public comment on the proposal. Based on these comments and further review by EPA, the Agency determines final scores and promulgates those sites that still qualify for listing.

Contents of This Final Rule

This final rule includes 67 sites and 32 Federal facility sites from several proposed rulemakings. Of the 67 sites promulgated in this final rule, 5 were proposed in Update #2, 12 in Update #3, 11 in Update #4, 16 in Update #5 and 23 in Update #6. The 32 Federal facility sites promulgated in this rule are discussed in section IV of this rule. These sites and Federal facility sites are listed in Table 1.

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National Priorities List, New Final Sites (by Rank) February 1987

National Priorities List, New Final Sites (by Rank) July 1987

Gr₁ Rank

							rebruary 1987	8/			
St	t Site Name	Clty/County	Response Category ₂	Cleanup Status ₃	NPL Gr ₁ Ra	: #	Sr Sire Name	C1ty/County	Response Category,	Cleanup	
NATI		Belvidere Newtown Hyde Park	0 0		001	480 PA 487 LA	PA William Dick Lagoons LA Dutchtown Treatment Plant	West Caln Township Ascension Parish		99	1000
MI	Coker's Sanitation Service Lfs Rockwell International (Allegan)	Kent County Allegen	000		==		Aladdin Plating Harris Corp. (Palm Bay Plant)	Scott Township	04	н «	
IN C	Waste, Inc., Landfill Notice Mine Tunnel	Michigan City Pittston	V V X X X X X X X X X X X X X X X X X X	0	===			Sunnyvale Santa Clara Delaware Cirv			
E S		Woodlawn	0	C	11	528 CA 542 NY	100	Mountain View Sidney Center			
N A N		Chesterfield County Hannibal	S 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	ЭН	122	555 CA 563 NJ		Santa Fe Springs Saddle Brook Twp	00		
CA		Salinas			12		Cose rear wood Preserving Coseden Chemical Coatings Corp.	Fayetteville	N N	0	
PA I		Hopewell Township Spencer	V S	0	12	591 NY 595 PA		Franklin Square	001		
PA	A Route 940 Drum Dump A C & D Recycling	Pocono Summit Foster Township	B D	10	12	596 NC 598 PA		Fayetteville Bridgewater Township	N 14	000	
A2	Hassayampa Landfill	Hassayampa	D		13			Malta			
SCH	Revere Textile Prints Corp. Mottolo Pig Farm Golden Strip Septic Tank Service Petroleum Produces Corp. Algoma Municipal Landfill	Starling Raymond Simpsonville Pembroke Park Algoma	A A A A	0 0	22222	609 MI 613 KS 624 MT 629 WI 635 WA 647 WI	Kent City Mobile Home Park Obee Road Montana Pole and Treating Tomah Fairgrounds Wykoff Co./Eagle Harbor Hagen Farm	Kent City Hutchinson Butte Tomah Bainbridge Island Stoughton	84 84 84 84 84 84 84 84 84 84 84 84 84 8	H	
TA PA	Arlington Blending & Packaging NCR Corp. (Millsboro Plant) Bally Ground Water Contamination	Arlington Milisboro Bally Borough	R F D	0	71 77 77			Noyack/Sag Harbor Weisenberg Township Santa Clara	a a	0 0	
M M	LaGrand Sanitary Landfill Howe Valley Landfill	LaGrand Township Howe Valley	S		14 14	691 WI 693 OK	Revere Chemical Go. Hunts Disposal Landfill Tenth Street Dump/Junkyard	Nockamixon Township Caledonia Oklahoma City	* * *	0 0	
s ar	s are placed in groups (Gr) corresponding to groups of 50 to final NPL	groups of 50			S1 S			Tomah Upper Macungie Twp Pittsylvania County Charles City	A AA		MESIL SOL
Fede	d response	R - Federal and State response S - State enforcement				730 MN 735 AR 736 AR 738 SC	Ritari Post & Post of Jacksonville Municipal Landfill Rogers Road Municipal Landfill Palmetto Recycling, Inc.	Sebeka Jacksonville Jacksonville Columbia	S COO	0	-/
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Sites are placed in groups (Gr) corresponding to groups of 50 on the final NPL

R - Federal and State response S = State enforcement V = Voluntary or negotiated response F = Federal enforcement D = Category to be determined of New Final Sites: 67

^{3:} I - Implementation activity underway, one or more operable units O - One or more operable units completed; others may be underway C - Implementation activity completed for all operable units

Table 1 cont'd.

National Priorities List, Rederal Facility, Sites, New Final (by Group) July 1987

Cleanup Status₃

Response Category₂

City/County

munition Plant r Station Disposal

Sacramento Sunnyvale Bremerton Texarkana

> Disposal Site) Facility Sites:

32

National Priorities List, Federal Facility Sites, New Final (by Group) July 1987

Response Cleanup NPL Category ₂ Status ₃ Gr ₁ St	RR 0 14 TX RR 15 CA R 1 15 CA R 1 15 CA	R 0 Munber of New Final Federal R 1	R BILLING CODE 6560-50-C	00	od od.	O	00.	Ø 0	a.
City/County	Sacramento Adams County St.Charles County Milan	Houston County Hall County Lakehurst Ogden	Secramento Carcerville Brunswick Ogden	Livermore Lathrop Oklahoma City Tacoma	Merced San Bernardino	Childersburg Pemberton Township	Rome Chambersburg Chesterfield County Tacoma	Joliet Minneapolis Independence	Hermiston
Site Name	McClellan AFB (36 Areas) Rocky Mountain Arsenal Weldon Spring Quarry (USDOE/Army) Milan Army Ammunition Plant	Robins AFB (Indfil #4/Sludge Lag) Cornhusker Army Ammunition Flant Naval Air Engineering Center Hill Air Force Base (10 Areas)	Sacramento Army Depot Sangamo/Crab Orchard NMR (USDOI) Brunswick Naval Air Station Ogden Defense Depot	Lavrence Livermore Lab (USDOE) Sharpe Army Depor Tinker AFB (Soldier Cr/Bldg 3001) McChord AFB (Wash Rack/Treatment)	Castle Air Force Base (6 Areas) Norton Air Force Base (Lndfll #2)	Alabama Army Ammunition Plant Fort Dix (Landfill Site)	Griffiss Air Force Base(11 Areas) Letterkenny Army Depor (SE Area) Defense General Supply Center Fort Lewis (Landfill No. 5)	Joliet Army Anmu Plant (Mfg Area) Twin Cities Air Force(SAR Indfil) Lake City Army Plant (NV Lagoon)	Umatilla Army Depot (Lagoons)
St	TACCA	SESE	STAR	5 5 5 E	S &	43	M V P A A A A A A A A A A A A A A A A A A	NAN	OR
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^{1:} Sites are placed in groups (Gr) corresponding to groups of 50 on the final NPL

^{2:} V - Voluntary or negotiated response R - Federal and State response F - Federal enforcement S - State enforcement D - Category to be determined

^{3:} I m implementation activity underway, one or more operable units 0 = One or more operable units completed; others may be underway C m implementation activity completed for all operable units

Update #2, proposed on October 15, 1984 (49 FR 40320), consisted of 208 sites and 36 Federal facility sites. On February 14, 1985, two New Jersey sites, the Glen Ridge Radium Site and the Montclair/West Orange Radium Site, were added to the NPL. On September 18, 1985, the Pratt & Whitney Aircraft/ United Technologies Corp. Site in West Palm Beach, Florida, was reproposed in Update #4. On June 10, 1986 (51 FR 21054), EPA added 149 Update #2 sites to the NPL, dropped 6 sites from consideration because their HRS scores were below the 28.50 cutoff, and continued to propose 50 sites pending resolution of technical or policy issues. Today's rule promulgates 5 Update #2 sites. Four sites previously identified as related to the Resource Conservation and Recovery Act (RCRA) were discovered to have no RCRA relationship and are being promulgated because technical issues have been resolved. One additional site is being promulgated because all technical issues have been resolved, leaving 45 Update #2 sites proposed.

Update #3, proposed on April 10, 1985 (50 FR 14115) consisted of 26 sites and 6 Federal facility sites. One of these sites, the Landsdowne Radiation Site, in Lansdowne, Pennsylvania, was added to the NPL on September 16, 1985 (50 FR 37630). Of the remaining 25 Update #3 sites, 7 received no comments and were added to the NPL on June 10, 1986 (51 FR 21054). Of the 18 remaining Update #3 sites, 12 sites are being added to the NPL in this final rule. The remaining 6 sites continue to be proposed because of their RCRA status.

Update #4, proposed on September 18, 1985 (50 FR 37950), consisted of 38 sites and 3 Federal facility sites. Of the 38 Update #4 sites, 13 sites received no comments and were added to the NPL on June 10, 1986 (51 FR 21054). Of the remaining 25 Update #4 sites, 11 sites are being added to the NPL in this final rule. One Update #4 site, the Silver Creek Tailing Site in Park City, Utah, was removed from the NPL on October 17, 1986 as required by section 118(p) of SARA. Of the 13 remaining sites, 10 sites remain proposed because of the in RCRA status, and 3 sites remain proposed pending resolution of technical

Update #5, proposed on June 10, 1986 (51 FR 21099), consisted of 43 sites and 2 Federal facility sites. The comment period closed on August 11, 1986. Of the 43 sites. 16 sites received no comments and are being added to the NPL as part of this final rule. The remaining 27 sites, plus the two Federal facility sites, continue to be proposed pending review of comments received.

Update #6, proposed on January 22, 1987 (52 FR 2492), consisted of 63 sites and 1 Federal facility site. The comment period closed on March 23, 1986. Of the 63 sites, 23 sites received no comments and are being added to the NPL as part of this final rule. No comments were received for the Federal facility site, and so it is included as well. The other 40 sites remain proposed.

All sites that remain proposed, including Federal facility sites, will be considered for future final rules. Although these sites remain proposed, the comment periods have not been

extended or reopened.

To the extent practicable, EPA considered late comments received after the close of the comment periods. For this final rule, EPA considered all comments received by June 12, 1987. Based on the comments received on the proposed rules, as well as further investigation by EPA and the States. EPA recalculated the HRS scores for individual sites where appropriate. EPA's response to site-specific public comments and explanations of any score changes made as a result of such comments are addressed in the "Support Document for the Revised National Priorities List-Final Rule #3/#4".

IV. Eligibility

CERCLA restricts EPA's authority to respond to certain categories of releases of hazardous substances, pollutants, or contaminants by expressly excluding some substances, such as petroleum, from the response program. In addition, as a matter of policy, EPA may choose not to use CERCLA to respond to certain types of releases because other authorities can be used to achieve cleanup of these releases. For example, EPA has chosen not to list sites that result from contamination associated with facilities licensed by the Nuclear Regulatory Commission (NRC), on the grounds that the NRC has full authority to require cleanup of releases from those facilities (48 FR 40661, September 8, 1983). Where such other authorities exist, and the Federal Government can undertake or enforce cleanup pursuant to a particular established program, using the NPL to determine the priority or need for response under CERCLA may not be appropriate. Therefore, EPA has chosen not to consider certain types of sites for the NPL even though CERCLA may provide authority to respond. If, however, the Agency later determines that sites not listed as a matter of policy are not being properly responded to, the Agency may consider placing them on the NPL.

The NPL eligibility policies of particular relevance to this final rule—

Federal facility sites, RCRA sites, and mining waste sites—are discussed below. These policies, as well as other NPL eligibility policies, have been explained in greater detail in earlier rulemakings (51 FR 21054, June 10, 1986).

Releases From Federal Facility Sites

Prior to today's final rule, 48 Federal facility sites were proposed for the NPL. Today's final rulemaking adds 32 of these sites to the Federal section of the NPL, leaving 16 sites proposed. Of the 32, 28 sites were proposed on October 15, 1984 (49 FR 40320), 2 were proposed on April 10, 1985 (50 FR 14115), 1 site was proposed on September 18, 1985 (50 FR 37950), and 1 site was proposed on January 22, 1987 (52 FR 2492).

On June 10, 1986, the Agency announced final and proposed components of a listing policy for non-Federal, RCRA sites (51 FR 21057). The policy was intended to reflect the broadened corrective action authorities of the Hazardous and Solid Waste Amendments of 1984 (HSWA). As explained in greater detail below, the policy generally allows placing sites subject to RCRA Subtitle C corrective action authorities on the NPL if one or more of three criteria is met: (1) The owner/operator is bankrupt; (2) the owner/operator has lost authorization to operate and has exhibited probable unwillingness to perform corrective action; or (3) in cases other than loss of authorization to operate, the owner/ operator has exhibited probable unwillingness to perform corrective action. When promulgating this policy, the Agency reserved for a later date the question whether this or another policy would be applicable for Federal facility sites. The Agency explained that this issue would be considered along with other issues relating to Federal facility sites (51 FR 21059, June 10, 1986).

Since that time, the Agency has considered the issue of placing Federal facility sites on the NPL. As part of its deliberations, EPA considered pertinent sections of SARA and the proposed policy regarding RCRA Subtitle C corrective action at Federal facilities with RCRA operating units (51 FR 7722, March 5, 1986). Specifically, that policy stated that: (1) RCRA section 3004(u) subjects Federal facilities to corrective action requirements to the same extent as privately-owned or privatelyoperated facilities and (2) the definition of a Federal facility boundary is equivalent to the property-wide definition of facility at privately-owned or privately-operated facilities. This policy was of particular interest because the Agency has determined that the vast

majority of Federal facilities that could be placed on the NPL have RCRA operating units within their boundaries.

The Agency has interpreted SARA and its legislative history to indicate that Congress clearly intended that Federal facilities be placed on the NPL and that, if appropriate, cleanup should be effected at those sites. In the floor debates, Senator Robert T. Stafford explained section 120 as follows:

Second, the amendments require a comprehensive nationwide effort to identify and assess all Federal hazardous waste sites that warrant attention . . . The legislation . . . requires that any Federal facility that meets the criteria applied to private sites listed on the national priorities list [NPL] must be placed on the NPL. — Cong. Rec. S. 14902 (daily ed., Oct. 3, 1986).

Specifically, section 120 of SARA includes requirements for the assessment of releases at Federal facilities, placement on the NPL, and if appropriate, implementation of remedial action. Sections 120(a) and 120(d) also require that Federal facility sites be evaluated for the NPL based upon the same guidelines, rules, regulations, and criteria that are applicable to other sites.

Given that Congress clearly contemplated that Federal facility sites be on the NPL, the Agency interprets these provisions of section 120 to mean that the criteria to list Federal facility sites should not be more exclusionary than the criteria to list non-Federal sites on the NPL. Key elements of the current policy for listing non-Federal sites subject to RCRA Subtitle C corrective action authorities include whether the owner or operator has filed for bankruptcy or has clearly demonstrated unwillingness to comply with applicable RCRA requirements or regulations. Since bankruptcy proceedings are not applicable to Federal agencies and unwillingness to comply with Federal laws is unlikely, application of the non-Federal NPL/RCRA policy would have the incongruous effect of listing few Federal sites. The Agency believes that this result would be inconsistent with the spirit and intent of section 120.

In order to prevent the Agency from being more exclusionary in placing Federal facility sites on the NPL, the Agency has proposed a policy for Federal facility sites that would allow such otherwise eligible Federal facility sites to be on the NPL regardless of whether RCRA Subtitle C corrective action authorities are applicable (52 FR 17991, May 13, 1987). This proposed policy does not restrict the use of either RCRA corrective action or enforcement authorities to achieve cleanup at Federal facility sites. EPA is in the process of developing regulations for corrective

action under RCRA Subtitle C and for cleanup of CERCLA sites under the NCP. The cleanup goals established in those regulations will be consistent with each other, within the limits of each statute, and EPA expects that remedies selected and implemented under CERCLA will generally satisfy the RCRA Subtitle C corrective requirements, and vice versa.

In the interim period before a new policy is promulgated the important process of including Federal facility sites on the NPL should continue. As stated earlier, the Agency believes that this is clearly the intent of Congress.

Of the 32 Federal facility sites included in today's rule, 26 have areas subject to the Subtitle C corrective action authorities of RCRA within the facility boundaries but not within the HRS site itself. These 26 sites were proposed and are being promulgated according to the RCRA policy announced on September 8, 1983, which stated that non-regulated units of active facilities could be included on the NPL (48 FR 40662). In accordance with that policy, land disposal units that received hazardous waste after the effective date of the RCRA Subtitle C land disposal regulations, are not included in today's listings. This policy remains applicable to Federal facility sites until the Agency promulgates a new policy. Consistent with the policy proposed on May 13, 1987 (52 FR 1799), placing these 26 sites on the NPL will not preclude these sites from being addressed by the corrective action authorities of Subtitle C of RCRA.

The Agency believes that placing RCRA-related Federal facility sites on the NPL is consistent with the intent of Section 120 of SARA and will serve the purposes originally intended by § 300.66(e)(2) of the NCP—to advise the public of the status of Federal government cleanup efforts (50 FR 47931, November 20, 1985). In addition, listing will help other Federal agencies set priorities and focus cleanup efforts on those sites that present the most serious problems.

Of the 32 Federal facility sites in today's rule, 6 do not include any RCRA regulated units within the facility boundaries.

They are:

- Alabama Army Ammunition Plant—Childersburg, AL
- Moffett Naval Air Station— Sunnyvale, CA
- Twin Cities Air Force Reserve Base—Minneapolis, MN
- Weldon Spring Quarry (USDOE/ Army)—St. Charles County, MO
- Cornhusker Army Ammunition
 Plant—Hall County, NE

 Naval Air Engineering Center— Lakehurst, NI

Of the 16 Federal facility sites that remain proposed, 7 are being reproposed today in a separate Federal Register notice because it appears that the areas within the boundaries of these Federal facility sites evaluated for the NPL included areas subject to the corrective action authorities of Subtitle C RCRA. Although these sites are being reproposed consistent with the proposed RCRA/Federal facilities policy published in the Federal Register on May 13, 1987 (52 FR 17991), the Agency believes that it is appropriate to solicit additional public comment on the HRS scores for these sites. In today's separate Federal Register notice, the Agency also solicits comments on the proposed expansion of the Rocky Mountain Arsenal Site in Denver, Colorado. All 16 Federal facility sites remaining proposed will be considered in future final rules.

Releases From Resource Conservation and Recovery Act (RCRA) Sites

On June 10, 1986 (51 FR 21057), EPA announced components to a final policy for placing on the NPL sites subject to the corrective action authorities of Subtitle C of RCRA. At the same time, the Agency requested comment on several proposed components of the NPL/RCRA policy (51 FR 21109). Under the final policy, sites not subject to RCRA Subtitle C corrective action authorities will remain eligible for the NPL. Examples of NPL-eligible sites include:

- Facilities that ceased treating, storing, or disposing of hazardous wastes prior to November 19, 1980 (the effective date of Phase I of the Subtitle C land disposal regulations).
- Sites at which only materials exempted from the statutory or regulatory definition of solid waste or hazardous waste are managed.
- Hazardous waste generators or transporters not required to have Interim Status or a final RCRA permit.

Sites with releases that can be addressed under the RCRA Subtitle C corrective action authorities generally will not be placed on the NPL. However, RCRA sites may be listed if they meet all of the other criteria for listing (e.g., an HRS score of 28.50 or greater), and if they fall within one of the following categories:

- (1) Facilities owned by persons who are bankrupt.
- (2) Facilities that have lost authorization to operate, when Interim Status is terminated under RCRA section 3008(h), by permit denial under

RCRA 3005(c), or by operation of RCRA section 3005(e); and for which there are additional indications that the owner or operator will be unwilling to undertake corrective action.

(3) Sites, analyzed on a case-by-case basis, whose owners or operators have shown an unwillingness to undertake corrective action.

Currently, the Agency is considering comments on the components of the NPL/RCRA policy proposed on June 10, 1986 [51 FR 21109].

Based on the final NPL/RCRA policy described above, EPA is adding two RCRA-related sites to the NPL. The owner/operators of both facilities are bankrupt, thus meeting the eligibility requirements of the first component of the final policy. Documentation supporting the Agency's decision to list these RCRA sites is available in the docket. The two sites are:

Parsons Casket Hardware Co.—
 Belvidere, IL.

 Palmetto Recycling, Inc.—Columbia, SC.

The four sites listed below were proposed on October 15, 1984 (19 FR 40320). They remained proposed because the Agency believed that they were subject to the subtitle C authorities of RCRA (51 FR 21054, June 10, 1986). Subsequent investigation revealed that these sites are not subject to the Subtitle C authorities of RCRA. These sites met the requirements of the HRS, and the Agency received no information which precluded placing the sites on the NPL. Documentation describing the RCRA status of these sites is available in the appropriate Superfund dockets.

 Applied Materials—Santa Clara, CA.

 Monolithic Memories, Inc— Sunnyvale, CA.

 National Semiconductor Corp.— Santa Clara, CA.

 Teledyne Semiconductor— Mountain View, CA.

Releases of Mining Wastes

The Agency's position, as discussed in the preambles to previous final NPL rulemakings (48 FR 40658, September 8, 1983; 49 FR 37070, September 21, 1984; 51 FR 21054, June 10, 1986) is that mining wastes may be hazardous substances. pollutants, or contaminants under CERCLA and, therefore, are eligible for the NPL. This position was affirmed in 1985 by The United States Court of Appeals for the District of Columbia Circuit (Eagle-Picher Industries, Inc. v. EPA, 759 F.2d 905, D.C. Cir. 1985). While SARA now places some limitations on adding mining sites to the NPL, the limitations do not apply to sites already on or proposed for the NPL.

EPA has already listed or proposed several mining waste sites. Eight sites were proposed for the NPL on October 15, 1984 (49 FR 40320). Another mining site, the Silver Creek Tailings site in Park City, Utah, was proposed on September 18, 1985 (50 FR 37950).

In past proposed rules, the Agency has deferred the decision to list mining sites if they might be addressed satisfactorily pursuant to the Surface Mining Control and Reclamation Act of 1977 (SMCRA). The Agency intends to continue with this approach until a final policy regarding mining sites has been adopted.

The Agency added six mining sites to the final NPL (51 FR 21054, June 10, 1986) because they were neither regulated by SMCRA nor eligible for SMCRA's Abandoned Mine Land Reclamation

This final rule announces decisions related to two mining sites, the Silver Bow Creek Site, and the Silver Creek Tailings Site.

The Silver Bow Creek Site, in Deer Lodge and Silver Bow Counties. Montana, was added to the NPL on September 8, 1983 (48 FR 40658). At that time, the site was characterized as approximately 28 stream miles. Subsequent investigations indicated that sources in Butte, upstream of the original Silver Bow Creek Site, are contributing to contamination in the creek. In the June 10, 1986 (51 FR 21099) proposed rule, EPA solicited comments on the appropriateness of adding the Butte area to the original Silver Bow Creek Site in order to include the upstream sources of contamination.

The Agency received comments from two interested parties. After reviewing the comments, EPA decided that they presented no new information to indicate that the site should not be expanded as proposed. Consequently, for the purposes of the NPL, the Silver Bow Creek Site now includes the Butte area. The site name has been changed to "Silver Bow Creek/Butte Area Site".

One commenter concurred with the position to include the Butte area and recommended that the site be expanded further downstream to encompass other affected areas. The commenter has not, however, provided data to support the further expansion of the site downstream. The Agency believes that the data currently available indicate that the site should be limited to the Silver Bow-Creek/Butte Area. However, if additional studies suggest that the site should be further expanded, the Agency will consider such a decision at that time

The second commenter agreed that the Butte area should be combined with

the existing Silver Bow Creek site, but disagreed that the two areas should be studied under one comprehensive RI/FS. The commenter stated that by combining the two areas, the overall complexity of the combined site is tremendously expanded and would require a regional environmental study rather than an investigation of a single waste site. The commenter disagreed with EPA's contention that the addition of the Butte area would not greatly expand the Silver Bow Creek Site.

In response, information provided by the commenter indicates that the Butte area contributes only 5% to 10% of the total site area, which is consistent with EPA's original understanding. Although the addition of the Butte area to the original Silver Bow Creek Site is likely to increase the complexity of the combined site somewhat, the fact remains that the Butte area is a source of contamination for the affected downstream areas. The Agency will review the appropriateness of various study options to determine the best approach to define the nature and extent of contamination and to develop options for remedying the problems at the site.

In addition, the commenter stated that the Agency should exclude the operating mine in Butte from CERCLA consideration. The commenter stated that the mine is currently operated and bonded under the Montana Hard Rock Mining Act, which, according to the commenter, includes regulations which address many, if not all of the same environmental issues covered by CERCLA.

In response, no provisions of CERCLA preclude EPA from exercising the authority to take response action under CERCLA in mining areas covered by state actions under the Montana Metal Mine Reclamation Act (Montana Hard Rock Mining Act). EPA intends to coordinate closely with the Montana Department of State Lands in exercising CERCLA authority in the Statepermitted mining areas in order to avoid duplication of effort or inconsistent results.

A decision has also been reached on the Silver Creek Tailings Site, Park City, Utah. This site, proposed for listing on September 18, 1985 (50 FR 37950), was evaluated using information provided by the State of Utah. The Agency has determined that some of the information is not appropriate to substantiate an HRS score of 28.50 or above. In similar situations in the past, such sites have continued in proposed status until EPA could determine if the appropriate data could be obtained to substantiate an HRS score of 28.50 or above [see 48 FR

40658, September 8, 1983; 49 FR 37070, September 21, 1984; and 51 FR 21054,

June 10, 1986).

In the case of Silver Creek Tailings
Site, the Agency is in the process of
collecting additional data to determine
whether or not the site should be
proposed to the NPL. However, section
118(p) of SARA specified that the site be
removed from the NPL unless the
Agency determines that site-specific
data not used to propose this site
indicate that the site meets the
requirements of the HRS or any revised
Hazard ranking system.

Consequently, the Silver Creek
Tailings Site was removed from
proposed status on October 17, 1986, the
date SARA was enacted. This action
does not indicate a change of the
existing policy to continue to propose
sites until the appropriate decision can

be made.

V. Disposition of all Proposed Sites/ Federal Facility Sites

To date, EPA has proposed six major updates to the NPL (Table 2).

TABLE 2.—SUMMARY OF NPL PROPOSALS

	Date/FEDERAL	Number of sites/ Federal facility sites			
Update No.	REGISTER citation	Pro- posed	Re- maining pro- posed		
	9/8/83, 48 FR	of and san	The # 1000		
2	40674 10/15/84, 49	133/0	2/0		
3	FR 40320 4/10/85, 50	208/36	45/8		
4	FR 14115 9/18/85, 50	26/6	6/4		
5	FR 37950 6/10/86, 51	38/3	13/2		
Table on	FR 21099	43/2	27/2		
6	1/22/87, 52 FR 2492	63/1	40/0		
	Total	511/48	133/16		

Of the 133 sites and 16 Federal facility sites in proposed status, 66 sites and 14 Federal facility sites are from proposed Update #1 through 4 and continue to be proposed pending resolution of issues involving the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA). RCRA, and mining wastes (Table 3). These policies are explained in detail in the June 10, 1986 final rule (51 FR 21054). The remaining 67 sites, and 2 Federal facility sites from proposed Updates #5 and #6, continue to be proposed because EPA has not completed review of comments. They will be considered in future final rules.

The formal comment periods have closed for all proposed rules. Proposed Updates #1 through 4 sites are listed first in Table 3 according to categories representing policy and technical issues. Update #5 and Update #16 sites are listed at the end of Table 3.

TABLE 3.—PROPOSED SITES/FEDERAL FACILITY SITES

Category/site name	Location	Date of proposal
UPDATES #1-4:	and the same	
Pesticide-	SCENE	AT THE WAR
Application:		Autori, Chias
Kunia Wells I	Oahu, HI	10/15/84
Kunia Wells II	Oahu, HI	10/15/84
Mililani Wells	Oahu, HI	10/15/84
Waiawa Shaft	Oahu, HI	10/15/84
Waipahu Wells	Oahu, HI	10/15/84
Waipio Heights	Oahu, HI	10/15/84
Wells II. RCRA (*Not		
previously	E RELEGIO	
identified as a	A Proces	
RCRA site):		A STATE OF THE STA
Motorola, Inc.	Phoenix,	10/15/84
(52nd Street	AZ.	Town Market
Plant).		
Fairchild Camera &	Mountain View.	10/15/84
Instrument	CA.	
Corp.	On.	
(Mountain		alto Sur Di
View Plant).		
Fairchild	South San	10/15/84
Camera &	Jose,	
Instrument	CA.	
Corp. (South	uthir in the	1
Plant).	T-per City	
FMC Corp.	Fresno,	10/15/84
(Fresno	CA.	
Plant).		Canada Car
Hewlett	Palo Alto,	10/15/84
Packard.	CA.	40/45/04
Jose Plant).	San Jose, CA.	10/15/84
Lorentz Barrel	San Jose,	10/15/84
& Drum Co.	CA.	10,10,04
Marley Cooling	Stockton,	10/15/84
Tower Co.	CA.	Version
Rhone-	East Palo	10/15/84
Poulenc,	Alto, CA.	
Inc./Zoecon Corp.	THE REAL PROPERTY.	
Signetics, Inc	Sunnyvale,	10/15/84
Orginouos, mo	CA.	107 107 04
Southern	Roseville,	10/15/84
Pacific	CA.	
Transporta-		
tion Co. Van Waters &	Can loss	10/15/04
Rogers, Inc.	San Jose, CA.	10/15/84
Martin Marietta	Waterton,	09/18/85
(Denver	CO.	
Aerospace).	13 18	The state of the s
City Industries,	Orlando,	10/15/84
Inc.	FL.	-

TABLE 3.—PROPOSED SITES/FEDERAL FACILITY SITES—Continued

And the second second		
Category/site name	Location	Date of proposal
Pratt & Whitney Aircraft/ United *	West Palm Beach, FL.	09/18/85
Technologies Corp. Olin Corp	Augusta,	09/08/83
(Areas 1, 2, 8 4).	GA.	
Sheffield (U.S. Ecology, Inc.). Firestone	Sheffield, IL. Nobles-	10/15/84
Industrial Products Co. Prestolite	ville, IN. Vincennes,	09/18/85
Battery Division. A.Y. McDonald	IN. Dubuque,	09/18/85
Industries, Inc. * Chemplex Co	IA. Clinton/	10/15/84
	Ca- manche, IA.	
Frit Industries (Humboldt Plant).	Humboldt, IA.	04/10/85
John Deere (Dubuque Works).	Dubuque, IA.	09/18/85
U.S. Nameplate Co.	Mount Vernon, IA.	10/15/84
National Industrial Environmen- tal Services.	Furley, KS	10/15/84
Union Chemical Co., Inc.	South Hope, ME.	04/10/85
E.I. DuPont De Nemours & Co., Inc.	Montague, MI.	10/15/84
(Montague Plant). Hooker (Montague	Montague, Ml.	09/18/85
Plant). Kysor Industrial Corp.	Cadillac, Ml.	09/18/85
Lacks Industries, Inc.	Grand Rapids, MI.	10/15/84
Findett Corp	St. Charles, MO.	10/15/84
Conservation Chemical Co. Burlington	Kansas City, MO. Somers,	04/10/85
Northern Railroad (Somers Tie- Treating	MT.	10/13/3
Plant). Lindsay Manufactur- ing Co.	Lindsay, NE.	10/15/84

red	terar Regist	er / Vol. 5	2, No. 140 / W	ednesday, J	uly 22, 198	7 / Rules and I	Regulations	27629	
TABLE 3.—PROPOSED SITES/FEDERAL FACILITY SITES—Continued				OPOSED SITES/ SITES—Contin		TABLE 3.—PROPOSED SITES/FEDERAL FACILITY SITES—Continued			
Category/site name	Location	Date of proposal	Category/site name	Location	Date of proposal	Category/site name	Location	Date of proposal	
Monroe Auto Equipment Co.	Cozad, NE	09/18/85	Kerr-McGee (Sewage Treatment	West Chicago, IL	10/15/84	Tooele Army Depot (North Area).	Tooele, UT.	10/15/84	
Matlack, Inc National Starch	Woolwich Town- ship, NJ.	09/18/85	Plant. Michigan Disposal	Kalama- zoo, MI.	10/15/84	Naval Air Station Whidbey	Whidbey Island, WA.	09/18/85	
& Chemical Corp. *.	Salisbury, NC.	04/10/85	Service (Cork Street Landfill)			Island (Ault Field). Naval Air	Whidley	09/18/85	
General Electric Co. (Coshocton	Coshoc- ton, OH.	10/15/84	Quail Run Mobile Manor.	Gray Summit, MO.	09/08/83	Station Whidley Island	Island, WA.	09/10/05	
Plant). Rohm & Haas Co. Landfill *.	Bristol	04/10/85	Lodi Municipal Well.	Lodi, NJ	10/15/84	(Seaplane). UPDATE #5	format in the		
Culpeper Wood	Town- ship, PA. Culpeper,	10/15/84	Warwick Landfill. Brio Refining	Warwick, NY. Friends-	09/18/85	(Proposed 06/ 10/86): Apache Powder	Benson,		
Preservers, Inc. IBM Corp.	VA. Manassas.	10/15/84	Co., Inc.	wood, TX.		Co. Mesa Area	AZ. Mesa, AZ		
(Manassas Plant Spill).	VA.		Sol Lynn/ Industrial Transformers.	Houston, TX.	10/15/84	Ground Water Contamina-			
Love's Container Service	Bucking- ham County,	04/10/85	Federal Facility Sites: Anniston Army	Anniston.	10/15/84	tion. Tyler Refrigeration	Smyrna, DE.		
Landfill. Mobay Chemical	VA. New Martins-	10/15/84	Depot (Southeast	AL.	10/13/04	Pit. Piper Aircraft	Vero		
Corp. (New Martinsville	ville, WV.		Industrial Area). Rocky Flats	Golden.	10/15/84	Corp./Vero Beach Water & Sewer	Beach, FL.		
Plant). Mining Wastes: Olson/Neihart	Wasatch	10/15/84	Plant (USDOE). Dover Air Force	CO.	10/15/04	Department. Sydney Mine	Brandon,		
Reservoir.	County, UT.	ka Lua I	Base. Joliet Army	Dover, DE Joliet, IL	10/15/84	Sludge Ponds. Tri-County	FL. South		
Sharon Steel Corp. (Midvale	Midvale, UT.	10/15/84	Ammunition Plant (Load- Assembly-		mana 1	Landfill Co./ Waste Management	Elgin, IL.	No. of the last of	
Tailings). Technical Issues:	0	STATES OF	Packing Area).		U province	of Illinois, Inc.	7.57.57		
Arkwood Inc J.H. Baxter Co	Omaha, AR. Weed, CA	09/18/85	Savanna Army Depot Activity.	Savanna, IL.	10/15/84	Douglass Road/ Uniroyal, Inc.,	Mishawaka, IN.		
Montrone		200	The second secon	Service Contract	THE WAR STONE OF THE PARTY OF T	7, 7, 7, 7, 7, 7, 7, 7, 7, 7, 7, 7, 7, 7	THE RESERVE THE PARTY NAMED IN		

Doylene,

Edgewood, MD.

Aberdeen,

MD.

Colts

Neck,

County,

Worth.

TX.

Franklin

PA.

Fort

LA.

10/15/84

04/10/85

04/10/85

10/15/84

04/10/85

10/15/84

Indianapo-

lis, IN.

Red Oak.

IA.

Denham

LA.

Ionia, MI.

Rapids,

Rochester

Bohemia,

NY.

Conklin,

NY.

Minerva,

OH.

Hills, MI.

Grand

MI.

Springs,

Landfill.

Sanitary

Landfill.

Landfill.

Combustion,

Inc.

American

Folkertsma

Refuse.

J&L Landfill...

BioClinical

Inc.

TRW, Inc.

Plant).

(Minerva

Anodco, Inc.

Laboratories,

Conklin Dumps..

Red Oak City

Southside

10/15/84

10/15/84

09/18/85

10/15/84

10/15/84

10/15/84

Torrance,

CA.

Hollister,

Antioch, IL.

County,

Chicago.

Chica-

DuPage

County,

go/

FL.

Dupage

IL.

West

IL.

West

Montrose

Corp.

Montco

Chemical

Research

Products, Inc.

H.O.D. Landfill...

Creek/West

Keppler Park).

(Residential

Branch of

DuPage

Kerr-McGee

(Reed-

Kerr-McGee

Areas).

River).

Kerr/McGee

(Kress

Plant.

Aberdeen

Proving

Ground

Area).

Aberdeen

Proving

Ground

Landfill).

(Site A).

Letterkenny

Army

Naval Weapons

Station Earle

Ammunition

Office Area).

#4 (General

Air Force Plant

Dynamics).

(Property

Disposal

(Michaelsville

(Edgewood

Louisiana Army

Ammunition

TABLE 3.—PROPOSED SITES/FEDERAL FACILITY SITES—Continued

Category/site name	Location	Date of proposal
CryoChem, Inc	Worman, PA.	
Delta Quarries	Antis/	
& Disposal,	Logan	Tor Equa
Inc./Stotler	Town-	The same of
Landfill.	ships, PA.	
Eastern	Home-	TO HELDE
Diversified	town,	Suk mar
Metals.	PA.	The same of
Medley Farm	Gaffney,	
Drum Dump.	SC.	
Rochester	Travelers	
Property.	Rest, SC.	
Sheridan Disposal	Hemp- stead.	
Services.	TX.	10 TO 623
Midvale Slag	Midvale,	
	UT.	0000000
Atlantic Wood	Ports-	The same of
Industries,	mouth,	
Inc.	VA.	
Hidden Valley	Pierce	
Landfill (Thun	County,	
Field). Old Inland Pit	WA.	
Old Inland Pit	Spokane, WA.	and the
Tomah	Tomah, WI	Service Co.
Municipal		
Sanitary		No. of the last
Landfill.	The state of	
Federal		
(Proposed 06/	The state of	
10/86): Naval Air	Warmin-	
Development	ster	2 11
Center (8	Town-	
Waste Areas).	ship, PA.	
Naval	Keyport,	and the last
Undersea	WA.	-
Warfare	Sec. 11	-
Engineering Station (4		The series
Waste Areas).		
UPDATE #6	A PARTY OF THE PAR	CONTRACTOR OF THE PARTY OF THE
Proposed 01/		ATT VISTA
22/87) **		
RCRA Sites):		
Southern California	Visalia, CA	
Edison Co.	103	100000
(Visalia	100	CAN THE CO
Poleyard).		30 10 10
Watkins-	Scotts	- Collection
Johnson Co.	Valley,	THE PARTY
(Stewart	CA.	118 18
Division Plant)	SECTION AND ADDRESS OF THE PARTY OF THE PART	JAN BURNE
Plant). Nutmeg Valley	Wolcott,	
Road.	CT.	I PARTY
Chem-Solv, Inc.	Cheswold,	THE REAL PROPERTY.
	DE.	
Dover Gas	Dover, DE	1
Light Co.	130	The same

TABLE 3.—PROPOSED SITES/FEDERAL FACILITY SITES—Continued

FACILITY	SITES—Contin	ued
Category/site name	Location	Date of proposal
E.I. DuPont de	Newport,	
Nemours &	DE.	
Co., Inc.		
(Newport	The second	
Pigment Plant Landfill).		
Pigeon Point	New	
Landfill.	Castle,	
	DE.	
Diamond	Cedar-	
Shamrock Corp. Landfill	town, GA.	
Corp. Landfill. Mathis Brothers	Kensing-	
Landfill	ton, GA.	- 154
(South	WATER TO THE REAL PROPERTY.	
Marble Top		
Road). Stauffer	Chinaga	
Chemical Co.	Chicago Heights,	
(Chicago	IL.	
Heights	Part of the	
Plant).	400	
McCarty's Bald Knob Landfill.	Mt. Vernon,	
KHOD Landilli.	IN.	
Barrels, Inc.	Lansing,	
THE PERSON NAMED OF THE PE	MI.	AT THE REAL PROPERTY.
Ford Motor Co.	Ypsilanti,	
(Sludge	MI.	
Lagoon). Metal Working	Lake Ann,	
Shop.	MI.	
Kem-Pest	Cape	
Laboratories.	Girar-	
	deau, MO.	Dunist
Wheeling	Amazonia.	SOMETH.
Disposal	MO.	BOUNDS !
Service Co.,		- 115
Inc., Landfill.	Cont.	The state of the s
Horstmann's Dump.	East Hano-	
Dump.	ver, NJ.	a melli
Islip Municipal	Islip, NY	STATE OF STREET
Sanitary		S months
Landfill. Aberdeen	Aberdeen,	100000
Pesticide	NC.	Transfer to
Dumps.		Timine 4.
Allied Plating,	Porland,	
Inc. **.	OR.	The same of the sa
American Electonics	Montgo- meryville,	DO 12 E
Laboratories,	PA.	BRAN
Inc.		
Ametek, Inc.	Hatfield,	
(Hunter Spring	PA.	THE OWNER
Division).	1000	LITTLE BY
Avco Lycoming	Williams-	14747
(Williamsport	port, PA.	STERNING-
Division).	Louis	The second
Commodore Semiconduc-	Lower Provi-	THE REST.
tor Group.	dence	MARKE BY
the books and	Town-	THE REAL PROPERTY.

ship, PA.

TABLE 3.—PROPOSED SITES/FEDERAL FACILITY SITES—Continued

Category/site name	Location	Date of proposal
Contlo	Caudattas	
Gentle	Souderton,	
Cleaners	PA.	
Inc./Granite	CANDELED A	
Knitting Mills,		
Inc.	The same of	
Hellertown	Heller-	
Manufactur-	town,	
ing Co.	PA.	
J.W. Rex Co./	Lansdale,	
Allied Paint	PA.	
Manufactur-	1000	
ing Co., Inc./		
Keystone		
Hydraulics.	44-20	
Novak Sanitary	South	
Landfill.	White-	
Lanoim.		
	hall	
	Town-	
and the same of th	ship, PA.	
Paoli Rail	Paoli, PA	
Yards.		
River Road	Hermitage,	
Landfill	PA.	
(Waste	Bear I	
Management,	Marin State of the	
Inc.).	ASSESSED BY	
Salford Quarry	Salford	
	Town-	
	ship, PA.	
Spra-Fin, Inc	North	
	Wales,	
	PA.	
Transicoil, Inc	Worcester,	
-	PA.	
Sangamo-	Pickens,	
Weston, Inc./	SC.	
Twelve Mile		
Creek/Lake	The state of the	
Hartwell PCB	2.91	
Contamina-	THE PART OF	
tion.	A CONTRACT OF	
Mallory	Waynes-	
Capacitor Co.	boro, TN.	
Wasatch	Salt Lake	
Chemical Co.	City, UT.	
(Lot 6).	Colors VA	
Dixie Caverns	Salem, VA	
County	DECT OF THE	
Landfill.		
H & H, Inc.,	Famington,	
Burn Pit.	VA.	
Rentokil, Inc.	Richmond,	
(Virginia	VA.	
Wood	1 1 1 1 2	
Preserving	V-FARETA	
Division).	San Sales and	
Saunders	Chucka-	
Supply Co.	tuck, VA.	
Supply Co.		

VI. Disposition of Sites in Today Final

Final Sites With HRS Score Changes

For 15 of the 67 sites and 32 Federal facility sites promulgted today, EPA has revised the HRS scores based on its

review of comments and additional information (Table 4). Some of the

changes have placed the sites in different groups of 50 sites.

TABLE 4.—SITES WITH HRS SCORE CHANGES

State and site name		HRS score		
State and Site rights	Location	Proposed	Final	
CA Monolithic Memories, Inc	Sunnyvale	42.24	35.57	
CA Teledyne Semiconductor		42.24	35.35	
IL Sangamo Electric/Crab Orchard National Wildlife Refuge (USDOI).	Carterville	59.80	43.70	
MI Rockwell International Corp. (Allegan Plant).	Allegan	52.29	52.15	
NJ Dayco Corp./L.E. Carpenter Co	Warton Borough	48.12	46.13	
NJ Naval Air Engineering Center (NAEC).	Lakehurst	49.48	50.53	
OH Ormet Corp	Hannibal	52.29	46.44	
OR Umatilla Army Depot (Lagoons)	Hermiston	31.74	31.31	
PA York County Solid Waste and Refuse Authority Landfill.	Hopewell Township	40.72	44.27	
VA Defense General Supply Center	Chesterfield County	33.86	33.85	
VA First Piedmont Corp. Rock Quarry (Route 719).	Pittsylvania County	37.51	30.16	
WA Bangor Ordnance Disposal	Bremerton	29.82	30,42	
WA Fort Lewis (Landfill No. 5)		42.78	33.79	
WA McChord Air Force Base (Wash Rack/Treatment Area).	Tacoma	43.24	42.24	
WI Hagen Farm	Stoughton	38.07	32.06	

A summary of the comments received on these sites and EPA's responses are recorded in the "Support Document for the Revised National Priorities List— Final Rule #3/#4."

Name Revisions

The names of three sites and one Federal facility site promulgated in this final rule have been changed in response to information received during the comment period (Table 5). The changes are intended to reflect more accurately the location or nature of the problems at the site.

TABLE 5.—CHANGES IN SITE NAMES

Name on proposed NPL	Name on final NPL
Harris Corp./General Development Utilities, Palm Bay, FL.	Harris Corp. (Palm Bay Plant).
Robins Air Force Base Houston County, GA. St. Augusta Sanitary Landfill/St. Cloud Dump, St. Augusta Township, MN. First Piedmont Corp. Rock Quarry, Pittsylvania County, VA.	Robins Air Force Base (Landfill #4/ Sludge Lagoon). St. Augusta Sanitary Landfill/Engen Dump. First Piedmont Corp. Rock Quarry (Route 719).

VII. Contents of the NPL

The NPL, with the Federal facility sites in a separate section, appears at the end of this final rule as Appendix B to the NCP. The 770 sites on the NPL are arranged according to their scores on the HRS. The NPL is presented in groups of 50 sites to emphasize that minor differences in HRS scores do not necessarily represent significantly different levels of risk. Except for the first group, the score range within the groups, as indicated in the list, is less than 4 points. EPA considers the sites within a group to have approximately the same priority for response actions. For convenience, the sites are numbered.

The 32 Federal facility sites in the separate Federal section of the NPL are arranged in groups corresponding to the groups in the NPL.

Each entry on the new NPL and Federal section contains the name of the facility and the State and city or county in which it is located.

For informational purposes, each entry is accompanied by one or more notations reflecting the status of response and cleanup activities at these sites at the time this list was prepared. Because this information may change periodically, these notations may become outdated.

Five response categories are used to designate the type of response underway. One or more categories may apply to each site. The categories are:

Federal and/or State response (R), Federal enforcement (F), State Enforcement (S), (4) Voluntary or negotiated response (V), and Category to be determined (D).

EPA indicates the status of significant Superfund-financed or private party cleanup activities underway or completed at proposed or final NPL sites. Three cleanup status codes are used. Only one is necessary to designate the status of actual cleanup activity at each site since the codes are mutually exclusive. The codes are: Implementation activities are underway for one or more operable units (I). Implementation activities are completed for one or more (but not all) operable units (O), and Implementation activities are completed for all operable units (C).

These categories and codes are explained in detail in earlier rulemakings, the most recent of which was June 10, 1986 (51 FR 21075).

The 67 new sites added to the NPL (Table 1) are incorporated into the NPL in order of their HRS score, except where EPA modified the order to reflect top priorities designated by the States, as discussed in previous rulemakings, the most recent of which was June 10, 1986 (51 FR 21075). The Lansdowne Radiation Site in Lansdowne, Pennsylvania, has an HRS score less than 28.50, and appears at the end of the list. This site was placed on the NPL because it met the requirements of § 300.66(b)(4) of the NCP as explained in Section III of this rule.

VIII. Regulatory Impact Analysis

The costs of cleanup actions that may be taken at sites are not directly attributable to listing on the NPL, as explained below. Therefore, the Agency has determined that this rulemaking is not a "major" regulation under Executive Order 12291. EPA has conducted a preliminary analysis of economic implications of today's amendment to the NCP. EPA believes that the kinds of economic effects associated with this revision are generally similar to those effects identified in the regulatory impact analysis (RIA) prepared in 1982 for the revisions to the NCP pursuant to section 105 of CERCLA and the economic analysis prepared when the amendments to the NCP were proposed (50 FR 5882, February 12, 1985). The Agency believes the anticipated economic effects related to adding 99 sites to the NPL can be characterized in terms of the conclusions of the earlier regulatory impact analysis and the most recent economic analysis.

Costs

EPA has determined that this rulemaking is not a "major" regulation under Executive Order 12291 because inclusion of a site on the NPL does not itself impose any costs. It does not establish that EPA will necessarily undertake remedial action, nor does it require any action by a private party or determine its liability for site response costs. Costs that arise out of site responses result from site-by-site decisions about what actions to take, not directly from the act of listing itself. Nonetheless, it is useful to consider the costs associated with responding to all sites included in this rulemaking. This action was submitted to the Office of Management and Budget for review. The major events that follow the proposed listing of a site on the NPL are a search for responsible parties and a remedial investigation/feasibility study (RI/FS) to determine if remedial actions will be undertaken at a site. Design and construction of the selected remedial alternative follow completion of the RI/ FS, and operation and maintenance (O&M) activities may continue after construction has been completed.

Costs associated with responsible party searches are initially borne by EPA. Responsible parties may bear some or all the costs of the RI/FS, remedial design and construction, and O&M, or the costs may be shared by

EPA and the States.

The State cost share for site cleanup activities has been amended by section 104 of SARA. For privately-owned sites, as well as at publicly-owned but not publicly-operated sites, EPA will pay for 100% of the costs of the RI/FS and remedial planning, and 90% of the costs associated with remedial action. The State will be responsible for 10% of the remedial action. For publicly-operated sites, the State cost share is at least 50% of all response expenditures at the site, including the RI/FS and remedial design and construction of the remedial action selected. After the remedy is built, costs fall into two categories:

 For restoration of ground water and surface water, EPA will share in startup costs according to the criteria in the previous paragraph for 10 years or until a sufficient level of protectiveness is achieved before the end of 10 years.

 For other cleanups, EPA will share for up to 1 year the cost of that portion of response needed to assure that a remedy is operational and functional. After that, the State assumes full responsibilities for O&M.

In previous NPL rulemakings, the Agency estimated the costs associated with these activities (RI/FS, remedial design, remedial action, and O&M) on an average per site and total cost basis. At this time, however, there is insufficient information to determine what these costs will be as a result of the new requirements under SARA. Until such information is available, the Agency will provide costs estimates based on CERCLA prior to enactment of SARA; these estimates are presented below. EPA is unable to predict what portions of the total costs will be borne by responsible parties, since the distribution of costs depends on the extent of voluntary and negotiated response and the success of any costrecovery actions.

Cost category	Cost per site 1
RI/FS	\$875,000 850,000 8,600,000 ² 3,770,000 ²

1 1986 U.S. dollars.

² Includes State cost share.

3 Assumes cost of O&M over 30 years, \$400,000 for the first year, and 10% discount rate.

Source: Hazardous Site Control Division, Office of Emergency and Remedial Response, U.S. EPA.

Costs of States associated with today's amendment arise from the required State cost-share of: (1) 10% of remedial action and 10% of up to 1 year of costs to ensure the remedy is operational and functional at privatelyowned sites, and sites which are publicly-owned but not publiclyoperated; and (2) at least 50% of the RI/ RS, remedial design, remedial action, removal, if any, and first-year startup costs at publicly-operated sites. States will assume all of the cost for O&M after EPA's period of participation. Using the assumptions developed in the 1982 RIA for the NCP, EPA has assumed that 90% of the 67 non-Federal sites added to the NPL in this amendment will be privately-owned and 10% will be Stateor locally-operated. Therefore, using the budget projections presented above, the costs to States of undertaking Federal remedial actions at all 67 non-Federal sites would be approximately \$2 billion, of which approximately \$200 million is attributable to the State O&M cost. As a result of the changes to State cost-share under SARA, however, the Agency believes that State O&M costs may actually decrease. When new cost information is available, it will be presented in future rulemakings.

Listing a hazardous waste site on the final NPL does not itself cause firms responsible for the site to bear costs.

Nonetheless, a listing may induce firms to clean up the sites voluntarily, or it may act as a potential trigger for subsequent enforcement or costrecovery actions. Such actions may impose costs on firms, but the decisions to take such actions are discretionary, and made on a case-by-case basis. Consequently, precise estimates of these effects cannot be made. EPA does not believe that every site will be cleaned up by a responsible party. EPA cannot project at this time which firms or industry sectors will bear specific portions of the response costs, but the Agency considers: the volume and nature of the waste at the sites; the strength of the evidence linking the wastes at the site to the parties; the parties' ability to pay; and other factors when deciding whether and how to proceed against potentially responsible parties.

Economy-wide effects of this amendment are aggregations of effects on firms and State and local governments. Although effects could be felt by some individual firms and States, the total impact of this revision on output, prices, and employment is expected to be negligible at the national level, as was the case in the 1982 RIA.

Benefits

The real benefits associated with today's amendment to list additional sites on the NPL are increased health and environmental protection as a result of increased public awareness of potential hazards. In addition to the potential for more Federally-financed remedial actions, expansion of the NPL could accelerate privately-financed, voluntary cleanup efforts to avoid potential adverse publicity, private lawsuits, and/or Federal or State enforcement action. Listing sites as national priority targets may also give States increased support for funding responses at particular sites.

As a result of the additional NPL remedies, there will be lower human exposure to high-risk chemicals, and higher-quality surface water, ground water, soil, and air. The magnitude of these benefits is expected to be significant, although difficult to estimate in advance of completing the RI/FS at these sites.

Associated with the costs are significant potential benefits and cost offsets. The distributional costs to firms of financing NPL remedies have corresponding "benefits" in that funds expended for a response generate employment, directly or indirectly (through purchased materials).

IX. Regulatory Flexibility Act Analysis

The Regulatory Flexibility Act of 1980 requires EPA to review the impacts of this action on small entities, or certify that the action will not have a significant impact on a substantial number of small entities. By small entities, the Act refers to small businesses, small government jurisdictions, and nonprofit

organizations.

While modifications to the NPL are considered revisions to the NCP, they are not typical regulatory changes since the revisions do not automatically impose costs. The placing of sites on the NPL does not in itself require any action of any private party, nor does it determine the liability of any party for the cost of cleanup at the site. Further, no identifiable groups are affected as a whole. As a consequence, it is hard to predict impacts on any group. A site's inclusion on the NPL could increase the likelihood that adverse impacts to responsible parties (in the form of cleanup costs) will occur, but EPA

cannot identify the potentially affected business at this time nor estimate the number of small businesses that might be affected.

The Agency does expect that certain industries and firms within industries that have caused a proportionately high percentage of waste site problems could be significantly affected by CERCLA actions. However, EPA does not expect the impacts from the listing of these 67 sites and 32 Federal facility sites to have a significant economic impact on a substantial number of small businesses.

In any case, economic impacts would only occur through enforcement and cost-recovery actions, which are taken at EPA's discretion on a site-by-site basis. EPA considers many factors when determining what enforcement actions to take, including not only the firm's contribution to the problem, but also the firm's ability to pay.

The impacts (from cost recovery) on small governments and nonprofit organizations would be determined on a smiliar case-by-case basis.

List of Subjects in 40 CFR Part 300

Air pollution control, Chemicals, Hazardous materials, Intergovernmental relations, Natural resources, Oil pollution, Reporting and recordkeeping requirements, Superfund, Waste treatment and disposal, Water pollution control, Water supply.

40 CFR Part 300 is amended as follows:

PART 300-[AMENDED]

1. The authority citation for Part 300 continues to read as follows:

Authority: 42 U.S.C. 9605(8)(B)/CERCLA 105(8)(B).

2. Appendix B of Part 300 is revised to read as set forth below.

Dated: July 16, 1987.

Jack W. McGraw,

Deputy Assistant Administrator, Office of Solid Waste and Emergency Response.

BILLING CODE 6560-50-M

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Coventry New Bedford

St. Louis

Oakdale

Hamilton Township

Redding Carlstadt Leadville

VRFS

Saugatuck Borough

Boulder County

Surboard Marine Corp. *

Pine Street Canal * South Valley *

SCRDI Bluff Road * Laurel Park, Inc. * Marshall Landfill *

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Bridgeport Commerce City

Houston

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Albuquerque Burlington Point Pleasant Ellisville Southeastern ND

Appendix B cont'd.

Cleanup Status,

Response

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Mational Priorities List (by Rank)

National Priorities List (by Rank) July 1987

Appendix B

City/County

St Site Name

EPA NPL

Group 1 (HRS Scores 75.60 - 58.41)

Cleanup Status, Response Category,

EPA NPL Rank

St Site Name

2 (HRS Scores 58.30 -Group

55.71, except for State top priority sites)

Fairfield South Glen Falls Cherokee County Seymour Brick Township Ottawa County Peak Oil Co./Bay Drum Co. United Scrap Lead Co., Inc. Tar Creek (Ottawa County) Cherokee County Seymour Recycling Corp. * Brick Township Landfill Caldwell Trucking Co.

OUHO

Independent Nail Co. Kalama Specialty Chemicals Janesville Ash Beds Northernaire Plating Frontier Hard Chrome, Inc. Janesville Old Landfill

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Pleasantville

Price Landfill *
Pollution Abatement Services

Woburn

New Castle County Bruin Borough Mantua Township

Cybouts Corner Landfill *

Bruin Lagoon Helen Kramer Landfill

VRF

Oswego Charles City New Castle County Old Bridge Township

Davie Landfill

Vancouver

seaufort Jadillac

> Wheeler Pit
> Tucson Intl Arport Area
> Tucson Intl Arport Area
> Tucson Intl Arport Area
> Use Beach Development
> Iron Mountain Mine
> Scientific Ghemical Processing
> California Gulch
> D'Imperio Property
> Oakdale Dump
> Gratiot County Landfill *
> Picillo Fam *
> New Bedford Site *
> Old Inger Oil Refinery * International Minerals (E. Plant) fiami County Incinerator Gold Coast Oil Corp.

Gloucester Township

Ashland

CPS/Madison Industries Nyanza Chemical Waste Dump

Army Creek Landfill

LaBounty Site

Swartz Creek

Freehold Township

Somersworth

Fridley

Somersworth Sanitary Landfill FMC Corp. (Fridley Plant)

Inc.

Lone Pine Landfill

Berlin & Farro Baird & McGuire

Keefe Environmental Services Silver Bow Greek/Butte Area Whitewood Greek *

Jacksonville

VRF

Beaufort Jamesville Davie

La Prairie Township

Terre Haute

Monterey Park

Lndfll

Tucson

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Whitewood

> Epping Sil Bow/Deer Lodge

Limestone/Morgan Upper Merion Twp McAdoo Borough La Marque Darke County East Helena Crosby Utica

Sylvester * Liquid Disposal, Inc.

Sikes Disposal Pits Triana/Tennessee River Arcanum Iron & Metal Crystal Chemical Co. Tysons Dump McAdoo Associates * East Helena Site stringfellow *

Bridgeport Rental & Oil Services Sand Oreek Industrial Geneva Industries/Fuhrmann Energy W. R. Grace & Co. (Acton Plant)

New Brighton/Arden Hills

Burnt Fly Bog Reilly Tar (St. Louis Park Plant)

Old Bethpage Landfill Reeves SE Galvanizing Corp.

Shieldalloy Gorp.
Anaconda Co. Smelter
Western Processing Co., Inc.
Omega Hills North Landfill
American Greesote (Pensacola Plt.)

Germantown

Pensacola

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Marlboro Township St. Louis Park Oyster Bay

Newfield Borough

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New Brighton Plant City Vineland

Schuylkill Metals Corp.

C E E E

Flowood Salt Lake City Arkansas City

Rose Park Sludge Pit * Arkansas City Dump *

.. L. Taylor (Valley of Drums) * Aidex Corp. * Mountain View Mobile Homes *

Worth Hollywood Dump *

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Roanoke County Council Bluffs

fatthews Electroplating * West Virginia Ordnance *

Arsenic Trioxide Site *

Appendix B cont'd.

National Priorities List (by Rank) July 1987

National Priorities List (by Rank) July 1987 Site Name St EPA NPL Rank Cleanup Status, Response City/County Site Name St EPA NPL Rank

Status, Response V R F S V R F VRFS Tu VRF Toms River Grand Rapids Bound Brook North Whitehall Twp Sorrento Marshall Mancelona Township Town of Johnstown Raleigh Maywood/Rochelle Pk Millville Uniontown Egg Harbor Township Parsippany/Troy Hls Idaho Springs Wood Ridge Borough Pemberton Township Montclafr/W Orange Fridley North Smithfield Pittston Niagara Falls Harrison Township Shamong Township Batavia Shelby Franklin Borough Farmingdale Edison Township Michigan City Circleville Criner Rose Township Andover Group 4 (HRS Scores 51.93 - 48.36) Burrillville Charlotte Zellwood Filer City Erie Glen Ridge Florence Lansing dialeah Tar Lake Johnstown City Landfill NC State U (Lot 86, Farm Unit #1) Western Sand & Gravel Koppers Co., Inc (Florence Plant) Maywood Chemical Co. Montclair/West Orange Radium Site Sixty-Second Street Dump Celanese (Shelby Fiber Operations) Martin Marietta, Sodyeco, Inc. Zellwood Ground Water Contamin Packaging Corp. of America Muskego Sanitary Landfill Nascolite Corp.
Industrial Excess Landfill
Hardage/Criner
Rose Township Dump
Waste Disposal Engineering
Liberty Industrial Finishing
Kin-Buc Landfill
Waste, Inc., Landfill
Bowers Landfill Cascade/Onan/Medtronics Cleve Reber Velsicol Chemical (Illinois) Central City-Clear Creek Ventron/Velsicol Taylor Road Landfill Butler Mine Tunnel
NW 58th Street Landfill
Delilah Road
Mill Creek Dump
Glen Ridge Radium Site Ciba-Geigy Corp.

Butterworth #2 Landfill unerican Cyanamid Co. Metaltec/Aerosystems Schmalz Dump Motor Wheel, Inc. Selma Treating Co. Stewco, Inc. Sharkey Landfill Ewan Property Batavia Landfill Heleva Landfill Hooker (S Area) Lang Property Lindane Dump G&H Landfill 15522 15 VRFS RFS 57 Brunswick. Hyde Park St. Louis Deerfield Township Niagara Falls Green Oak Township Pocatello South Brunswick McIntosh Bridge City Kingston Dalton Township Ringwood Borough Davisburg Buffalo Township Hudson River East Rutherford Tacoma Grove City Salt Lake City Pleasant Plains Belvidere Greenup Douglassville Hillsborough St. Paul Plymouth Rancho Cordova Dakota County Group 3 (HRS Scores 55.58 - 51.94) Southington Oyster Bay Phoenix Smelterville Pedricktown County Kent Warrington Greenville Cass Lake fuskegon Jauconda Allegan Lampa Miami Porrland Cement (Kiln Dust 2 & 3) Old Southington Landfill Syosset Landfill Nineteenth Avenue Landfill Union Pacific Railroad Co. South Brunswick Landfill Ciba-Geigg. Corp. (McIncosh Plant) Kassauf Kimerling Battery Wauconda Sand & Gravel Bailey Waste Disposal Octati & Goss/Kingston Steel Drum Universal Oil Products (Chem Div) Coker's Sanitation Service Lfs Rockwell International (Allegan) Plymouth Harbor/Cannon Engntrng Bunker Hill Mining & Metallurg Hudson River PCBs Parsons Casket Hardware Co. A & F Material Reclaiming, Inc Aerojet General Corp. Com Bay, South Tacoma Channel Osborne Landfill Whitehouse Oil Pits Hercules O09 Landfill Jones Sanitation Velsicol Chemical (Michigan) Pine Bend Sanitary Landfill Pioneer Sand Co. Springfield Township Dump Hranica Landfill Mowbray Engineering Co. Spiegelberg Landfill Miami Drum Services NL Industries St. Regis Paper Co. Ringwood Mines/Landfill Douglassville Disposal Thermo-Chem, Inc. Greenwood Chemical Co. Teledyne Wah Chang Midway Landfill Ott/Story/Cordova Sinclair Refinery Summit National Reich Farms Fisher-Calo

National Priorities List (by Rank)

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	Response Cleanup Category ₁ Status ₂
National Priorities List (by Rank) July 1987	C1ty/County
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	Response Cleanup Category ₁ Status ₂
National Priorities List (by Rank) July 1987	City/County
Z	NPL EPA Rank Reg St Site Name

Group 6 (HRS Scores 45.91 - 43.23)

5 (HRS Scores 48.36 - 45.92) Group

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CO Lowry Landfill HW HacGillis & Gibbs/Bell Lumber Stream Township VR F The Manuferstown Road Stream Township VR F NJ Combe Fill North Landfill Houst Discussed Township VR F HW Re-Solve, Inc. NJ Combe Fill North Landfill House Stream Township VR F HW Velsicol Chem (Hardeman County) NJ Combe Fill North Landfill House Stream Township VR F Supp Battery Salvage NV York Coll Co. The Melsicol Chem (Hardeman County) NV York Coll Co. NV Hearter Coll Co. NV York Hall Infill Coll Coll Coll Coll Coll Coll Coll C	The face of the first of the face of the f

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National Priorities List (by Rank)

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		100	Group 7 (FRS Scores 43.19	43.19 - 42.00)						Group 8 (HRS Scores 41.93	1.93 - 39.71)		
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305	10	N. C.		Billerica	-	0	355	02 N		Hooker Chemical/Ruco Polymer Corp	Hicksville	0	
101	000	110	Moof's Tandetti (Discontinues)	raimerton	>:		356		-	Colbert Landfill	Colbert	VR	0
308	90	5		Etoomington Kohler			357			Petro-Processors	Scotlandville	V F	
309	70	AL		Lands	0000		358			Applied Environmental Services	Glenwood Landing	S	0
310	60	AZ		Hassavamba		,	350	01 2	IN DE	parceloneta Landilli	Florida Afuera		
311	10	M		Lowell	2 20	0	367			Libbers Road	Barrington		0
312	10	MA		Woburn	VF		367	1	-	- 3	Eikcon	V K F	0
313	20	Z		Piscataway	V S		141	3		Charten Chambel Co.	Sterling		
314	90	10		Menomonee Falls	S		346			Spatian Changal Co.	wyoming	,	*
315	05	MI		Petoskey	(4,		365	1		Fact Mount 7100	Cartence Tu	× 0	
316	05	F		Minneapolis	8		366		TN Am	Ampleola Dump	Springertsoury lwp	× 0	
317	02	N		Rockaway Township	S A		. 367			Uthaland State Cokool	West Landons		-
318	20	3		Fair Lawn	S A		368	174		Choustond Dallo	Villeralid	0 0 0	1
319	90	ZI		Elkhare	2		369	100		General Motore (Cont Foundry Div)	Margariand	0	,
320	90		Lehillier/Mankato Site	Lehillier/Mankato	×	0	370	10	1	Mortolo Die Form	Daymond		00
321	10		-	Lakewood	**	0	371	06		SCROT Divisus	Course		0,0
322	03	3	2	Williams Township	N N		372		幮	Roto-Finish Co. Inc.	Kalamazoo	0 4	00
323	00			Fort Wayne	×		373			Olmsted County Sanitary Landfill	Oronoco	0	,
325	60	TM		Onalaska	-		374	10		Quality Plating	Sikeston	0	
326	020		Monthly Township landfill	Money Township	0 0		375	10	45	Fulbright Landfill	Springfield	Q	
327	0.50			Dock angue Township	2 0	0	376	03		Presque Isle	Erie	24	
328	0.50			Colombia City	6 0		377			Williams Property	Swainton	**	
329	03						3/8	20		Genora, Inc.	Edison Township	H >	0
330	10			Pocatello		0	100	70		Denzer & Schaler X-Ray Co.	Bayville	8	
331	07	17		Des Moines	-	1	301	70	THE RICE	Mercules, Inc. (Globstown Plant)	Gibbstown	Q	
332	02		Beachwood/Berkley Wells	Berkley Township	×	THE REAL PROPERTY.	101			annu Avenue Limp	Gary	*	
333	02			Vestal	S A		383			Tofrdahl Drime	Raish Desirie	9	
334	02	2		Vega Alta	6 .		384			exarkana Wood Preserving Co.	Tayarkana	4 10	00
333	60	MI		Sturgis	2		385	V 90	0	Surley Pit	Edmondson	14	,
224	50	No.		Lake Elmo	2		386	04 F	EL Pe	Setroleum Products Corp.	Pembroke Park	VFS	0
337	90	1		Odessa	M 1		387	01 R	RI Pe	Seterson/Puritan, Inc.	Lincoln/Cumberland	D	
220	90	Y AIR		odessa	× 5		388	07 M	NO TE	Imes Beach Site	Times Beach	200	0
UNE	00	47	Traden Bond Work Atta	Nascings	* :		389		-	Jash King Laundry	Pleasant Plains Twp	M	
341	60	23		W. Monte			390			Whittaker Corp.	Minneapolis	S	
362	00	2		Balderin Dank know			391	1		Algoma Municipal Landfill	Algoma	0	
343	60	3		The droelee	4		392		-	W. Industries/Taracorp/Golden	St. Louis Park	S	1
344	60	CA	San Fernande Valley (Area 2)	The Ampolee /Clendale	2 6		393			Jestinghouse (Sunnyvale Plant)	Sunnyvale	D	
345	60	CA		Glandale Clandale	00		394	140		Kellogg-Deering Well Field	Norwalk	~	
346	60	3		Fresho	00		395		•	annon Engineering Corp. (CEC)	Bridgewater	RS	
347	10	WA		Pierce County	S		107	200	ML B.	brown Go., Inc.	Grand Rapids	a	
348	05	IL		LaSaile	~	I	300	1	or an	sepera chemical co., inc.	Maybrook	>	
349	90	11		Penbroke Township	*	I	199		10	Sharmond Madinol Industrias	Wheattleid	*	
350	8	NC	Jadco-Hughes Facility	Belmont	Q		907	W 70	T. 01	Olin Core (Melnrosh Plant)	MeTaroch		
					The state of			ALCO AND	-	Commercial description of the commer			

Tabernacle Township Voorhees Township

Imperial

FS RFS

Old Bridge Township West Caln Township

Gainesville dowe Valley

Canterbury

Leetown

Galloway Township Old Forge Borough

fulsa

Ascension Parish

Fulton

Gettysburg

Nitro

Appendix B cont'd.

National Priorities List (by Rank) July 1987

Response Cleanup Category, Status, City/County

St Site Name

EPA

NPL Rank

Group 9 (HRS Scores 39.66 - 37.77)

Park Township

Horseheads

Southwest Ottawa County Landfill Kentucky Avenue Well Field Pasley Solvents & Chemicals, Inc.

Asbestos Dump Lee's Lane Landfill

Frit Industries

Fultz Landfill

National Priorities List (by Rank) July 1987

Cleanup Status,

Category

City/County

EPA NPL Rank

St Site Name

Group 10 (HRS Scores 37.69 - 35.65)

Jefferson Borough

ibby Ground Water Contamination Resin Disposal

a

Parramore Surplus Savage Municipal Water Supply LeGrand Sanitary Landfill ewport Dump loyers Landfill

Brown's Battery Breaking

B P S

Franklin Township

Tri-City Oil Conservationist, Inc Coshocton Landfill

Arlington Blending & Packaging Davis (GSR) Landfill Lord-Shope Landfill

FMC Corp. (Yakima Pit) South Cavalcade Street

TA BA TX ¥

Northern Engraving Co. Torest Waste Products

Arlington

Glocester Girard Township

Jackson Township

Walnut Ridge Hempstead Millington Louisville

LaGrand Township Hancock County Shoemakersville Deer Park

Yount Pleasant

Milford

Eagleville

United Creosoting Co. SMS Instruments, Inc. yron Barrel & Drum ledblum Industries

Baxter/Union Pacific Tie Treating Waste Management-Mich (Holland) Anchor Chemicals

licksville ayreville clayville

aramie

iolland

North Cavalcade Street Sayreville Landfill

Ludlow Sand & Gravel City Disposal Corp. Landfill Tabernacle Drum Dump Dover Municipal Landfill

Cooper Road

New Castle County

Millsboro

Idaho Pole Co. NCR Corp. (Millsboro Plant) Lake Sandy Jo (MGM Landfill) Johns-Manville Cotp.

Haverford

Libertyville

Lock Haven

Conway

Kearsarge Metallurgical Corp. Palmetto Wood Preserving

A L S B A L

Drake Chemical

PSC Resources

Petersen Sand & Gravel

Clare Water Supply Havertown PCP

New Castle Spill

4004 4004

Otisville

Houston Sparta

Minker/Stout/Romaine Creek Howe Valley Landfill

Yaworski Waste Lagoon Leetown Pesticide

Cabot/Koppers
Evor Phillips Leasing
William Dick Lagoons

Jackson Township

Granite City Oshtemo Township

NL Industries/Taracorp Lead Smelt K&L Avenue Landfill Kaiser Aluminum Mead Works

Perham Arsenic Site

Jackson Township Landfill

Novaco Industries

Chem Central

THEM

Wyoming Township Temperance

Waukegan

Lackawanna Refuse Wade (ABM)

Compass Industries (Avery Drive) Neal's Dump (Spencer) Mannheim Avenue Dump Fulton Terminals

Westinghouse Elevator Co. Plant Dutchtown Treatment Plant

General Mills/Henkel Corp. Laskin/Poplar Oil Co. Fike Chemical, Inc.

VRF CER VRF VR

Minneapolis Jefferson Township Rock Creek

RES

Ca.

Sally Borough

Republic

Bypass 601 Ground Water Contamin Solid State Circuits, Inc. Waverly Ground Water Contamin

000 000

Advanced Micro Devices, Inc. Nutting Truck & Caster Co. U.S. Radium Corp. Highlands Acid Pit

Sally Ground Water Contamination

Vestal Water Supply Well 1-1

Waverly

Sunnyvale

Orange

Montgomery Township Rocky Hill Borough Cinnaminson Township Putnam County

Charlevoix Municipal Well Montgomery Township Housing Devel Rock Hill Municipal Well Cinnaminson Ground Water Contamin Brewster Well Field

Charlevoix

Del Norte Pesticide Storage Swope Oil & Chemical Co. Johns' Sludge Pond Stoughton City Landfill

Monsanto Corp. (Augusta Plant) De Rewal Chemical Co. Middletown Air Field

S

VRF

Crescent City Kingwood Township

Stoughton

Wichita

Middletown

National Priorities List (by Rank) July 1987

St Site Name

NPL EPA Rank Reg

Cleanup Status₂

Response

Group 11 (HRS Scores 35.64 - 34.69)

Response Cleanup Category₁ Status₂

National Priorities List (by Rank)
July 1987
SEPA
Respon:

NPL Rank

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34.68 - 33.73)	Dalton Township Mica	Evesham Township	Santa Fe Springs	Franklin Township	Marquette	Town of Granby Ambler	Maple Valley	Spotsylvania County	Medford	Milan	Porterville	Cantonment Pere Marquette Two	Rose Center	Fayetteville	North Smithfield	Indianapolis	Houston	Seven Valleys	Lower Windsor Tup	Bronson	Morganville	Beverly Sr Annier Territy	Franklin Township	Everson	Franklin Square Sheboygan	Ossineke	Union Township	Fayerteville North Sea	Bridgewater Township Oroville Oroville
Group 12 (HRS Scores 34.68 - 33.73)	Duell & Gardner Landfill			Lemberger Transport & Recycling	CITE		Curcio Seran Maral The	L.A. Clarke & Son	Southern Mary and Und The		Dubose Oil Products (Porterville)	Mason County Landfill	Cometery Dump Hopkins Farm	Cape Fear Wood Preserving	Lemberger Landfill, Inc.	Reilly far (Indianapolis Plant) Pinette's Salvage Yard	Harris (Parley Street)	old City of York Landfill	Byron Salvage Yard	North Bronson Industrial Area Stanley Ressler	Imperial Oil/Champton Chemicals	St. Augusta San Lndfll/Engen Dumn	Myers Property Pene Field	Northwest Transformer	Sheboygan Harbor & River	Ussineke Ground Water Contamin Follansbee Site	Reystone Sanitation Landfill	1111	16)
	05 HI 10 WA		10 EA	05 WI	05 MI	1000	10 WA 02 02 NJ	NA 60	03 KD	1	5 20	1M 50	N 20	ON 90		OS IN	06 TX	03 PA		03 PA	02 NJ		02 NJ 02 NJ	10 WA	-	03 WV	03 PA		33
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35.64 - 34.69)	Peterborough F S Vincheop V F S O Horgantown F S O	K 2	f Suffern R	4 64	S & S	Deyron D	THE WAY WAY	Surnyvale		reach County R F Greilickville F	Metamora R I	City R	DC 0	lai	Kentwood v F	Sedford			Cleveland Township R	0	Farmingdale D	Grand Prairie	Woodland Township V R S		Stdney Center V F D	Lincklaen Dinay Pinay Rivay	0 00	ights V F	Sayou Sorrel F
uroup 11 (RKS Scores 35.64 - 34.69)	South Municipal Water Supply Well Winthrop Landfill Ordnance Works Disposal Areas	Zanesville Well Field Zanesville v	Suffern Village Well Field Village of Suffern R Endicott Village Well Field Village of Endicory p	Aladdin Plating Scott Tounship R Hartis Cott (Palm Bay Plant)	Kummer Sanftery Landfill Semidji R	Est Claire Municipal Well Field	Valley Park ICE San Ferhands Valley (Area A)	Monolithic Memories Sunnyale	National Semiconductor Corp. Santa Clara	Grand Traverse Oversil Supply Co.	Whitehall Maricinal Wells of the Lamora R	ware, inc Delaware City	Andover	lai	Kentredod	Town of Bedford	ells Jobos	Reading	son Plant) Jackson	Denver	Farmingdale	Monticello Rad Contaminated Prope Monticello Rad Contaminated Prope	Woodland 1	Salem		Lincklaen D D D D	0 00	Miskegon Reights V F	il Site
oroup 11 (HKS Scores 35.64 - 34.69)	NH South Municipal Water Supply Well ME Winthrop Landfill WV Ordnance Works Disposal Areas	OH Zamesville Well Fleid Zamesville v	NY Suffern Village Well Field Village of Suffern R NY Endicort Village Well Field Village of Endicort p	PA Aladdin Plating Scott Tourship R. Hartis Coto, (Palm Bay Plant) Bat and Bay Plant)	MN Kummer Sanktary Landfill Bentdil R	WI Est Claire Municipal Well Field	GA San Perhando Valley (Area 6)	CA Monolithic Memories Summyvale	GA Powersylla Stea	MI Grand Traverse Oversil Supply Co.	MI Whitehall Municipal Wells	DE Standerd Chlorine of Delaware, inc Delaware City	NJ Dismond Alkali Co. Sewark 7 p. p. c.	VA Avtex Fibers, Inc.	MI Electroveice Bucharan	NY Katonah Manicipal Well Town of Bedford CA Teledyne Semiconductor	PR Pibers Public Supply Wells Jobos IN Marion (Stage) Dumn	OH Pristine, Inc. Reading	TN American Creosore (Jackson Plant) Jackson	On Brokeve Reclamation	WY Preferred Plating Corp. Farmingdale	UT Monticello Rad Contaminated Prope	NJ Woodland Route 532 Dump Woodland IN American Chemical Service 100	MA Salem Acres Salem Salem	VI Old Springfield Landfill	WA U.S. Titenium Pinev River U c. c.	IL Galesburg/Koppers Co. Galesburg	MI School And Spendent Landfill Muskegon Heights V P	LA Mayou Sorrel Site
	South Municipal Water Supply Well Winthrop Landfill Ordnance Works Disposal Areas	05 OH Zemesville Well Field Zanesville v	02 NY Suffern Village Well Field Village of Suffern R 02 NY Endicore Village Well Field Village of Endicore p	03 PA Aladdin Plating Sect Township R CAL Martia Cott (Palm Bay Plant) Bar a sect Township	Kummer Sanftery Landfill Semidji R	05 WI East Claire Municipal Well Field	09 CA San Perhando Valley (Area 6)	09 CA Monolithic Memories Summyvale	National Semiconductor Corp. Santa Clara	MI Grand Traverse Oversil Supply Co.	05 MI Whitehall Municipal Della	Standard Chlorine of Delaware, Inc Delaware City	02 NJ Dismond Alkali Co. Newark	Avtex Fibers, Inc.	05 MI Electrovoice Buchanan	02 NY Katonah Municipal Well Town of Bedford 09 CA Teledyne Semfonductor Mannes Disco	02 PR Fibers Public Supply Wells Jobos 05 IN Marion Sraco Diam	Pristine, Inc. Reading	04 TN American Creosote (Jackson Plant) Jackson	Broderick Wood Products Denver V	WY Preferred Plating Corp. Farmingdale	OS UT Monticello Rad Contaminated Prope	Woodland T	MA Salem Acres Salem Salem	01 VI Old Springfield Landfill	03 VA U.S. Titanida Pinav River U. C. D.	Galesburg/Koppers Co. Galesburg	09 MI SCA Independent Landfill Muskegon Heights V P	06 LA Rayou Sorrel Site

Cleanup Status,

Response Category₁

City/County

St Site Name

EPA NPL Rank

Cleanup Status,

National Priorities List (by Rank) July 1987

Group 14 (HRS Scores 32.00 - 30.76)

Appendix B cont'd.

National Priorities List (by Rank) July 1987

Response

City/County

Site Name

St EPA NPL

Group 13 (HRS Scores 33.67 - 32.02)

Macomb Township Howard Township Honeybrook Township Mount Holly Upper Desffeld Tup Plateskill Town of Hyde Park Malta Kant City

andfill & Development Co. pper Deerfield Township San Lndf Hertel Landfill

South Macomb Disposal (Lf 9 & 9A)

Hutchinson East Brunswick Twp South Cairo

Lewisburg

Lewisburg Dump McGraw Edison Corp. Goldisc Recordings, Inc. merican Thermostat Co.

ried Industries

Holbrook Calvert City Philadelphia

Lanesboro

Sarney Farm Rose Disposal Pit Van Dale Junkyard Montana Pole and Treating

Amenia Butte

Clovis Cowley County

Adrian

Haviland Complex
Malta Rocket Fuel Area
Kent City Mobile Home Park
Adrian Municipal Well Field
AT 6. SF (Clovis)
Strother Field Industrial Park

100	90	H.	Sparta Landfill	Sparta Township	S
759	33	17	Domest Only Decidential Colle	oinship	
959	02	2 2	Rowe Industries Ground Water Cont	Noyack/Sag Harbor	8
655	03	PA	Hebelka Auto Salvage Yard	ip di	
959	90	FL	Hipps Road Landfill	Duval County V	04
657	90	N	Long Prairie Ground Water Contam	Long Prairie	* 0
859	00	N C	Waite Park Wells	Naite Park	
600	5 6	5	Applied naterials		0
000	60	3	Intel magnetics		0
199	50	3 5	Dance Storl & Allows Inc.		- C4
799	3 3	7 5	repper steet & Alloys, Inc.	Anguera	
6665	10	NE HE	Occasion Pleating Co Inc	Achionin	1 04
400	5	TM		Organ Oak Toumship	
600	50	H	Kasmussen's Dump	Formingdale V	
000	200	N C	Kenmark lextile colp.	Weer I'me	04
199	33	23	Westing older Michael Mondel	Hillshoro	S & S
900	3 8	4 5	Mount Industrian	Columbus	Q
420	200	2 3	Cleremont Dolochemical	Old Bethoage V	S
671	0,0	HO	Powell Road Landfill	Davton	04
673	030	PA	Croydon TCE	Croydon	R
673	07	Z	Vogel Paint & Wax Co.	Orange City	S
674	0.5	N	Kurt Manufacturing Co.	Fridley	9
675	03	PA	Revere Chemical Co.	nixon Township	2
919	05	MI	Ionia City Landfill	Ionia	4 6
677	90	TX	Koppers Co., Inc. (Texarkana Fit)	Iexarkana	. 0
678	08	8	Lincoln Park	Canon City	to Ca
6/9	80	3	Smuggler Mountain	FICKIN COMICS	2 4
680	00	N	Wedzeb Enterprises, Inc.	Lebanon Tuest Dies	
189	05	PR	GE Wiring Devices	Judie Diaz	
682	050	IN	Avenue "E" Ground Water Contamin	Moss Time	· a
683	200	5	new Lyme Landilli	Woodland Township V	R
200	000	200	pos hal corthe	Barceloneta	0
686	05	N. N.	Koch Refining Co. /N-Ren Corp.	Pine Bend V	S
687	03	PA	Brodhead Creek	Stroudsburg	(a)
688	05	HI	Fadrowski Drum Disposal	Franklin	0
689	10	OR	United Chrome Products, Inc.	Corvallis	04 (
.069	05	MI	Anderson Development Co.	Adrian	× *
169	05	WI	Hunts Disposal Landfill	Caledonia	90
692	90	MI	Shiawassee River	Howell	0 0
693	90	ok	Tenth Street Dump/Junkyard	Oklahoma City	40
769	03	PA	Taylor Borough Dump	Taylor Borough	4 0
569	03	DE		New Castle	. 0
969	03	DE	Harvey & Knott Drum, Inc.	KITKWOOD	0 0
697	8	T	Gallaway Pits	Gallaway	2 0
869	05	HO	Big D Campground	Kingsville	
				- 10 mm	

VRE

Fort Lawn Kellogg Longswamp Township

Carolawn, Inc. Midwest Manufacturing/North Farm Berks Sand Pit

St. Louis River Site Auto Ion Chemicals, Inc.

Cortese Landfill

Stoughton

Vil of Narrowsburg St. Louis County Kalamazoo

Bainbridge Island North Miami

Bloomington

Big River Sand Co. Bennett Stone Quarry Myckoff Co./Eagle Harbor

Wichita

Asbury Park Crystal City

Rantoules Eau Claire

Crystal City Airport Geiger (C & M Oil) Moss-American(Kerr-NcGee Oil Co.) Waste Research & Reclamation Co.

Stauffer Chem (LeMoyne Plant) M&T Delisa Landfill

unisport Landfill

Calvert City Grandville Town of Volney Town of Shelby

B.F. Goodrich Organic Chemicals, Inc. Volney Municipal Landfill FMC Corp. (Dublin Road Landfill)

fomah Fairgrounds Sullivan's Ledge

Smith's Farm Juncos Landfill

Tomah New Bedford Brooks

Appendix B cont'd.

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ist (by Rank)	City/County	except for health-advisory sites)	Wausau Dover Township	Delavan	Albambra	La Puente Tacoma	Spokane County Spokane	Fort Worth	Bridge City	Parker Parker	Upper Saucon Twp Belvidere	Malden	211-00-011-01				R - Federal and State response S - State enforcement		more operable units ers may be underway	operable units	National Priorities List, Federal Section (by Group) July 1987			C1ty/County	Milan Adams County Sacramento St.Charles County
National Priorities List (by Rank) July 1987	9	28.91 - 28.50,	Wausau Ground Water Contamination Dover Municipal Well & Rocksnaw Township Lells	Delavan Municipal Well #4	San Gabriel Valley (Area 3)	American Lake Gardens	Northside Landfill	Pesses Chemical Co. East Bethel Demolition landfill	Irlangle Chemical Co.	Craig Farm Drum	Voortman Farm Belvidere Municipal Landfill	Bee Cee Manufacturing Co. Lansdowne Radiation Sira		077	site		ated response	occerning	1 = Implementation activity underway, one or more operable units 0 = One or more operable units completed; others may be underway	implementation activity completed for all operable units	The Party of the P	Federal Section (by July 1987		*	Milan Army Ammunition Plant Rocky Mountain Arsenal Acclellan AFB (Ground Water Cont) Weldon Spring Charry (USDOE/Army)
	Site Name	Group 16 (HRS Scores	Wausau C Dover M	Delavan North-U	San Gabi	Americar	Northsic	Pesses (Triangle Che	Craig Fa	Voortman Farm Belvidere Mun	Bee Cee		Number of NPL Sites:	State too priority sire		- Voluntary or negoti - Federal enforcement	יול מי ספ	more ope	Bentation				Site Name	A PROPERTY.
	EPA Reg St	Group	05 WI 02 NJ			000		96 TX 90 SO		03 PA		07 MO 03 PA		of NP	ate to		Feder	date g	One of	Imple				L St	7859
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	Response Cleanup Category ₁ Status ₂		00	0 8 8 9	VRF	OC.		, le,	0 4		S	C K K K	ORF D		F D	0	000	1 2 2	p-1 (90	VR S	00	00	1 0 4 A	0 64. 64. 64. 64.
y Rank)	unty	- 28.91)	estal	Hartford West Caln Township	Frederick County	nd Falls	New Castle County	Upper Macungle Twp Fort Smith	1		Town of Colesville	ster	inia County		ills		councy	W	/tew	lle 11e		tleboro		ton	Rathdrum North Hampton Warminster Sacramento Sparta Township
st (b	City/County	30.75 - 2	Town of Vestal Town Dover	Hartford West Calı	Frederick Cour	Cumberland Nigogra Falls	New Castle C	Upper Macur Fort Smith	Hoops Haverhill	Perdido	Town of Cole	West Chester	Pittsylvania	Gary	Moscow Mills Charles City	Loomis	Elyria Sebeka	Slidell Womer of	Nountain View	Jacksonville	Saltville	Norton/Attleboro Kimberton Borough	Norwood	Bloomington	Rathdrum North Hamp Warminster Sacramento Sparta Town
National Priorities List (by Rank) July 1987		Group 15 (HRS Scores 30.75 - 2						trol						ombard Street Drums						1					
National Priorities List (by July 1987	St. Site Name	Group 15 (HRS Scores 30.75 - 2	NY BEC Trucking Town of V WI Tomah Armory Tomah DE Wildeat Landfill Dover	Burrows Sanitation Blosenski Landfill	VA Rhinehart Tire Fire Dump Frederici	Limestone Road Hooker (102nd Street)		Reeser's Landfill Industrial Waste Control	CA Celtor Chemical Works Hoops MA Haverhill Municipal Landfill Haverhill		Colesville Municipal Landfill	Skinner Landfill	VA First Piedmont Quarry (Route 719) Pittsylva NC Chemtronics, Inc.	reet Drums	Shenandoah Stables Shaw Avenue Dump	WA Silver Mountain Mine Loomis	Republic Steel Corp. Quarry Riteri Post & Pole	LA Bayou Bonfouca Slidell CA Intel Corn (Mountain Mountain	Raytheon Corp.	Jacksonville Municipal Landfill Rogers Road Municipal Landfill	VA Saltville Waste Disposal Ponds Saltville SC Palmetto Recycling, Inc. Columbia	Shpack Landfill Kimberton Site	MA Norwood PCBs Norwood Manapolis	Lemon Lane Landfill Tri-State Plating	ID Arrcom (Drexler Enterprises) Rathdru NH Coakley Landfill North H Foshch ut Porter Co. Warmins CA Jibboom Junkyard Sacrame NJ A. O Polymer Sperta
National Priorities List (by July 1987	Site Name	Group 15 (HRS Scores 30.75 - 2	NY BEG Trucking WI Tomah Armory DE Wildcar Landfill	05 MI Burrows Sanitation 03 PA Blosenski Landfill	Rhinehart Tire Fire Dump Delaware City PVC Plant	MD Limestone Road NY Hooker (102nd Street)	New Castle Steel United Nuclear Corp.	03 PA Reeser's Landfill 06 AR Industrial Waste Control	Celtor Chemical Works Haverhill Municipal Landfill	Perdido Ground Water Contamin	02 NY Colesville Municipal Landfill	05 OH Skinner Landfill	First Piedmont Quarry (Route 719) Chemtronics, Inc.	IN MIDCO II MD Kane & Lombard Street Drums	MO Shenandoah Stables IA Shaw Avenue Dump	Silver Mountain Mine	OH Republic Steel Corp. Quarry MN Ritari Post & Pole	Bayou Bonfouca Intel Corn (Mountain Ules Plant)	CA Raytheon Corp.	Jacksonville Municipal Landfill Rogers Road Municipal Landfill	Saltville Waste Disposal Ponds Palmetto Recycling, Inc.	MA Shpack Landfill PA Kimberton Site	Middletown Road Dump	IN lemon Land Landfill IN Tri-State Plating	Arrcom (Drexler Enterprises) Goakley Landfill Fischer & Porter Co. Jibboom Junkyard A. O Polymer

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Cleanup

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Sice Name	Robins AFB (Indfil #4/Sludge Lag) Cornhusker Army Ammunition Plant Naval Air Engineering Center Hill Air Poice Sase	Ogden Defense Depor Sacramento Army Depor Sangamo/Crab Orchard NAR (USDOI) Brunsvick, Naval alt Station McChord AFB (Häsh Rack/Treatment) Tinker AFB (Soldier, CryBldg 3001) Lawrence Livermore Lab (USDOE) Sharpe Army Depor	Norton Air Force Base Castle Air Force Base Fort Dix (Landfill Site) Alabama Arwy Anmunition Plant	Letterkenny Army Depot (SE Area) Griffiss Air Force Base Defense General Supply Center Fort Lewis (Landfill No. 5)	Twin Cities Air Force (SAR Lndfil) Lake City Army Plant (WW Lagoon) Joilet Army Ammu Plant (Mig Area) Lone Star Army Ammunition Plant Umatilia Army Depot (Lagoons)	Bangor Ordnance Disposal. Noffert, Naval Air Starion. Hather AFB (ACAW Disposal Site) NPL Federal Facility Sites: 32
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1: Sires are placed in groups (Gr) corresponding to groups of 50 on the final NPL

2: V - Valuntary or negotiated response R - Federal and State response F - Federal enforcement S - State enforcement D - Garagory to be determined

3: I = Implementation activity underway, one or more operable units O = One or more operable units completed, others may be underway C = Implementation activity completed for all operable units

[FR Doc. 87–16679 Filed 7–21–87; 8:45 am]

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 300

[FRL-3187-5]

National Priorities List for Uncontrolled Hazardous Waste Sites; Federal Facility Sites

AGENCY: Environmental Protection Agency.

ACTION: Proposed rule.

SUMMARY: The Environmental Protection Agency ("EPA") is reproposing seven Federal facility sites that were previously proposed for the National Priorities List ("NPL") and proposing to expand the boundaries of an eighth Federal facility site. The NPL is Appendix B to the National Oil and Hazardous Substances Contingency Plan ("NCP"), which EPA promulgated pursuant to section 105 of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 ("CERCLA") as amended by the Superfund Amendments and Reauthorization Act of 1986 ("SARA"), and Executive Order 12580.

These sites are being reproposed to be consistent with EPA's recently proposed policy for placing on the NPL sites located on Federally-owned facilities that may be subject to Subtitle C corrective action authorities of the Resource Conservation and Recovery Act ("RCRA") (see 52 FR 17991, May 13, 1987). This notice solicits comments on the Hazard Ranking System score for seven previously proposed Federal facility sites which include areas that are subject to RCRA corrective action authorities. In addition, EPA solicits comments on the expansion of one Federal facility site to include an area previously identified as a RCRA land disposal unit. This site is one of 32 Federal facility sites being promulgated elsewhere in today's Federal Register.

DATE: Comments may be submitted on or before August 21, 1987.

ADDRESSES: Comments may be mailed to Stephen A. Lingle, Director, Hazardous Site Evaluation Division, Office of Emergency and Remedial Response (WH-548A), U.S. Environmental Protection Agency, 401 M Street SW., Washington, DC 20460. Addresses for the Headquarters and Regional dockets are provided below. For further details on what these dockets contain, see Section III of the SUPPLEMENTAL INFORMATION portion of this preamble.

Tina Maragousis, Headquarters, U.S. EPA CERCLA Docket Office,

Waterside Mall Subbasement, 401 M Street, SW., Washington, DC 20460, 202/382-3046

Peg Nelson, Region 1, U.S. EPA Library, Room E121, John F. Kennedy Federal Building, Boston, MA 02203, 617/565— 3300

Carole Petersen, Region 2, Site Investigation and Compliance Branch, 26 Federal Plaza, 7th Floor, Room 737, New York, NY 10278, 212/264-8677

Diane McCreary, Region 3, U.S. EPA Library, 5th Floor, 841 Chestnut Building, 9th & Chestnut Streets, Philadelphia, PA 19107, 215/597-0580

Gayle Alston, Region 4, U.S. EPA Library, Room G-6, 345 Courtland Street, NE., Atlanta, GA 30365, 404/ 347-4216

Lou Tilley, Region 5, U.S. EPA Library, 16th Floor, 230 South Dearborn Street, Chicago, IL 60604, 312/353–2022

Barry Nash, Region 6, 1445 Ross Avenue, Mail Code 6H-ES, Dallas, TX 75202-2733, 214/655-6740

Connie McKenzie, Region 7, U.S. EPA Library, 726 Minnesota Avenue, Kansas City, KS 66101, 913/236-2828

Dolores Eddy, Region 8, U.S. EPA Library, 999 18th Street, Suite 500, Denver, CO 80202–2405, 303/293–1444 Linda Sunned, Region 9, U.S. EPA

Library, 6th Floor, 215 Fremont Street, San Francisco, CA 94105, 415/974– 8082

David Bennett, Region 10, U.S. EPA, 11th Floor, 1200 6th Avenue, Mail Stop 525, Seattle, WA 98101, 206/442–2103

FOR FURTHER INFORMATION CONTACT:

Ann B. Sarno, Hazardous Site
Evaluation Division, Office of
Emergency and Remedial Response
(WH-548A), U.S. Environmental
Protection Agency, 401 M Street, SW.,
Washington, DC 20460, Phone (800) 4249346 (or 382-3000 in the Washington,
DC, metropolitan area).

SUPPLEMENTARY INFORMATION:

Table of Contents

I. Introduction
II. NPL Update Process
III. Public Comment Period, Available
Information
IV. Eligibility
V. Contents of This Proposed Rule
VI. Regulatory Impact Analysis
VII. Regulatory Flexibility Act Analysis

I. Introduction

In 1980, Congress enacted the Comprehensive Environmental Response, Compensation, and Liability Act, 41 U.S.C. 9601, et seq., ("CERCLA" or "the Act") in response to the dangers of uncontrolled hazardous waste sites; CERCLA was amended in 1986 with the Superfund Amendments and Reauthorization Act (SARA). To

implement CERCLA, the U.S. Environmental Protection Agency (EPA) promulgated the revised National Oil and Hazardous Substances Contingency Plan, 40 CFR Part 300, on July 16, 1982 (47 FR 31180), pursuant to section 105 of CERCLA and Executive Order 12580 [52 FR 2923, January 29, 1987). The National Contingency Plan (NCP), further revised by EPA on September 16, 1985 (50 FR 37624) and November 20, 1985 (50 FR 47912), sets forth the guidelines and procedures needed to respond under CERCLA to releases and threatened releases of harardous substances, pollutants, or contaminants,

Section 105(8)(A) of CERCLA requires that the NCP include criteria for determining priorities among releases or threatened releases for the purpose of taking remedial or removal action.

Removal action involves cleanup or other actions that are taken in response to emergency conditions or on a short-term or temporary basis (CERCLA section 101(23)). Remedial actions tend to be long-term in nature and involve response actions that are consistent with a permanent remedy (CERCLA

section 101(24)).

Section 105(8)(B) of CERCLA requires that the criteria be used to prepare a list of national priorities among the known releases throughout the United States. These criteria are included in Appendix A of the NCP, Uncontrolled Hazardous Waste Site Ranking System: A User's Manual (the "Hazard Ranking System" or "HRS" (47 FR 31219, July 16, 1982). The list, which is Appendix B of the NCP, is the National Priorities List ("NPL"). Section 105(8)(B) also requires that the NPL be revised at least annually. EPA proposes to include on the NPL sites at which there have been releases or threatened releases of hazardous substances, or of "pollutants or contaminants." The discussion below may refer to "releases or threatened releases" simply as "releases," "facilities," or "sites."

Under § 300.68(a) of the NCP, a site must be on the NPL if a remedial action is to be financed by the Hazardous Substances Superfund established under SARA. Federal facility sites are eligible for the NPL pursuant to § 300.66(e)(2) of the NCP (50 FR 4793, November 20, 1985). However, CERCLA section 111(e), as amended by SARA, limits the expenditure of Fund monies at Federally-owned facilities. Federal facility sites are subject to the requirements of section 120 of SARA.

In this notice, EPA is reproposing seven Federal facility sites originally proposed for the NPL on October 15, 1984 (Update #2) or April 10, 1985 (Update #3) (see 49 FR 40320 and 50 FR 14115), and requesting comment on the expansion of an eighth Federal facility site proposed for the NPL on October 15, 1984 (49 FR 40320). This site along with 31 other Federal and 67 non-Federal sites are promulgated elsewhere in today's Federal Register. Since this rule is reproposing sites, the current number of sites proposed for, or on, the NPL does not change as a result of this action. Currently, 149 sites are proposed for the NPL and 802 sites are on the final NPL.

II. NPL Update Process

There are three mechanisms for placing sites on the NPL. The principal mechanism is the application of the HRS. The HRS serves as a screening device to evaluate the relative potential of uncontrolled hazardous substances to cause human health or safety problems, or ecological or environmental damage. The HRS takes into account "pathways" to human or environmental exposure in terms of numerical scores. Those sites that score 28.50 or greater on the HRS, and which are otherwise eligible, are proposed for listing. The eight sites discussed in today's rule were proposed based on HRS scores greater than 28.50.

SARA, enacted on October 17, 1986, directs EPA to revise the HRS. The Agency will continue to use the existing HRS until the revised HRS becomes effective. Sites included on the NPL prior to the effective date of the revised HRS will not be reevaluated.

The second mechanism allows States to designate a single site, regardless of its score, as the State top priority. A State top priority site will be listed on the NPL even if it does not qualify due its score. In rare instances, EPA may utilize § 300.66(b)(4) of the NCP (50 FR 37624, September 16, 1985), which allows certain sites with HRS scores below 28.50 to be eligible for the NPL. These sites may qualify for the NPL if all of the following occur:

- The Agency for Toxic Substances and Disease Registry of the U.S.
 Department of Health and Human Services has issued a health advisory which recommends dissociation of individuals from the release.
- EPA determines that the release poses a significant threat to public health.
- EPA anticipates that it will be more cost-effective to use its remedial authority than to use its removal authority to respond to the release.

States have the primary responsibility for identifying sites, computing HRS scores, and submitting candidate sites to the EPA Regional Offices. EPA Regional

Offices conduct a quality control review of the States' candidate sites, and may assist in investigating, monitoring, and scoring sites. Regional Offices may consider candidate sites in addition to those submitted by States. EPA Headquarters conducts further quality assurance audits to ensure accuracy and consistency among the various EPA and States offices participating in the scoring. The Agency then proposes the new sites that meet the listing requirements and solicits public comments on the proposal. Based on these comments and further EPA review. the Agency determines final scores and promulgates those sites that still meet the listing requirements.

An original NPL of 406 sites was promulgated on September 8, 1983 (48 FR 40658). The NPL has since been expanded (see 49 FR 19480, May 8, 1984; 49 FR 37070, September 21, 1984; 50 FR 6320, February 14, 1985; 50 FR 37630, September 16, 1985; and 51 FR 21054, June 10, 1986). On March 7, 1986 (51 FR (7935), EPA published a notice to delete eight sites from the NPL. As of today, the number of final NPL sites is 802. Another 149 sites from previous updates remain proposed for the NPL (see 48 FR 40674, September 8, 1983; 49 FR 40320, October 15, 1984; 50 FR 14115, April 10, 1985; 50 FR 37950, September 18, 1985; 51 FR 21099, June 10, 1986; and 52 FR 2492, January 22, 1987).

III. Public Comment Period, Available Information

This Federal Register notice reproposing seven Federal facility sites for the NPL, and expanding the boundaries of an eight Federal facility site currently on the NPL, opens the formal 30-day comment period.

Comments may be mailed to Stephen A. Lingle, Director, Hazardous Site Evaluation Division (Attn: NPL Staff), Office of Emergency and Remedial Response (WH-548A), U.S. Environmental Protection Agency, 401 M Street, SW., Washington DC, 20460.

Documents providing EPA's justification for today's actions are available to the public in both the Headquarters public docket and in the appropriate Regional Office's public docket (see "ADDRESSES" portion of this notice).

The Headquarters public docket for this proposal contains: HRS score sheets for each site; a documentation record for each site describing the technical retionale for the HRS scores; and a list of documents referenced in the documentation record. The Headquarters public docket is located in EPA Headquarters, Waterside Mall Subbasement, 401, M Street, SW.,

Washington, DC 20460, and is available for viewing by appointment only from 9:00 a.m. to 4:00 p.m., Monday through Friday excluding holidays. Requests for copies of these HRS documents may be directed to the EPA Headquarters docket office.

The Regional public dockets contain HRS score sheets, documentation records, and a list of reference documents for each site in that Region. These Regional dockets also contain all documents referenced in the documentation record which contain the data EPA relied upon in calculating or evaluating the HRS scores. The reference documents are available for review only in the Regional public dockets. Interested commenters should direct requests for copies of these documents to the appropriate Regional Superfund Branch Office. Documents with some relevance to the scoring of each site, but which were not used as references, are also available in the appropriate EPA Regional office, and may be viewed and copied by arrangement with that office. An informal written request, rather than a formal request, should be the ordinary procedure for obtaining copies of any of these documents.

A statement of EPA's information release policy, describing what information the Agency discloses in response to Freedom of Information Act requests from the public, is printed in the Federal Register at 52 FR 5578, February 25, 1987.

EPA considers all comments received during the formal comment period. Comments are placed in the Headquarters docket and, during the comment period, are available to the public only in the Headquarters docket. A complete set of comments pertaining to sites in a particular EPA Region will be available for viewing in the Regional Office docket approximately one week after the comment period closes. Comments received after the close of the comment period will be available in the Headquarters docket and in the appropriate Regional Office docket on an "as received" basis. An informal written request, rather than a formal request, should be the ordinary procedure for obtaining copies of these comments. After considering the comments received during the comment period, EPA will add to the NPL those sites that meet EPA's listing requirements. In past NPL rulemakings, EPA has considered comments received after the close of the comment period. EPA will continue to consider late comments, but only to the extent practicable, prior to final rulemaking.

IV. Eligibility

CERCLA restricts EPA's authority to respond to certain categories of releases of hazardous substances, pollutants or contaminants and expressly excludes some substances, such as petroleum, from its response authority. In addition, as a matter of policy. EPA may choose not to respond to certain types of releases because other authorities can be used to achieve cleanup. Where such other authorities exist and the Federal government can undertake or enforce cleanup pursuant to a particular established program, using the NPL to determine the priority or need for response under CERCLA may not be appropriate. If, however, the Agency later determines that sites not listed as a matter of policy are not being properly addressed, the Agency may consider placing them on the NPL.

The NPL eligibility policies of particular relevance to this proposed rule are discussed below. These policies, as well as other NPL eligibility policies, have been explained in greater detail in earlier rulemakings (51 FR 21054, June

10, 1986).

Releases From Resource Conservation and Recovery Act (RCRA) Sites

When the initial NPL was promulgated, EPA announced certain eligibility policies relating to sites that might qualify for the NPL. One such policy was that units regulated under RCRA-i.e., land disposal units that received hazardous waste after the effective date of the RCRA land disposal regulations (48 FR 40662, September 8, 1983)-would not be included on the NPL. On June 10, 1986 (51 FR 21057), EPA announced several components of a revised policy for placing non-Federal RCRA-related sites on the NPL. This policy was developed as a result of authorities enacted in the Hazardous and Solid Waste Amendments of 1984. which expanded RCRA's authority to enforce cleanup. The Agency stated that, in general, it would defer listing non-Federal sites with releases that can be addressed under the expanded RCRA Subtitle C corrective action authorities. However, the policy states that RCRA sites which fall into one of the following categories would remain eligible for the NPL:

(1) Facilities owned by persons who are bankrupt;

(2) Facilities whose owners/operators have lost interim status under RCRA and there are indications that the owners/operators will be unwilling to undertake corrective action;

(3) Facilities whose owners/operators, determined on a case-by-case basis,

have shown an unwillingness to undertake corrective action.

On June 10, 1986 (51 FR 21059), EPA announced that it would consider whether this policy should be applied to Federal facilities in the future.

Federal Facility Releases

CERCLA section 111(e)(3) limits the expenditures of Fund monies for remedial actions at Federally-owned facilities. However CERCLA, as amended by SARA, requires that Federal facilities be subject to, and comply with, the Act in the same manner as any non-governmental facility. Section 120(a) of SARA provides that:

All guidelines, rules, regulations, and criteria which are applicable to . . . inclusion on the National Priorities List . . . shall also be applicable to facilities which are owned or operated by a department, agency, or instrumentality of the United States in the same manner and to the extent as such guidelines, rules, regulations, and criteria are applicable to other facilities.

Section 120 of SARA also contains requirements for assessing releases at Federal facilities, placing them on the NPL, and effecting remedial actions at those sites that qualify for the NPL.

The Agency considered the effects of applying the non-Federal RCRA policy discussed above to Federal facility sites and determined that a separate policy should be adopted. The majority of Federal facility sites that would be considered for the NPL have RCRA operating units within the Federal facility property boundary. Therefore, applying the current non-Federal RCRA policy to Federal facilities would result in placing very few Federal facility sites on the NPL. Given that Congress anticipated that Federal facility sites would be placed on the NPL, EPA interprets the provisions of section 120 to mean that the criteria to list Federal facility sites should not be more exclusionary than the criteria to list non-Federal sites. In addition, the Agency believes that placing Federal facility sites on the NPL informs the public of potential hazards and Federal government cleanup efforts.

On May 13, 1987 (52 FR 17991), the Agency proposed that Federal facility sites that may be subject to the corrective action authorities of Subtitle C of RCRA be eligible for the NPL (see the Federal Register for more details on the development of this policy). The Agency stated that placing these sites on the NPL does not, however, restrict the use of either RCRA corrective action or enforcement authorities to achieve cleanup at Federal facilities. EPA is in the process of developing regulations for

corrective action under RCRA and for cleanup of Superfund sites under the NCP. The cleanup goals established in those regulations will be consistent with each other, within the limits of each statute, and it is EPA's expectation that remedies selected and implemented under CERCLA will generally satisfy the RCRA corrective action requirements, and vice versa.

Federal facility sites are placed in a separate section of the NPL. Currently, 32 Federal facility sites are on, and 16 are proposed for, the NPL.

V. Contents of This Proposed Rule

The seven Federal facility sites being reproposed today were originally proposed for the NPL on October 15, 1984 or April 10, 1985. At that time, the Agency's policy was to include only non-regulated land disposal units in the area scored by the HRS when there were RCRA-regulated units located elsewhere on the Federal facility. The Agency has since determined that the HRS scores for these seven Federal facility sites include areas that are regulated under RCRA. As a result of the recently proposed policy for placing Federal facility sites that may be subject to RCRA Subtitle C corrective action authorities on the NPL, the Agency has decided to retain the RCRA units in the HRS score for those sites. This is consistent with the proposed policy. The HRS documents for these sites are available for review in the public docket (see Section III, Public Comment Period, Available Information). Five Federal facility sites being reproposed were first proposed on October 15, 1984:

- Anniston Army Depot (Southeast Industrial Area), Anniston, Alabama
- Dover Air Force Base, Dover, Delaware
- Savanna Army Depot Activity, Savanna, Illinois
- Louisiana Army Ammunition Plant, Doyline, Louisiana
- Air Force Plant #4 (General Dynamics), Fort Worth, Texas

Two were first proposed on April 10, 1985:

- Joliet Army Ammunition Plant (Load-Assembly-Packing Area), Joliet, Illinois
- Letterkenny Army Depot (Property Disposal Office), Franklin County, Pennsylvania

The Federal facilities listing policy on which this reproposal is based is currently proposed. The Agency will consider the comments submitted on the proposed policy, along with the comments submitted on this reproposal,

before placing these Federal facility sites on the NPL.

The eighth Federal facility site discussed in today's proposed rule is the Rocky Mountain Arsenal (RMA) site in Adams County, Colorado. This site was proposed for the NPL on October 15, 1984 (49 FR 40336), and is promulgated elsewhere in today's Federal Register. In this rule, the Agency is proposing to expand the RMA site to include a surface impoundment known as Basin F. Basin F is an approximately 93-acre asphalt-lined lagoon located in the northern half of Section 26 of RMA, and includes all associated liquid, sludge, overburden, liner, soils, and groundwater found within the Basin F fenced area.

EPA omitted Basin F from the HRS score in the earlier proposal because the Agency believed that Basin F received hazardous waste after the effective date of the RCRA Subtitle C land disposal regulations. Consistent with the September 8, 1983 policy (to list only non-regulated units), the Agency is now proposing to add Basin F to the NPL site for the following reasons: (1) The Agency learned that Basin F did not, in fact, receive hazardous waste after the effective date of the RCRA land disposal regulations, and (2) a significant portion of the plume of groundwater contamination to which Basin F contributes appears to come from "nonregulated" units at RMA (48 FR 40674, September 8, 1983). The Agency also believes that Basin F would be appropriately included as part of the RMA site under the new policy recently proposed for RCRA-regulated Federal facilities.

EPA is soliciting comments on this proposal to add Basin F to the RMA NPL site. (The HRS documentation package for RMA, including Basin F, is available in the public docket. EPA will only consider comments pertaining to the Basin F expansion. The remainder of the site is promulgated elsewhere in today's Federal Register).

VI. Regulatory Impact Analysis

EPA has determined that this proposed rulemaking is not a "major" regulation under Executive Order 12291 because inclusion of a site on the NPL does not itself impose any costs. It does not establish that EPA will necessarily undertake remedial action, nor does it require any action by a private party or determine its liability for site response costs. Costs that arise out of site responses result from site-by-site decisions about what actions to take, not directly from the act of listing itself. In addition, today's proposed rule involves only Federally-owned sites, and section 111(e)(3) of CERCLA prohibits use of the Fund for remedial actions at Federally-owned facilities. In addition, since these sites were previously proposed for the NPL, no additional costs are incurred by today's rulemaking. This action was submitted to the Office of Management and Budget for review.

VII. Regulatory Flexibility Act Analysis

The Regulatory Flexibility Act of 1980 requires EPA to review the impacts of this action on small entities, or certify that the action will not have a significant impact on a substantial number of small entities. By small entities, the Act refers to small

businesses, small governmental jurisdictions, and nonprofit organizations.

While proposed modifications to the NPL are considered revisions to the NCP, they are not typical regulatory changes since the revisions do not automatically impose costs. In today's proposed rule, only Federally-owned facilities are affected. Therefore, this proposal will not have a significant impact on a substantial number of small entities.

List of Subjects in 40 CFR Part 300

Air pollution, Chemicals, Hazardous materials, Intergovernmental relations, Natural resources, Oil pollution, Reporting and recordkeeping requirements, Superfund, Waste treatment and disposal, Water pollution control, Water supply.

It is proposed to amend 40 CFR Part 300 as follows:

PART 300-[AMENDED]

1. The authority citation for Part 300 continues to read as follows:

Authority: 42 U.S.C. 9605(8)(B)/CERCLA 105(8)(B).

It is proposed to add the following sites by Group, to Appendix B of Part 300.

Note.—In proposed rules, the number in the left column corresponds to the Group number in Appendix B.

Jack W. McGraw,

Deputy Assistant Administration, Office of Solid Waste and Emergency Response. July 16, 1987.

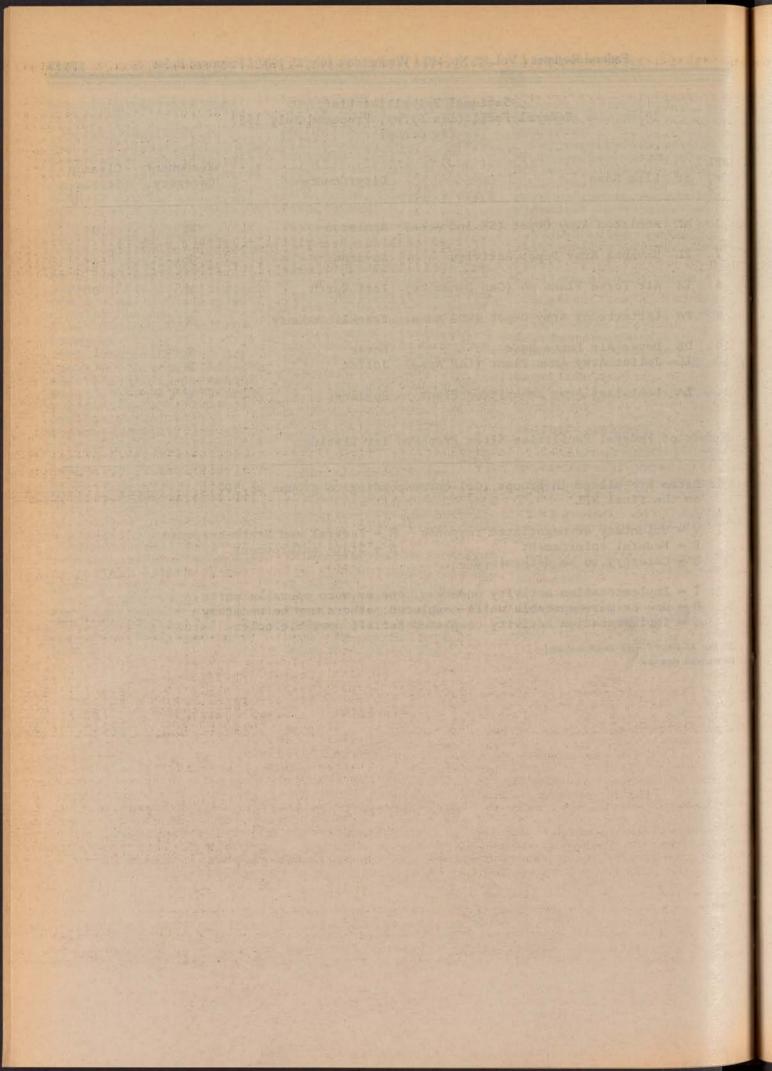
BILLING CODE 6560-50-M

National Priorities List, Federal Facilities Sites, Proposed July 1987 (By Group)

NPL Gr.	St	Site Name	City/County	Response Category	Cleanup Status
3	AL	Anniston Army Depot (SE Ind Area)	Anniston	R	0
7	IL	Savanna Army Depot Activity	Savanna	R	
8	TX	Air Force Plant #4 (Gen Dynamics)	Fort Worth	R	0
9	PA	Letterkenny Army Depot (PDO Area)	Franklin County	R	
10 10	DE IL	Dover Air Force Base Joliet Army Ammu Plant (LAP Area)		R R	
14	LA	Louisiana Army Ammunition Plant		R	
Number of Federal Facilities Sites Proposed for Listing: 7					

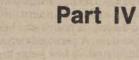
- 1: Sites are placed in groups (Gr) corresponding to groups of 50 on the final NPL
- 2: V Voluntary or negotiated response R Federal and State response
 - F Federal enforcement S State enforcement
 - D Category to be determined
- 3: I Implementation activity underway, one or more operable units
 - 0 One or more operable units completed; others may be underway
 - C Implementation activity completed for all operable units

[FR Doc. 87-16677 Filed 7-21-87; 8:45 am] BILLING CODE 6560-50-C





Wednesday July 22, 1987



Department of Education

34 CFR Part 33
Program Fraud Civil Remedies Act
Regulations; Notice of Proposed
Rulemaking



DEPARTMENT OF EDUCATION

34 CFR Part 33

Program Fraud Civil Remedies Act Regulations

AGENCY: Department of Education.
ACTION: Notice of Proposed Rulemaking.

SUMMARY: The Secretary proposes new regulations implementing the Program Fraud Civil Remedies Act of 1986 ("PFCRA"). The PFCRA requires the Secretary to issue implementing regulations. The proposed regulations provide in detail what types of fraud and false statement are covered by the PFCRA, and the procedures the Department of Education will use to enforce the PFCRA.

DATE: Comments must be received on or before August 21, 1987.

ADDRESSES: All comments concerning these proposed regulations should be addressed to Sarah L. Kemble, Office of the General Counsel, U.S. Department of Education, Room 4121, 400 Maryland Avenue, SW., Washington, DC, 20202.

FOR FURTHER INFORMATION CONTACT: Sarah L. Kemble, (202) 732–2730. SUPPLEMENTARY INFORMATION:

(a) Legislative Background

The PFCRA reflects Congressional concern about the large number of unchecked false and fraudulent claims and statements which collectively are causing a substantial loss of Federal funds, and threatening the integrity of Federal programs. It has been practical for the Federal Government to prosecute all these cases through the Federal court system under the applicable pre-existing Federal civil and criminal statutes. This is because it costs the Government more to prosecute the smaller cases in the courts than the Government can recover in criminal and civil penalties. The PFCRA is meant to remedy this situation. It does not create new types of violations, but instead provides for administrative rather than judicial enforcement of the smaller cases, which is not as costly or time consuming.

(b) Violations Covered by PFCRA

The PFCRA statute generally encompasses false or fraudulent claims and statements made by a "person" (as defined) to a Federal agency or a fiscal intermediary of that agency. (A false statement is one accompanied by an express certification or affirmation of its truthfulness. Examples are: a statement on an application for Federal employment or assistance, or on a security clearance form). The statute

does not cover any claim or "related group of claims submitted at the same time" for money, property or services in excess of \$150,000. A "person" subject to the PFCRA may be an individual, or a corporation or other public or private organization as defined in section 33.2 of these proposed regulations.

(c) Civil Penalties and Assessment

For each false or fraudulent claim, a Federal agency may impose a penalty of up to \$5000, and an assessment of up to twice the amount of the claim in violation. The agency may enforce a penalty of up to \$5000 for each false statement.

(d) Enforcement Procedure

The Education Department Inspector General investigates suspected violations. Cases are then screened by an agency "reviewing official" who is independent of the Inspector General. After approval of the U.S. Attorney General, the reviewing official refers the case to an impartial administrative law judge for disposition (that is, default judgment, or, in a contested case, a hearing). To ensure due process, the statute and regulations contain detailed provisions on notice and hearing procedure. A person determined by an administrative law judge to be liable for a civil penalty may appeal that decision directly to the Secretary of Education, and may appeal an adverse decision of the Secretary of Education through the Federal court system. The agency is authorized to settle or compromise a case after it has been approved by the U.S. Attorney General for referral to an administrative law judge and before the agency's final decision.

(e) Importance of Consistent Federal Implementation

Since most PFCRA provisions are common to the Federal agencies affected by the statute, development of PFRCA regulations by affected Federal agencies is being coordinated so as to ensure consistency of implementation throughout the Federal Government. Therefore most of these proposed regulations will be similar or identical to regulations being issued by other Federal agencies. The only provisions of these regulations which are considered to be within the discretion of this agency are in the § 33.2 definitions (designation of the Education Department General Counsel as agency "reviewing official" and the requirements that only an attorney may be a "representative" for a party in an agency proceeding).

(f) Significant Interpretations

The following sections of these proposed regulations adopt the governing statute with little or no interpretation: Sections 33.3 (Basis for civil penalties and assessments); 33.5 (Review by reviewing official); 33.6 (Prerequisites for issuing a complaint); 33.14 (a) and (b) (Separation of functions); 33.15 (Ex parte contacts (based on the Administrative Procedure Act)); 33.16 (Disqualification of reviewing official or administrative law judge); 33.40 (Stays ordered by the Department of Justice); 33.46 (Settlement).

The following sections contain significant executive branch interpretation of the governing statute:

Section 33.2 Definitions: "Person."
This section has elaborated on the statutory definition of "person" to include a State, political subdivision of a State, municipality, county, district, and Indian tribe.

Section 33:2 Definitions:

"Representative." The statute provides that a person charged with a violation has the right to be represented before the agency. As noted above, this section provides that such a representative must be an attorney.

Section 33.4 Investigation. This section provides that an investigating official (the Inspector General) must refer a case to the reviewing official only when he concludes that an action under the PFCRA is warranted.

Section 33.10 Default upon failure to answer. This section provides that a defendant's failure to respond timely to an agency notice of violation will, except in extraordinary circumstances, result in imposition by an administrative law judge of the statutory maximum penalty and assessment.

Section 33.20 Disclosure of documents. The statute requires agency disclosure of certain types of documents to the defendant. This section provides that the resolution of any dispute over access to particular documents must await referral to the administrative law judge.

Section 33.21 Discovery. The statute provides for such discovery as the administrative law judge determines is necessary for a fair and expeditious hearing. This section has provisions intended to prevent abuse of the discovery process.

Section 33.30 The Hearing and burden of proof. This section proposes rules on burden of proof at an agency hearing.

Section 33.31 Determining the amount of penalties and assessments. Under the PFCRA, an administrative law judge has discretion in setting the amount of penalty and assessment at less than the statutory maximum. This section provides a non-exclusive list of aggravating and mitigating factors to be considered by the judge in exercising that discretion.

Executive Order 12291

These regulations have been reviewed in accordance with Executive Order 12291. They are not classified as major because they do not meet the criteria for major regulations established by that order.

Regulatory Flexibility Act Certification

The Secretary certifies that these proposed regulations would not have a significant impact on a substantial number of small entities. The regulation implements a law enforcement procedure affecting only those entities who are reasonably suspected of fraud.

Invitation to Comment

Interested persons are invited to submit comments and recommendations regarding these proposed regulations.

All comments submitted in response to these proposed regulations will be available for public inspection, during and after the comment period, in Room 4121, 400 Maryland Avenue SW., Washington, DC 20202, between the hours of 8:30 a.m. and 4:00 p.m., Monday through Friday of each week except Federal holidays.

To assist the Department in complying with the specific requirements of Executive Order 12291 for reducing regulatory burden, the Secretary invites comment on whether there may be further opportunities to reduce any regulatory burdens found in these proposed regulations.

List of Subjects in 34 CFR Part 33

Administrative practice and procedure, Fraud, Investigations, Law enforcement, Lawyers, Penalties.

(Catalog of Federal Domestic Assistance Number does not apply)

Dated: July 17, 1987.

William J. Bennett,

Secretary of Education.

The Secretary proposes to amend Title 34 of the Code of Federal Regulations by adding a new Part 33 to read as follows:

PART 33—PROGRAM FRAUD CIVIL REMEDIES ACT OF 1986

Sec.

33.1 Basis and purpose.

33.2 Definitions.

33.3 Basis for civil penalties and assessments.

Sec.

33.4 Investigation.

33.5 Review by the reviewing official.

33.6 Prerequisites for issuing a complaint.

33.7 Complaint.

33.8 Service of complaint.

33.9 Answer.

33.10 Default upon failure to file an answer.

33.11 Referral of complaint and answer to the ALJ.

33.12 Notice of hearing.

33.13 Parties to the hearing.

33.14 Separation of functions.

33.15 Ex parte contacts.

33.16 Disqualification of reviewing official or ALJ.

33.17 Rights of parties.

33.18 Authority of the ALJ.

33.19 Prehearing conferences.

33.20 Disclosure of documents.33.21 Discovery.

33.22 Exchange of witness lists, statements, and exhibits.

33.23 Subpoenas for attendance at hearing.

33.24 Protective order.

33.25 Fees.

33.26 Form, filing and service of papers.

33.27 Computation of time.

33.28 Motions.

33.29 Sanctions.

33.30 The hearing and burden of proof.

33.31 Determining the amount of penalties and assessments.

33.32 Location of hearing.

93.33 Witnesses.

33.34 Evidence.

33.35 The record.

33.36 Post-hearing briefs.

33.37 Initial decision.

33.38 Reconsideraton of initial decision.

33.39 Appeal to Department head.

33.40 Stays ordered by the Department of Justice.

33.41 Stay pending appeal.

33.42 Judicial review.

33.43 Collection of civil penalties and assessments.

33.44 Right to administrative offset.

33.45 Deposit in Treasury of United States.

33.46 Compromise or settlement.

33.47 Limitations.

Authority: 31 U.S.C. 3801-3812, unless otherwise noted.

§ 33.1 Basis and purposes.

(a) Basis. This part implements the Program Fraud Civil Remedies Act of 1986, Pub. L. 99–509, 6101 through 6104, 100 Stat. 16674 (October 21, 1986), to be codified at 31 U.S.C. 3801 through 3812. 31 U.S.C. 3809 requires each Federal department head to promulgate regulations necessary to implement the provisions of the statute.

(Authority: 31 U.S.C. 3809)

(b) Purpose. This part-

(1) Establishes administrative procedures for imposing civil penalties and assessments against persons who make, submit, or present, or cause to be made, submitted, or presented, false, fictitious, or fraudulent claims or written

statements to the Department or to its agents; and

(2) Specifies the hearing and appeal rights of persons subject to allegations of liability for those penalties and assessments.

(Authority: 31 U.S.C. 3809)

§ 33.2 Definitions.

As used in this part:

"ALJ" means Administrative Law Judge in the Department appointed pursuant to 5 U.S.C. 3105 or detailed to the Department pursuant to 5 U.S.C. 3344.

(Authority: 31 U.S.C. 3801(a)(7)(A))

"Benefits" means, except as the context otherwise requires, anything of value, including but not limited to any advantage, preference, privilege, license, permit, favorable decision, ruling, status, or loan guarantee.

(Authority: 31 U.S.C. 3809)

"Claim" means any request, demand, or submission—

- (a) Made to the Department for property, services, or money (including money representing grants, cooperative agreements, loans, insurance, or benefits);
- (b) Made to a recipient of property, services, or money from the Department or to a party to a contract or agreement with the Department—
- (1) For property or services if the United States—
- (i) Provided the property or services;
- (ii) Provided any portion of the funds for the purchase of the property or services: or
- (iii) Will reimburse the recipient or party for the purchase of the property or services; or
- (2) For the payment of money (including money representing grants, cooperative agreements, loans, insurance, or benefits) if the United States—
- (i) Provided any portion of the money requested or demanded; or
- (ii) Will reimburse the recipient or party for any portion of the money paid on that request or demand;

(iii) Will guarantee or reinsure any portion of a loan made by the party; or

(c) Made to the Department which has the effect of decreasing an obligation to pay or account for property, services, or money.

(Authority: 31 U.S.C. 3801(a)(3))

"Complaint" means the administrative complaint served by the reviewing official on the defendant under § 33.7 (Authority: 31 U.S.C. 3809) "Defendant" means any person alleged in a complaint under § 33.7 to be liable for a civil penalty or assessment under § 33.3.

(Authority: 31 U.S.C. 3809)

"Department" means the United States Department of Education.

(Authority: 31 U.S.C. 3809)

"Department head" means the Secretary or Under Secretary of the United States Department of Education.

(Authority: 31 U.S.C. 3801(a)(2))

"Government" means the United States Government.

(Authority: 31 U.S.C. 3809)

"Individual" means a natural person.

(Authority: 31 U.S.C. 3809)

"Initial decision" means the written decision of the ALJ required by § 33.10 or § 33.37, and includes a revised initial decision issued following a remand or a motion for reconsideration.

(Authority: 31 U.S.C. 3803[h])

"Investigating official" means the Inspector General of the Department or an officer or employee of the Office of the Inspector General designated by the Inspector General and serving in a position for which the rate of basic pay is not less than the minimum rate of basic pay for Grade GS-16 under the General Schedule.

(Authority: 31 U.S.C. 3801(4)(A)(i))

"Knows or has reason to know,"
means that a person, with respect to a
claim or statement—

(a) Has actual knowledge that the claim or statement is false, fictitious, or fraudulent:

(b) Acts in delibrate ignorance of the truth or falsity of the claim or statement; or

(c) Acts in reckless disregard of the truth or falsity of the claim or statement. (Authority: 31 U.S.C. 3801(5))

"Makes" includes the terms presents, submits, and causes to be made, presented, or submitted.

(Authority: 31 U.S.C. 3802(a))

"Person" means any individual, partnership, corporation, association, private organization, State, political subdivision of a State, municipality, county, district, and Indian tribe.

(Authority: 31 U.S.C. 3801(a)(6))

"Representative" means an attorney who is a member in good standing of the bar of any State, territory, possession of the United States, the District of Columbia, or the Commonwealth of Puerto Rico.

(Authority: 31 U.S.C. 3803(g)(2)(F))

"Reviewing official" means the General Counsel of the Department or his or her designee who is—

(a) Not subject to supervision by, or required to report to, the investigating official; and

(b) Not employed in the organizational unit of the Department in which the investigating official is employed.

(Authority: 31 U.S.C. 3801(8))

"Statement" means any representation, certification, affirmation, document, record, or accounting or bookkeeping entry made—

(a) With respect to a claim or to obtain the approval or payment of a claim (including relating to eligibility to make a claim); or

(b) With respect to (including relating to eligibility for)—

(1) A contract with, or a bid or proposal for a contract with; or

(2) A grant, cooperative agreement, loan, or benefit from;

the Department, or any State, political subdivision of a State, or other party, if the United States Government provides any portion of the money or property under the contract or for the grant, loan, cooperative agreement, or benefit, or if the Government will reimburse or reinsure the State, political subdivision, or party for any portion of the money or property under the contract or for the grant, cooperative agreement, loan, or benefit.

(Authority: 31 U.S.C. 3801(9))

§ 33.3 Basis for civil penalties and assessments.

(a) Claims. (1) Except as provided in paragraph (c) of this section, any person who makes a claim that the person knows or has reason to know—

(i) Is false, fictitious, or fraudulent;

(ii) Includes or is supported by any written statement which asserts a material fact which is false, fictitious, or fraudulent;

(iii) Includes or is supported by any written statement that—

(A) Omits a material fact;

(B) Is false, fictitious, or fraudulent as a result of such omission; and

(C) Is a statement in which the person making such statement has a duty to include such material fact; or

(iv) Is for payment for the provision of property or services which the person has not provided as claimed, shall be subject, in addition to any other remedy that may be prescribed by law, to a civil penalty of not more than \$5,000 for each claim.

(2) Each voucher, invoice, claim form,

or other individual request or demand for property, services, or money constitutes a separate claim.

(3) A claim shall be considered made to the Department, a recipient, or party when that claim is a actually made to an agent, fiscal intermediary, or other entity, including any State or political subdivision thereof, acting for or on behalf of the Department or a recipient, or party.

(4) Each claim for property, services, or money is subject to a civil penalty regardless of whether the property, services, or money is actually delivered

or paid.

(5) If the Government has made any payment (including transferred property or provided services) on a claim, a person subject to a civil penalty under paragraph (a)(1) of this section shall also be subject to an assessment of not more than twice the amount of that claim or that portion thereof that is determined to be in violation of paragraph (a)(1) of this section. The assessment is in lieu of damages sustained by the Government because of that claim.

(Authority: 31 U.S.C. 3802(a)(1))

(b) Statements. (1) Any person who makes a written statement that—

(i) The person knows or has reason to

(A) Asserts a material fact which is false, fictitious, or fraudulent; or

(B) Is false, fictitious, or fraudulent because it omits a material fact that the person making the statement has a duty to include in the statement; and

(ii) Contains or is accompanied by an express certification or affirmation of the truthfulness and accuracy of the contents of the statement, shall be subject, in addition to any other remedy that may be prescribed by law, to a civil penalty of not more than \$5,000 for each statement.

(2) Each written representation, certification, or affirmation constitutes a

separate statement.

(3) A statement shall be considered made to the Department when the statement is actually made to an agent, fiscal intermediary, or other entity, including any State or political subdivison thereof, acting for or on behalf of the Department.

(Authority: 31 U.S.C. 3802(a)(2))

(c) No proof of specific intent to defraud is required to establish liability under this section.

(Authority: 31 U.S.C. 3801(5))

(d) In any case in which it is determined that more than one person is

liable for making a claim or statement under this section, each of those persons may be held liable for a civil penalty under this section.

(Authority: 31 U.S.C. 3802(a))

(e) In any case in which it is determined that more than one person is liable for making a claim under this section of which the Government has made payment (including transferred property or provided services), an assessment may be imposed against any of those persons or jointly and severally against any of those persons.

(Authority: 31 U.S.C. 3802(a)(1); 3809)

§ 33.4 Investigation.

- (a) If an investigating official concludes that a subpoena pursuant to the authority conferred by 31 U.S.C. 3604(a) is warranted—
- (1) The subpoena so issued must notify the person to whom it is addressed of the authority under which the subpoena is issued and must identify the records or documents sought;
- (2) He or she may designate a person to act on his or her behalf to receive the documents sought; and
- (3) The person receiving the subpoena is required to tender to the investigating official or the person designated to receive the documents a certification that the documents sought have been produced, or that the documents are not available and the reasons therefor, or that the documents, suitably identified, have been withheld based upon the assertion of an identified privilege.

(Authority: 31 U.S.C. 3804(a))

(b) If the investigating official concludes that an action under the Program Fraud Civil Remedies Act may be warranted, the investigating official shall submit a report containing the findings and conclusions of the investigation to the reviewing official.

(Authority: 31 U.S.C. 3803(a)(1))

(c) Nothing in this section shall preclude or limit an investigating official's discretion to refer allegations directly to the Department of Justice for suit under the False Claims Act or other civil relief, or to preclude or limit that official's discretion to defer or postpone a report or referral to avoid interference with a criminal investigation or prosecution.

(Authority: 31 U.S.C. 3809)

(d) Nothing in this section modifies any responsibility of an investigating official to report violations of criminal law to the Attorney General.

(Authority: 31 U.S.C. 3803(a)(1))

§ 33.5 Review by the reviewing official.

(a) If, based on the report of the investigating official under § 33.4(b), the reviewing official determines that there is adequate evidence to believe that a person is liable under § 33.3 of this part, the reviewing official transmits to the Attorney General a written notice of the reviewing officials's intention to issue a complaint under § 33.7.

(b) The notice must include-

 A statement of the reviewing official's reasons for issuing a complaint;

(2) A statement specifying the evidence that supports the allegations of liability:

(3) A description of the claims or statements upon which the allegations of liability are based;

(4) An estimate of the amount of money or the value of property, services, or other benefits requested or demanded in violation of § 33.3;

(5) A statement of any exculpatory or mitigating circumstances that may relate to the claims or statements known by the reviewing official or the investigating official; and

(6) A statement that there is a reasonable prospect of collecting an appropriate amount of penalties and assessments. Such a statement may be based upon information then known or an absence of any information indicating that the person may be unable to pay such an amount.

(Authority: 31 U.S.C. 3803(a)(2); 3809(2))

§ 33.6 Prerequisites for issuing a complaint.

(a) The reviewing official may issue a complaint under § 33.7 only if—

(1) The Department of Justice approves the issuance of a complaint in a written statement described in 31 U.S.C. 3803(b)(1), and

(2) In the case of allegations of liability under § 33.3(a) with respect to a claim, the reviewing official determines that, with respect to that claim or a group of related claims submitted at the same time the claim is submitted (as defined in paragraph (b) of this section), the amount of money or the value of property or services demanded or requested in violation of 3(a) does not exceed \$150,000.

(b) For the purposes of this section, a related group of claims submitted at the same time shall include only those claims arising from the same transaction. (e.g., grant, cooperative agreement, loan, application, or contract) that are submitted simultaneously as part of a single request, demand, or submission.

(c) Nothing in this section shall be construed to limit the reviewing official's authority to join in a single complaint against a person claims that are unrelated or were not submitted simultaneously, regardless of the amount of money or the value of property or services demanded or requested.

(Authority: 31 U.S.C. 3803 (b), (c))

§ 33.7 Complaint.

- (a) On or after the date the Department of Justice approves the issuance of a complaint in accordance with 31 U.S.C. 3803(b)(1), the reviewing official may serve a complaint on the defendant, as provided in § 33.8.
 - (b) The complaint shall state-
- (1) The allegations of liability against the defendant, including the statutory basis for liability, an identification of the claims or statements that are the basis for the alleged liability, and the reasons why liability allegedly arises from such claims or statements;

(2) The maximum amount of penalties and assessments for which the defendant may be held liable;

- (3) Instructions for filing an answer to request a hearing, including a specific statement of the defendant's right to request a hearing by filing an answer and to be represented by a representative; and
- (4) That failure to file an answer within 30 days of service of the complaint will result in the imposition of the maximum amount of penalties and assessments without right to appeal.
- (c) At the same time the reviewing official serves the complaint, he or she shall serve the defendant with a copy of these regulations.

(Authority: 31 U.S.C. 3803(a))

§ 33.8 Service of complaint.

- (a) Service of a complaint must be made by certified or registered mail or by delivery in any manner authorized by Rule 4(d) of the Federal Rules of Civil Procedure.
- (b) Proof of service, stating the name and address of the person on whom the complaint was served, and the manner and date of service, may be made by—
- (1) Affidavit of the individual making service:
- (2) An acknowledged United States Postal Service return receipt card; or
- (3) Written acknowledgment of the defendant or his representative.

(Authority: 31 U.S.C. 3802(d))

§ 33.9 Answer.

(a) The defendant may request a hearing by filing an answer with the reviewing official within 30 days of service of the complaint. An answer is deemed to be a request for hearing.

(b) In the answer, the defendant-

(1) Shall admit or deny each of the allegations of liability made in the complaint;

(2) Shall state any defense on which

the defendant intends to rely;

(3) May state any reasons why the defendant contends that the penalties and assessments should be less than the statutory maximum; and

(4) Shall state the name, address, and telephone number of the person authorized by the defendant to act as defendant's representative, if any.

(Authority: 31 U.S.C 3803(d)(2), 3809)

§ 33.10 Default upon failure to file an answer.

(a) If the defendant does not file an answer within the time prescribed in § 33.8(a), the reviewing official may refer the complaint to the ALJ.

(b) Upon the referral of the complaint, the ALJ shall promptly serve on defendant in the manner prescribed in § 33.8, a notice that an initial decision will be issued under this section.

(c) If the defendant fails to answer, the ALJ shall assume the facts alleged in the complaint to be true and, if such facts establish liability under § 33.3, the ALJ shall issue an initial decision imposing the maximum amount of penalties and assessments allowed under the statute.

(d) Except as otherwise provided in this section, by failing to file a timely answer, the defendant waives any right to further review of the penalties and assessments imposed under paragraph (c) of this section, and the initial decision shall become final and binding upon the parties 30 days after it is issued.

(e) If, before such an initial decision becomes final, the defendant files a motion with the ALJ seeking to reopen on the grounds that extraordinary circumstances prevented the defendant from filing an answer, the initial decision shall be stayed pending the ALJ's decision on the motion.

(f) If, on such motion, the defendant can demonstrate extraordinary circumstances excusing the failure to file a timely answer, the ALJ shall withdraw the initial decision in paragraph (c) of this section, if such a decision has been issued, and shall grant the defendant an opportunity to answer the complaint.

(g) A decision of the ALJ denying a defendant's motion under paragraph (e) of this section is not subject to reconsideration under § 33.38.

(h) The defendant may appeal to the Department head the decision denying a motion to reopen by filing a notice of appeal with the Department head within 15 days after the ALJ denies the motion.

The timely filing of a notice of appeal shall stay the initial decision until the Department head decides the issue.

(i) If the defendant files a timely notice of appeal with the Department head, the ALJ shall forward the record of the proceeding to the Department head.

(j) The Department head decides expeditiously whether extraordinary circumstances excuse the defendant's failure to file a timely answer based solely on the record before the ALJ.

(k) If the Department head decides that extraordinary circumstances excused the defendant's failure to file a timely answer, the Department head remands the case to the ALJ with instructions to grant the defendant an opportunity to answer.

(I) If the Department head decides that the defendant's failure to file a timely answer is not excused, the Department head reinstates the initial decision of the ALJ, which becomes final and binding upon the parties 30 days after the Department head issues that decision.

(Authority: 31 U.S.C. 3809)

§ 33.11 Referral of complaint and answer to the ALJ.

Upon receipt of an answer, the reviewing official shall file the complaint and answer with the ALJ. (Authority: 31 U.S.C. 3803(d)(2); 3809)

§ 33.12 Notice of hearing.

(a) When the ALJ receives the complaint and answer, the ALJ shall promptly serve a notice of hearing upon the defendant in the manner prescribed by § 33.8. At the same time, the ALJ shall send a copy of the notice to the representative for the Government.

(b) The notice must include-

(1) The tentative time and place, and the nature of the hearing;

(2) The legal authority and jurisdiction under which the hearing is to be held;

(3) The matters of fact and law to be asserted;

(4) A description of the procedures for the conduct of the hearing;

(5) The name, address, and telephone number of the representative of the Government and of the defendant, if any; and

(6) Such other matters as the ALJ deems appropriate.

(Authority: 31 U.S.C. 3803(g)(2)(A))

§ 33.13 Parties to the hearing.

(a) The parties to the hearing are the defendant and the Department.

(b) Pursuant to 31 U.S.C. 3730(c)(5), a private plaintiff under the False Claims Act may participate in these proceedings to the extent authorized by the provisions of that Act.

(Authority: 31 U.S.C. 3803(g)(2)) § 33.14 Separation of functions.

(a) The investigating official, the reviewing official, and any employee or agent of the Department who takes part in investigating, preparing, or presenting a particular case may not, in such case or a factually related case—

(1) Participate in the hearing as the ALI:

(2) Participate or advise in the initial decision or the review of the initial decision by the Department head, except as a witness or a representative in public proceedings; or

(3) Make the collection of penalties and assessments under 31 U.S.C. 3806.

(b) The ALJ may not be responsible to, or subject to the supervision or direction of, the investigating official or the reviewing official.

(c) Except as provided in paragraph
(a) of this section, the representative for the Government may be employed anywhere in the Department, including in the offices of either the investigating official or the reviewing official.

(Authority: 31 U.S.C. 3809(1)(2)) § 33.15 Ex parte contacts.

No party or person (except employees of the ALJ's office) may communicate in any way with the ALJ on any matter at issue in a case, unless on notice and opportunity for all parties to participate. This provision does not prohibit a person or party from inquiring about the status of a case or asking routine questions concerning administrative functions or procedures.

(Authority: 31 U.S.C. 3803(g)(1)(A))

§ 33.16 Disqualification of reviewing official or ALJ.

(a) A reviewing official or ALJ in a particular case may disqualify himself or herself at any time.

(b) A party may file with the ALJ a motion for disqualification of a reviewing official or an ALJ. That motion must be accompanied by an affidavit alleging personal bias or other reason for disqualification.

(c) The motion and affidavit must be filed promptly upon the party's discovery of reasons requiring disqualification, or the objections are deemed waived.

(d) The affidavit must state specific facts that support the party's belief that personal bias or other reason for disqualification exists and the time and circumstances of the party's discovery of those facts. It must be accompanied by a certificate of the representative of record that it is made in good faith.

(e) Upon the filing of the motion and affidavit, the ALI shall not proceed further in the case until he or she resolves the matter of disqualification in accordance with paragraph (f) of this

(f)(1) If the ALI determines that a reviewing official is disqualified, the ALI shall dismiss the complaint without

(2) If the ALJ disqualifies himself or herself, the case must be reassigned

promptly to another ALL.

(3) If the ALI denies a motion to disqualify, the Department head may determine the matter only as part of his or her review of the initial decision upon appeal, if any.

(Authority: 31 U.S.C. 3803(g)(2)(G))

§33.17 Rights of parties.

Except as otherwise limited by this part, all parties may-

(a) Be accompanied, represented, and advised by a representative as defined

(b) Participate in any conference held by the ALI:

(c) Conduct discovery;

- (d) Agree to stipulations of fact or law, which shall be made part of the record:
- (e) Present evidence relevant to the issues at the hearing;
- (f) Present and cross-examine witnesses;

(g) Present oral arguments at the hearing as permitted by the ALJ; and

(h) Submit written briefs and proposed findings of fact and conclusions of law after the hearing. (Authority: 31 U.S.C. 3803(g)(2)(E), (F), (3)(B)

§ 33.18 Authority of the ALJ.

(a) The ALJ shall conduct a fair and impartial hearing, avoid delay, maintain order, and assure that a record of the proceeding is made.

(b) The ALJ has the authority to-(1) Set and change the date, time, and place of the hearing upon reasonable

notice to the parties;

(2) Continue or recess the hearing in whole or in part for a reasonable period of time:

(3) Hold conferences to identify or simplify the issues, or to consider other matters that may aid in the expeditious disposition of the proceeding;

(4) Administer oaths and affirmations:

(5) Issue subpoenas requiring the attendance of witnesses and the production of documents at depositions or at hearings;

(6) Rule on motions and other

procedural matters;

(7) Regulate the scope and timing of discovery:

- (8) Regulate the course of the hearing and the conduct of representatives and parties;
 - (9) Examine witnesses;
- (10) Receive, rule on, exclude, or limit
- (11) Upon motion of a party, take official notice of facts:
- (12) Upon motion of a party, decide cases, in whole or in part, by summary judgment where there is no disputed issue of material fact;

(13) Conduct any conference. argument, or hearing on motions in person or by telephone; and

(14) Exercise such other authority as is necessary to carry out the responsibilities of the ALI under this

(c) The ALI does not have the authority to decide upon the validity of Federal statutes or regulations.

(Authority: 31 U.S.C. 3803(g))

§ 33.19 Prehearing conferences.

(a) The ALI may schedule prehearing conferences as appropriate.

(b) Upon the motion of any party, the ALI shall schedule at least one prehearing conference at a reasonable time in advance of the hearing.

(c) The ALI may use prehearing conferences to discuss the following:

(1) Simplification of the issues: (2) The necessity or desirability of

amendments to the pleadings, including the need for a more definite statement;

(3) Stipulations, admissions of fact or as to the contents and authenticity of documents:

- (4) Whether the parties can agree to submission of the case on a stipulated record:
- (5) Whether a party chooses to waive appearance at an oral hearing and to submit only documentary evidence (subject to the objection of other parties) and written argument;

(6) Limitation of the number of

- (7) Scheduling dates for the exchange of witness lists and of proposed exhibits;
 - (8) Discovery;
- (9) The time and place for the hearing:

(10) Such other matters as many tend to expedite the fair and just disposition of the proceedings.

(d) The ALJ may issue an order containing all matters agreed upon by the parties or ordered by the ALI at a prehearing conference.

(Authority: 31 U.S.C. 3803(g))

§ 33.20 Disclosure of documents.

(a) Upon written request to the reviewing official, the defendant may review any relevant and material documents, transcripts, records, and other materials that relate to the allegations set out in the complaint and upon which the findings and conclusions of the investigating official under § 33.4(b) are based, unless such documents are subject to a privilege under Federal law. Upon payment of fees for duplications, the defendant may obtain copies of such documents.

(b) Upon written request to the reviewing official, the defendant also may obtain a copy of all exculpatory information in the possession of the reviewing official or investigating official relating to the allegations in the complaint, even if it is contained in a document that would otherwise be privileged. If the document would otherwise be privileged, only that portion containing exculpatory information must be disclosed.

(c) The notice sent to the Attorney General from the reviewing official as described in § 33.5 is not discoverable

under any circumstances.

(d) The defendant may file a motion to compel disclosure of the documents subject to the provisions of this section. Such a motion may only be filed with the ALJ following the filing of an answer pursuant to § 33.9.

(Authority: 31 U.S.C. 3803(g)(3)(B)(ii), 3803(e))

§ 33.21 Discovery.

(a) The following types of discovery are authorized:

(1) Requests for production of documents for inspection and copying:

(2) Requests for admissions of the authenticity of any relevant document or of the truth of any relevant fact;

(3) Written interrogatories; and

(4) Depositions.

(b) For the purpose of this section and §§ 33.22 and 33.23, the term "documents" includes information, documents, reports, answers, records, accounts, papers, and other data and documentary evidence. Nothing contained herein shall be interpreted to require the creation of a document.

(c) Unless mutually agreed to by the parties, discovery is available only as ordered by the ALJ. The ALJ shall regulate the timing of discovery

d) Motions for discovery. (1) A party seeking discovery may file a motion with the ALJ. Such a motion shall be accompanied by a copy of the requested discovery, or in the case of depositions. a summary of the scope of the proposed deposition.

(2) Within ten days of service, a party may file an opposition to the motion and/or a motion for protective order as provided in § 33.24.

(3) The ALJ may grant a motion for discovery only if he finds that the discovery sought—

(i) Is necessary for the expeditious, fair, and reasonableness of the issues;

(ii) Is not unduly costly or burdensome;

(iii) Will not unduly delay the proceeding; and

(iv) Does not seek privileged information.

(4) The burden of showing that discovery should be allowed is on the party seeking discovery.

(5) The ALJ may grant discovery subject to a protective order under § 33.24.

(Authority: 31 U.S.C. 3802(a)(3)(B)(ii)(e))

(e) Depositions. (1) If a motion for deposition is granted, the ALJ shall issue a subpoena for the deponent, which may require the deponent to produce documents. The subpoena shall specify the time and place at which the deposition will be held.

(2) The party seeking to depose shall serve the subpoena in the manner

prescribed in § 33.8.

(3) The deponent may file with the ALJ a motion to quash the subpoena or a motion for a protective order within ten days of service.

(4) The party seeking to depose shall provide for the taking of a verbatim transcript of the deposition, which it shall make available to all other parties for inspection and copying.

(f) Each party shall bear its own costs

of discovery.

(Authority: 31 U.S.C. 3803(g)(3)(B)(ii))

§ 33.22 Exchange of witness lists, statements and exhibits.

(a) At least 15 days before the hearing or at such other time as may be ordered by the ALJ, the parties shall exchange witness lists, copies of prior statements of proposed witnesses, and copies of proposed hearing exhibits, including copies of any written statements that the party intends to offer in lieu of live testimony in accordance with § 33.33(b). At the time the above documents are exchanged, any party that is permitted by the ALJ to rely on the transcript of deposition testimony in lieu of live testimony at the hearing, shall provide each party with a copy of the specific pages of such transcript it intends to introduce.

(b) If a party objects, the ALJ shall not admit into evidence the testimony of any witness whose name does not appear on the witness list or any exhibit not provided to the opposing party as provided above unless the ALJ finds good cause for the failure or that there is no prejudice to the objecting party.

(c) Unless another party objects within the time set by the ALJ, documents exchanged in accordance with paragraph (a) of this section are deemed to be authentic for the purpose of admissibility at the hearing.

(Authority: 31 U.S.C. 3803(g)(2))

§ 33.23 Subpoenas for attendance at hearing.

(a) A party wishing to procure the appearance and testimony of any individual at the hearing may request that the ALJ issue a subpoena.

(b) A subpoena requiring the attendance and testimony of an individual may also require the individual to produce documents at the

hearing.

(c) A party seeking a subpoena shall file a written request therefor not less than 15 days before the date fixed for the hearing unless otherwise allowed by the ALJ for good cause shown. The request must specify any documents to be produced and must designate the witnesses and describe their address and location with sufficient particularity to permit the witnesses to be found.

(d) The subpoena must specify the time and place at which a witness is to appear and any documents the witness

is to produce.

(e) The party seeking the subpoena shall serve it in the manner prescribed in § 33.8. A subpoena on a party or upon an individual under the control of a party may be served by first class mail.

(f) A party or the individual to whom the subpoena is directed may file with the ALJ a motion to quash the subpoena within ten days after service or on or before the time specified in the subpoena for compliance if it is less than ten days after service.

(Authority: 31 U.S.C. 3804(b))

§ 33.24 Protective order.

(a) A party or a prospective witness or deponent may file a motion for a protective order with respect to discovery sought by an opposing party or with respect to the hearing, seeking to limit the availability or disclosure of evidence.

(b) In issuing a protective order, the ALJ may take any order which justice requires to protect a party or person from annoyance, embarrassment, oppression, or undue burden or expense, including one or more of the following:

(1) That the discovery not be had;

(2) That the discovery may be had only on specified terms and conditions, including a designation of the time or place:

(3) That the discovery may be had only through a method of discovery other than that requested;

(4) That certain matters not be inquired into, or that the scope of discovery be limited to certain matters;

(5) That the discovery be conducted with no one present except persons designated by the ALJ;

(6) That the contents of discovery or

evidence be sealed;

(7) That a deposition after being sealed be opened only by order of the ALJ;

(8) That the trade secret or other confidential research, development, commercial information, or facts pertaining to any criminal investigation, proceeding, or other administrative investigation not be disclosed or be disclosed only in a designated way; or

(9) That the parties simultaneously file specified documents or information enclosed in sealed envelope to be opened as directed by the ALJ.

(Authority: 31 U.S.C. 3803(g)(3)(B)(ii))

§ 33.25 Fees.

The party requesting a subpoena shall pay the cost of the fees and mileage of any witness subpoenaed in the amounts that would be payable to a witness in a proceeding in United States District Court. A check for witness fees and mileage shall accompany the subpoena when served, except that when a subpoena is issued on behalf of the authority, a check for witness fees and mileage need not accompany the subpoena.

(Authority: 31 U.S.C. 3804(b))

§ 33.26 Form, filing and service of papers.

(a) Form. (1) Documents filed with the ALJ shall include an original and two copies.

(2) Every pleading and paper filed in the proceeding shall contain a caption setting for the title of the action, the case number assigned by the ALJ, and a designation of the paper (e.g., motion to quash subpoena).

(3) Every pleading and paper shall be signed by, and shall contain the address and telephone number of the party or the person on whose behalf the paper was filed, or his or her representative.

(4) Papers are considered filed when they are mailed. Date or mailing may be established by a certificate from the party or its representative or by proof that the document was sent by certified or registered mail.

(b) Service. A party filing a document with the ALJ shall, at the time of filing, serve a copy of such document on every other party. Service upon any party of any document other than the complaint or notice of hearing shall be made by delivering or mailing a copy to the party's last known address. When a

party is represented by a representative, service shall be made upon such representative in lieu of the actual party.

(c) Proof of service. A certificate of the individual serving the document by personal delivery or by mail, setting forth the manner of service, shall be proof of service.

(Authority: 31 U.S.C. 3803(b)(3)(A))

§ 33.27 Computation of time.

(a) In computing any period of time under this part or in an order issued thereunder, the time begins with the day following the act, event, or default, and include the last day of the period, unless it is a Saturday, Sunday, or legal holiday observed by the Federal Government, in which event it includes the next business day.

(b) When the period of time allowed is less than seven days, intermediate Saturdays, Sundays, and legal holidays observed by the Federal Government shall be excluded from the computation.

(c) If a document has been served or issued by mail, an additional five days is added to the time permitted for any

(Authority: 31 U.S.C. 3809)

§ 33.28 Motions.

(a) Any application to the ALI for an order or ruling must be by motion. Motions must state the relief sought, the authority relied upon, and the facts alleged, and must be filed with the ALI and served on all other parties.

(b) Except for motions made during a prehearing conference or at the hearing. all motions must be in writing. The ALI may require that oral motions be

reduced to writing.

(c) Within 15 days after a written motion is served, or such other time as may be fixed by the ALJ, any party may file a response to the motion.

(d) The ALJ may not grant a written motion before the time for filing responses to the motion has expired, except upon consent of the parties or following a hearing on the motion, but may overrule or deny the motion without awaiting a response.

(e) The ALI shall make a reasonable effort to dispose of all outstanding motions prior to the beginning of the

hearing.

(Authority: 31 U.S.C. 3803(g)(3)(A))

§ 33.29 Sanctions.

- (a) The ALJ may sanction a person, including any party or representative
- (1) Failing to comply with an order, rule, or procedure governing the proceeding:

(2) Failing to prosecute or defend an

(3) Engaging in other misconduct that interferes with the speedy, orderly, or fair conduct of the hearing.

(b) Any sanction, including but not limited to those listed in paragraphs (c). (d), and (e) of this section must reasonably relate to the severity and nature of the failure or misconduct.

(c) If a party fails to comply with an order, including an order for taking a deposition, the production of evidence within the party's control, or a request for admission, the ALI may-

(1) Draw an inference in favor of the requesting party with regard to the

information sought;

(2) In the case of requests for admission, deem each matter of which an admission is requested to be

(3) Prohibit the party failing to comply with the order from introducing evidence concerning, or otherwise relying upon testimony relating to the information sought; and

4) Strike any part of the pleadings or other submissions of the party failing to

comply with such request.

(d) If a party fails to prosecute or defend an action under this part commenced by service of a notice of hearing, the ALI may dismiss the action or may issue an initial decision imposing penalties and assessments.

(e) The ALI may refuse to consider any motion, request, response, brief or other document which is not filed in a

timely fashion.

(Authority: 31 U.S.C. 3803(g)(2))

§ 33.30 The hearing and burden of proof.

(a) The ALI shall conduct a hearing on the record in order to determine whether the defendant is liable for a civil penalty or assessment under § 33.3 and, if so, the appropriate amount of any such civil penalty or assessment considering any aggravating or mitigating factors.

(b) The Department shall provide defendant's liability and any aggravating factors by a preponderance

of the evidence.

(c) The defendant shall provide any affirmative defenses and any mitigating factors by a preponderance of the

(d) The hearing must be open to the public unless otherwise ordered by the ALJ for good cause shown.

(Authority: 31 U.S.C. 3803(f), (g)(2))

§ 33.31 Determining the amount of penalties and assessments.

(a) In determining an appropriate amount of civil penalties and assessments, the ALJ and the Department head, upon appeal, evaluate any circumstances that mitigate or aggravate the violation and articulate in their opinions the reasons that support the penalties and assessments they impose. Because of the intangible costs of fraud, the expense of investigating fraudulent conduct, and the need to deter others who might be similarly tempted, ordinarily double damages and a significant civil penalty is imposed.

(b) Although not exhaustive, the following factors are among those that may influence the ALJ and the Department head in determining the amount of penalties and assessments to impose with respect to the misconduct (i.e., the false, fictitious, or fraudulent claims or statements) charged in the

complaint:

(1) The number of false, fictitious, or fraudulent claims or statements.

(2) The time period over which such claims or statements were made;

(3) The degree of the defendant's culpability with respect to the misconduct:

(4) The amount of money or the value of the property, services, or benefit

falsely claimed;

(5) The value of the Government's actual loss as a result of the misconduct, including foreseeable consequential damages and the costs of investigation;

(6) The relationship of the amount imposed as civil penalties to the amount

of the Government's loss;

(7) The potential or actual impact of the misconduct upon national defense, public health or safety, or public confidence in the management of Government programs and operations, including particularly the impact on the intended beneficiaries of such programs;

(8) Whether the defendant has engaged in a pattern of the same or

similar misconduct;

(9) Whether the defendant attempted to conceal the misconduct;

(10) The degree to which the defendant has involved others in the misconduct or in concealing it;

(11) Where the misconduct of employees or agents is imputed to the defendant, the extent to which the defendant's practices fostered or attempted to preclude such misconduct;

(12) Whether the defendant cooperated in or obstructed an investigation of the misconduct;

(13) Whether the defendant assisted in identifying and prosecuting other

wrongdoers;

(14) The complexity of the program or transaction, and the degree of the defendant's sophistication with respect to it, including the extent of the defendant's prior participation in the program or in similar transactions;

(15) Whether the defendant has been found, in any criminal, civil, or administrative proceeding to have engaged in similar misconduct or to have dealt dishonestly with the Government of the United States or of a State, directly or indirectly; and

(16) The need to deter the defendant and others from engaging in the same or

similar misconduct.

(c) Nothing in this section shall be construed to limit the ALJ or the Department head from considering any other factors that in any given case may mitigate or aggravate the offense for which penalties and assessments are imposed.

(Authority: 31 U.S.C. 3803(a)(2)(e), (f))

§ 33.32 Location of hearing.

(a) The hearing may be held-

(1) In any judicial district of the United States in which the defendant resides or transacts business:

(2) In any judicial district of the United States in which the claim or statement in issue was made; or

(3) In such other place as may be agreed upon by the defendant and the ALJ

(b) Each party shall have the opportunity to present argument with respect to the location of the hearing.

(c) The hearing shall be held at the place and at the time ordered by the

(Authority: 31 U.S.C. 3803(g)(4))

§ 33.33 Witnesses.

(a) Except as provided in paragraph (b) of this section, testimony at the hearing shall be given orally by witnesses under oath or affirmation.

(b) At the discretion of the ALJ. testimony may be admitted in the form of a written statement or deposition. Any such written statement must be provided to all other parties along with the last known address of such witness, in a manner which allows sufficient time for other parties to subpoena such witness for cross-examination at the hearing. Prior written statements of witnesses proposed to testify at the hearing and deposition transcripts shall be exchanged as provided in § 33.22(a

(c) The ALJ shall exercise reasonable control over the mode and order of interrogating witnesses and presenting

evidence so as to-

(1) Make the interrogation and presentation effective for the ascertainment of the truth,

(2) Avoid needless consumption of time, and

(3) Protect witnesses from harassment or undue embarrassment.

(d) The ALJ shall permit the parties to conduct such cross-examination as may be required for a full and true disclosure of the facts.

(e) At the discretion of the ALI, a witness may be cross-examined on matters relevant to the proceeding without regard to the scope of his or her direct examination. To the extent permitted by the ALJ, cross examination on matters outside the scope of direct examination shall be conducted in the manner of direct examination and may proceed by leading questions only if the witness is a hostile witness, an adverse party, or a witness identified with an adverse party.

(f) Upon motion of any party, the ALI shall order witnesses excluded so that they cannot hear the testimony of other witnesses. This rule does not authorize

exclusion of-

(1) A party who is an individual;

(2) In the case of a party that is not an individual, an officer or employee of the party designated by the party's

representative; or

(3) An individual whose presence is shown by a party to be essential to the presentation of its case, including an individual employed by the Government enagaged in assisting the representative for the Government.

(Authority: 31 U.S.C. 3803(g)(2)(E); 3809))

§ 33.34 Evidence.

(a) The ALI shall determine the

admissibility of evidence.

(b) Except as provided herein, the ALI shall not be bound by the Federal Rules of Evidence. However, the ALJ may apply the Federal Rules of Evidence where appropriate, e.g., to exclude unreliable evidence.

(c) The ALJ shall exclude irrelevant

and immaterial evidence.

(d) Although relevant, evidence may be excluded if its probative value is substantially outweighed by the danger of unfair prejudice, confusion of the issues, or by considerations of undue delay or needless presentation of cumulative evidence.

(e) Although relevant, evidence may be excluded if it is privileged under

Federal law.

- (f) Evidence concerning offers of compromise or settlement shall be inadmissible to the extent provided in Rule 408 of the Federal Rules of Evidence.
- (g) The ALJ shall permit the parties to introduce rebuttal witnesses and
- (h) All documents and other evidence offered or taken for the record shall be open to examination by all parties, unless otherwise ordered by the ALI pursuant to § 33.24.

(Authority: 31 U.S.C. 3803(f)(g)(2)(E))

§ 33.35 The record.

(a) The hearing will be recorded and transcribed. Transcripts may be obtained following the hearing from the ALJ at a cost not to exceed the actual cost of duplication.

(Authority: 31 U.S.C. 3803(f))

- (b) The transcript of testimony, exhibits and other evidence admitted at the hearing, and all papers and requests filed in the proceeding constitute the record for the decision by the ALJ and the Department head.
- (c) The record may be inspected and copied (upon payment of a reasonable fee) by anyone, unless otherwise ordered by the ALJ pursuant to §33.24.

(Authority: 5 U.S.C. App. 2, 11)

§ 33.36 Post-hearing briefs.

The ALJ may require the parties to file post-hearing briefs. In any event, any party may file a post-hearing brief. The ALI shall fix the time for filing these briefs, not to exceed 60 days from the date the parties receive the transcript of the hearing or, if applicable, the stipulated record. The briefs may be accompanied by proposed findings of fact and conclusions of law. The ALI may permit the parties to file reply briefs.

(Authority: 31 U.S.C. 3803(g)(1)(2)(E))

§ 33.37 Initial decision.

(a) The ALJ shall issue an initial decision, based only on the record, that contains findings of fact, conclusions of law, and the amount of any penalties and assessments imposed.

(b) The findings of fact must include a finding on each of the following issues:

- (1) Whether the claims or statements identified in the complaint, or any portions thereof, violate § 33.3;
- (2) If the person is liable for penalties or assessments, the appropriate amount of any such penalties or assessments considering any mitigating or aggravating factors that he or she finds in the case, such as those described in
- (c) The ALI shall promptly serve the initial decision on all parties within 90 days after the time for submission of post-hearing briefs and reply briefs (if permitted) has expired. The ALI shall at the same time serve all defendants with a statement describing the right of any defendant determined to be liable for a civil penalty or assessment to file a motion for reconsideration with the ALJ or a notice of appeal with the Department head. If the ALJ fails to meet the deadline contained in this paragraph, he or she shall notify the

parties of the reasons for the delay and

shall set a new deadline.

(d) Unless the initial decision of the ALJ is timely appealed to the Department head, or a motion for reconsideration of the initial decision is timely filed, the initial decision shall constitute the Department head and shall be final and binding on the parties 30 days after it is issued by the ALJ.

[Authority: 31 U.S.C. 3803(h)(ii)]

§ 33.38 Reconsideration of Initial decision.

(a) Except as provided in paragraph (d) of this section, any party may file a motion for reconsideration of the initial decision within 20 days of receipt of the initial decision. If service was made by mail, receipt is presumed to be five days from the date of mailing in the absence of contrary proof.

(b) Every motion under paragraph (a) of this section must set forth the matters claimed to have been erroneously decided and the nature of the alleged errors. The motion must be accompanied

by a supporting brief.

(c) Responses to the motion are allowed only upon request to the ALJ.

(d) No party may file a motion for reconsideration of an initial decision that has been revised in response to a previous motion for reconsideration.

(e) The ALJ may dispose of a motion for reconsideration by denying it or by issuing a revised initial decision.

(f) When a motion for reconsideration is made, the time periods for appeal to the Department head contained in § 33.39, and for finality of the initial decision in § 33.37(d), shall begin on the date the ALJ issues the denial of the motion for reconsideration or a revised initial decision, as appropriate.

(Authority: 31 U.S.C. 3809)

§ 33.39 Appeal to Department head.

(a) Any defendant who has filed a timely answer and who is determined in an initial decision to be liable for a civil penalty or assessment may appeal such decision to the authority head by filing a notice of appeal with the Department head in accordance with this section.

(b)(1) No notice of appeal may be filed until the time period for filing a motion for reconsideration under § 33.38 has

expired

(2) If a motion for reconsideration is limely filed, a notice of appeal must be filed within 30 days after the ALJ denies the motion or issues a revised initial decision, whichever applies.

(3) If no motion for reconsideration is timely filed, a notice of appeal must be filed within 30 days after the ALJ issues

the initial decision.

(4) The Department head may extend the initial 30-day period for an additional 30 days if the defendant files with the Department head a request for an extension within the initial 30-day period and shows good cause.

- (c) If the defendant files a timely notice of appeal with the Department head, the ALJ shall forward the record of the proceeding to the Department head.
- (d) A notice of appeal must be accompanied by a written brief specifying exceptions to the initial decision and reasons supporting the exceptions.
- (e) The representative for the Government may file a brief in opposition to exceptions within 30 days of receiving the notice of appeal and accompanying brief.
- (f) There is no right to appear personally before the Department head.
- (g) There is no right to appeal any interlocutory ruling by the ALJ.
- (h) In reviewing the initial decision, the Department head does not consider any objection that was not raised before the ALJ unless a demonstration is made of extraordinary circumstances causing the failure to raise the objection.
- (i) If any party demonstrates to the satisfaction of the Department head that additional evidence not presented at such hearing is material and that there were reasonable grounds for the failure to present that evidence at the hearing, the Department head shall remand the matter to the ALJ for consideration of the additional evidence.
- (j) The Department head affirms, reduces, reverses, compromises, remands, or settles any penalty or assessment, determined by the ALJ in any initial decision.

(Authority: 31 U.S.C. 3803(i))

(k) The Department head promptly serves each party to the appeal with a copy of the decision of the Department head. At the same time the Department head serves the defendant with a statement describing the defendant's right to seek judicial review of a decision adverse to the defendant.

(Authority: 31 U.S.C. 3803(i)(2))

(l) Unless a petition for review is filed as provided in 31 U.S.C. 3805, after a defendant has exhausted all administrative remedies under this part and within 60 days after the date on which the Department head serves the defendant with a copy of the Department head's decision, a determination that a defendant is liable under § 33.3 is final and is not subject to judicial review.

(Authority: 31 U.S.C. 3805(a)(2))

§ 33.40 Stays ordered by the Department of Justice.

If at any time the Attorney General or an Assistant Attorney General designated by the Attorney General transmits to the Department head a written finding that continuation of the administrative process described in this part with respect to a claim or statement may adversely affect any pending or potential criminal or civil action related to such claim or statement, the Department head stays the process immediately. The Department head orders the process resumed only upon receipt of the written authorization of the Attorney General.

(Authority: 31 U.S.C. 3803(b)(3))

§ 33.41 Stay pending appeal.

(a) An initial decision is stayed automatically pending disposition of a motion for reconsideration or of an appeal to the Department head.

(b) No administrative stay is available following a final decision of the Department head.

(Authority: 31 U.S.C. 3809)

§ 33.42 Judicial review.

Section 3805 of Title 31, United States Code, authorizes judicial review by an appropriate United States District Court of a final decision of the Department head imposing penalties or assessments under this part and specifies the procedures for such review.

(Authority: 31 U.S.C. 3805)

§ 33.43 Collection of civil penalties and assessments.

Sections 3806 and 3808(b) of Title 31, United States Code, authorize actions for collection of civil penalties and assessments imposed under this part and specify the procedures for such actions.

(Authority: 31 U.S.C. 3806, 3808(b))

§ 33.44 Right to administrative offset.

The amount of any penalty or assessment which has become final, or for which a judgment has been entered under § 33.42 or § 33.43, or any amount agreed upon in a compromise or settlement under § 33.46, may be collected by administrative offset under 31 U.S.C. 37.16, except that an administrative offset may not be under this subsection against a refund of an overpayment of Federal taxes, then or later owing by the United States to the defendant.

(Authority: 31 U.S.C. 3806)

§ 33.45 Deposit in Treasury of United States.

All amounts collected pursuant to this part shall be deposited as miscellaneous receipts in the Treasury of the United States, except as provided in 31 U.S.C. 3806(g).

(Authority: 31 U.S.C. 3807(b))

§ 33.46 Compromise or settlement.

(a) Parties may make offers of compromise or settlement at any time.

(Authority: 31 U.S.C. 3809)

(b) The reviewing official has the exclusive authority to compromise or settle a case under this part at any time after the date on which the reviewing official is permitted to issue a complaint and before the date on which the ALJ issues an initial decision.

(Authority: 31 U.S.C. 3803(i))

(c) The Department head has exclusive authority to compromise or

settle under this part at any time after the date on which the ALJ issues an initial decision, except during the pendency of any review under § 33.42 or during the pendency of any action to collect penalties and assessments under § 33.43.

(Authority: 31 U.S.C. 3803[i](2](C))

(d) The Attorney General has exclusive autrhority to compromise or settle a case under this part during the pendency of any review under § 33.42 or of any action to recover penalties and assessments under 31 U.S.C. 3806.

(Authority: 31 U.S.C. 3808(fl))

(e) The investigating official may recommend settlement terms to the reviewing official, the Department head, or the Attorney General, as appropriate. The reviewing official may recommend settlement terms to the Department.

head, or the Attorney General, as appropriate.

(Authority: 31 U.S.C. 3809)

(f) Any compromise or settlement must be in writing.

(Authority: 31 U.S.C. 3809)

§ 33.47 Limitations.

(a) The notice of hearing with respect to a claim or statement must be served in the manner specified in § 33.8 within six years after the date on which such claim or settlement is made.

(b) If the defendant fails to file a timely answer, service of a notice under § 33.10(b) is deemed a notice of hearing

for purposes of this section.

(c) The statute of limitations may be extended by agreement of the parties.

(Authority: 31 U.S.C. 3808)

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